

AGENDA ATTACHMENTS

Planning Services Committee

Wednesday, 20 March 2013,6.00 pm



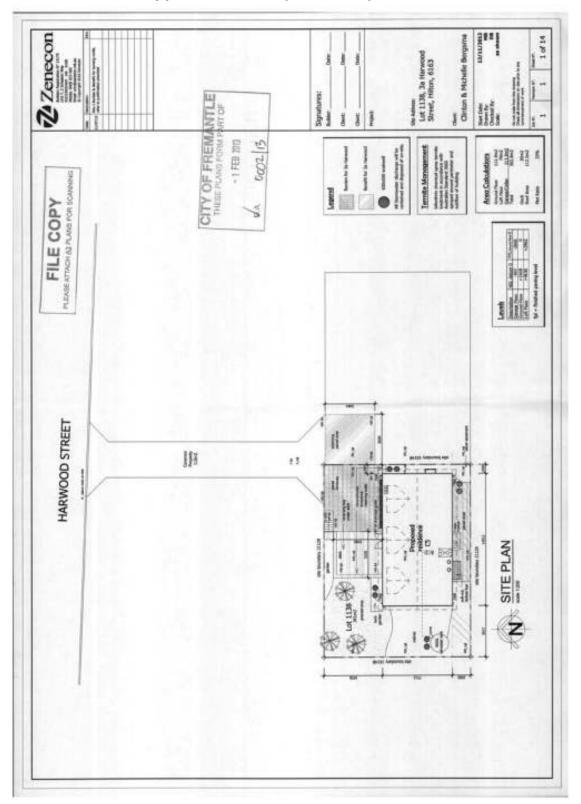


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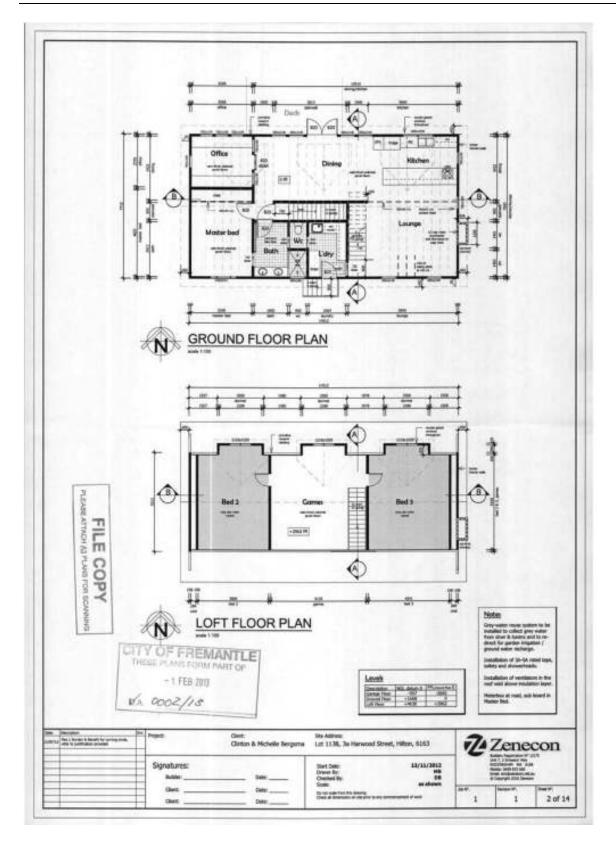


PSC1303-36 HARWOOD STREET, NO. 3A (LOT 4), HILTON - VARIATION TO PREVIOUS APPROVAL DA0298/12 (SINGLE STOREY WITH LOFT AND UNDERCROFT GROUPED DWELLING) - (AA VA0002/13)

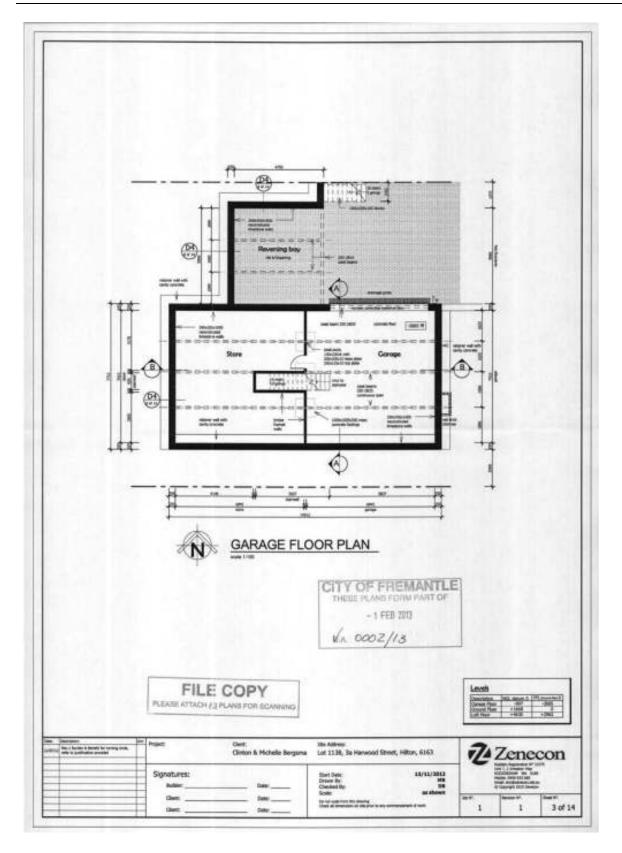
ATTACHMENT 1 - Application Plans (VA0002/13)



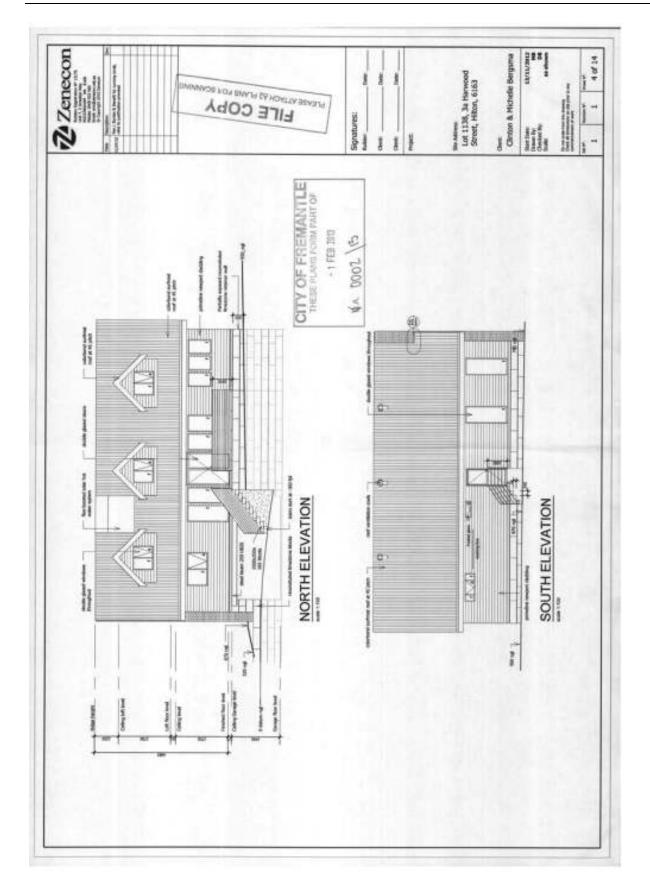




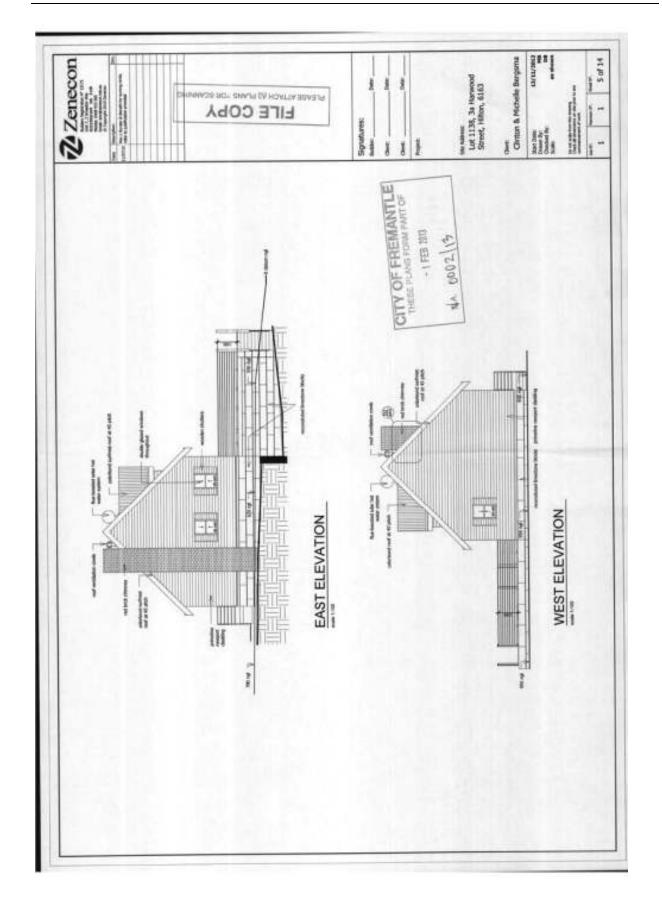




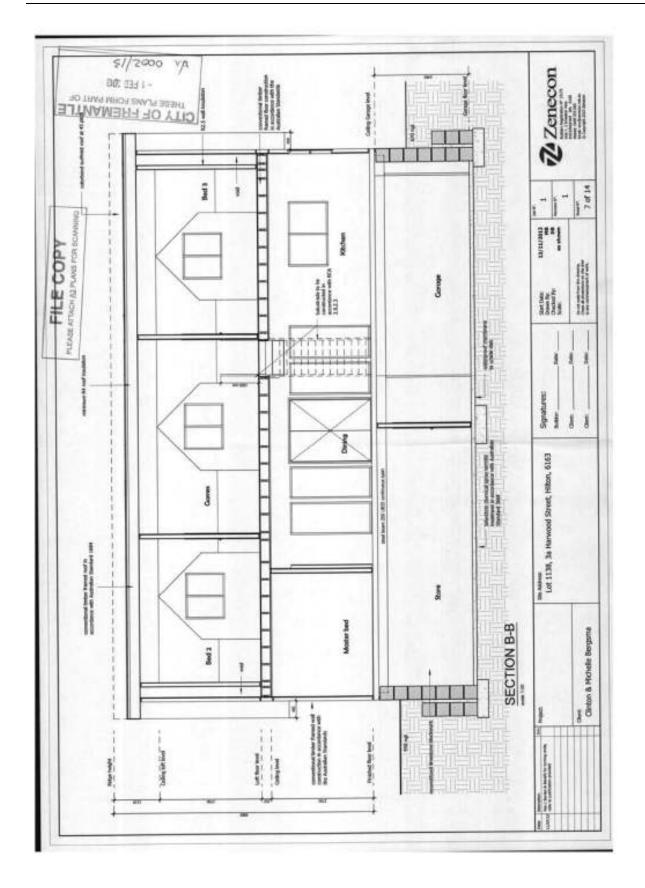






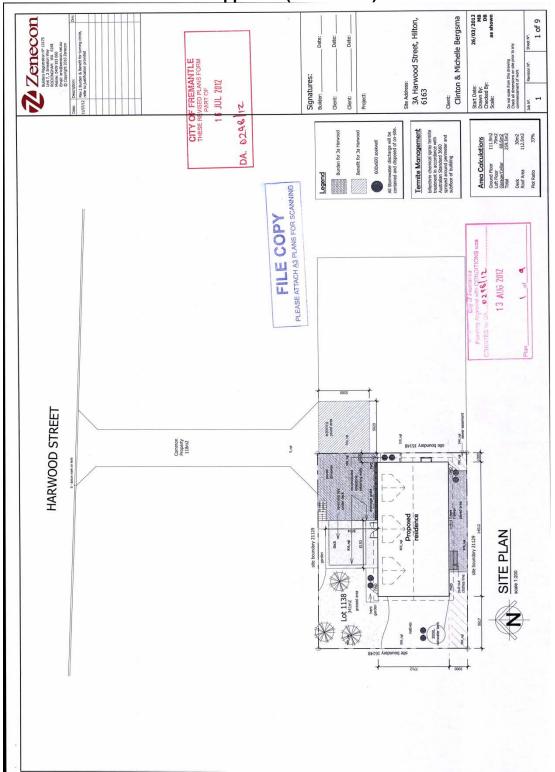




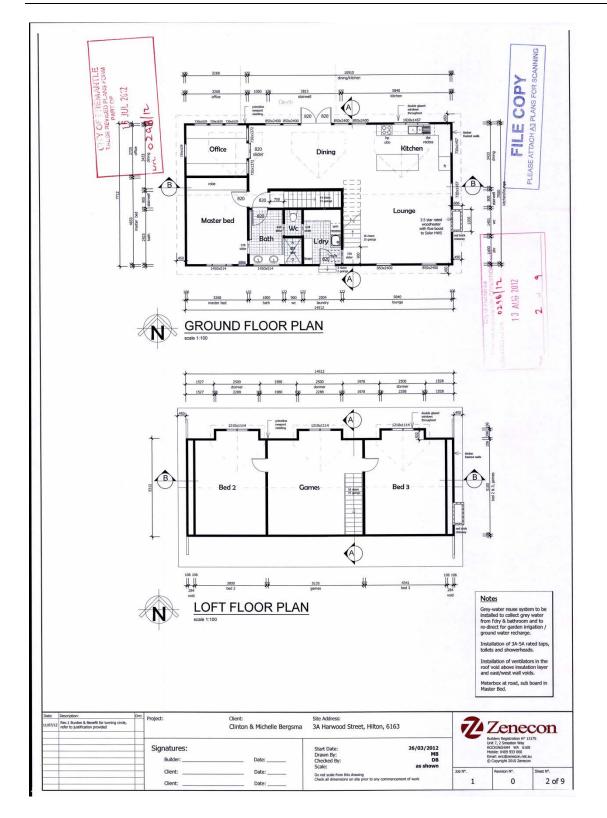




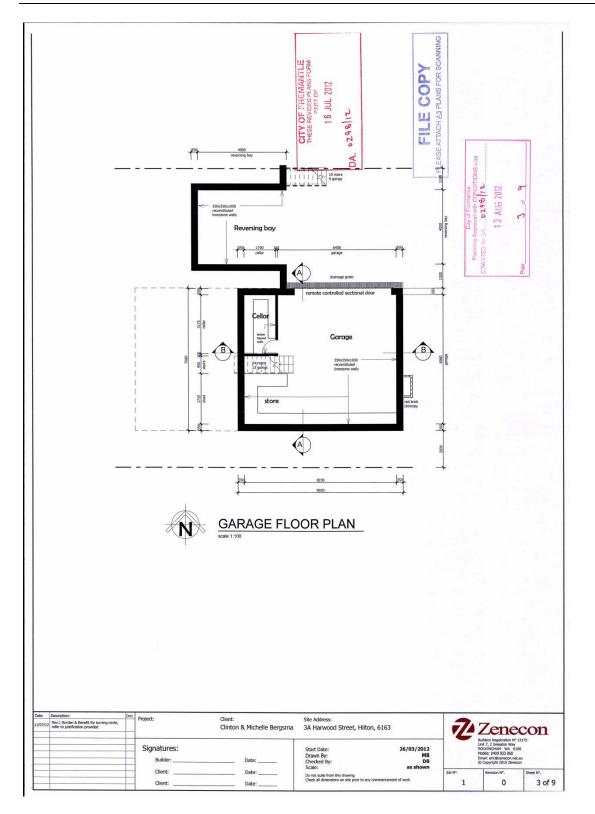
ATTACHMENT 2 - Previous Approval (DA0298/12)



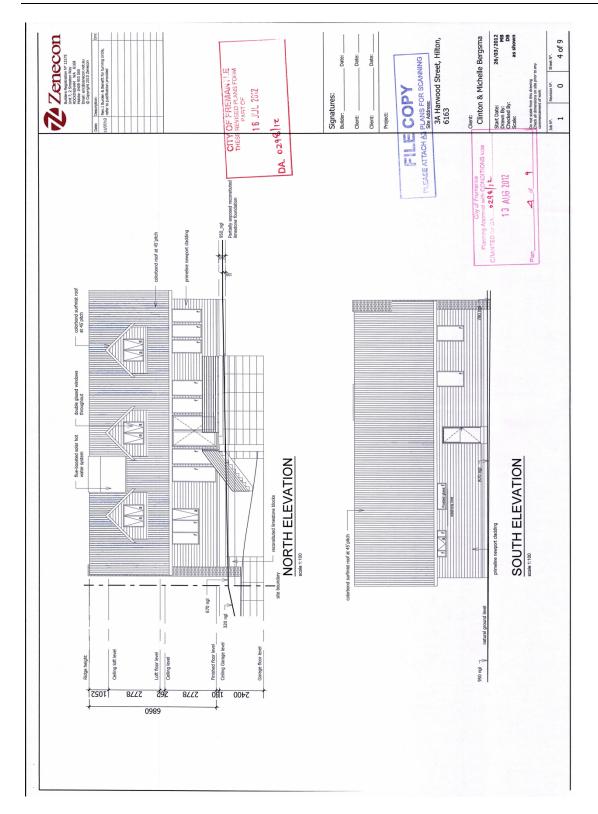




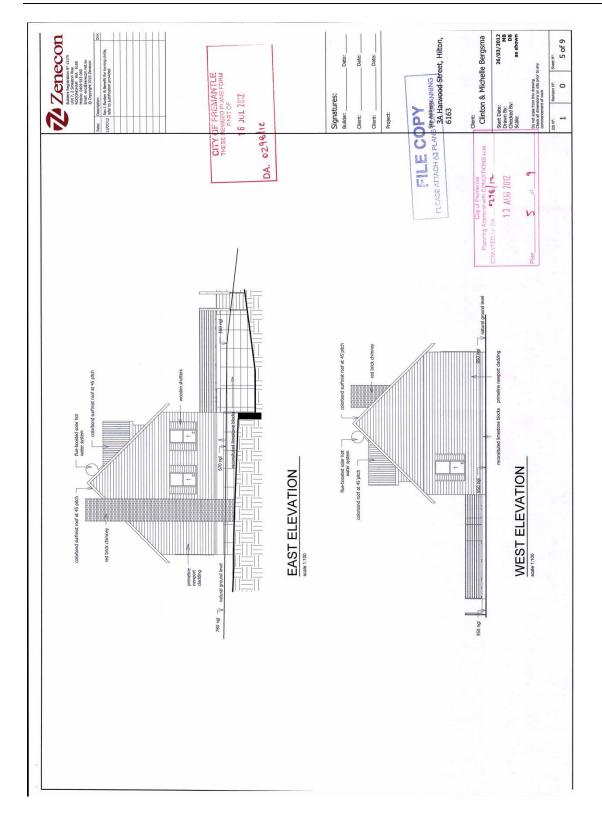




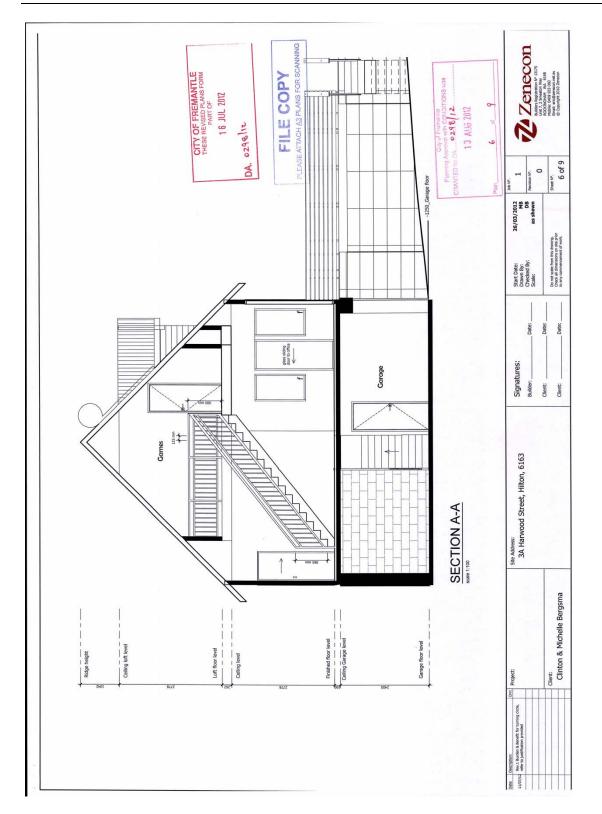




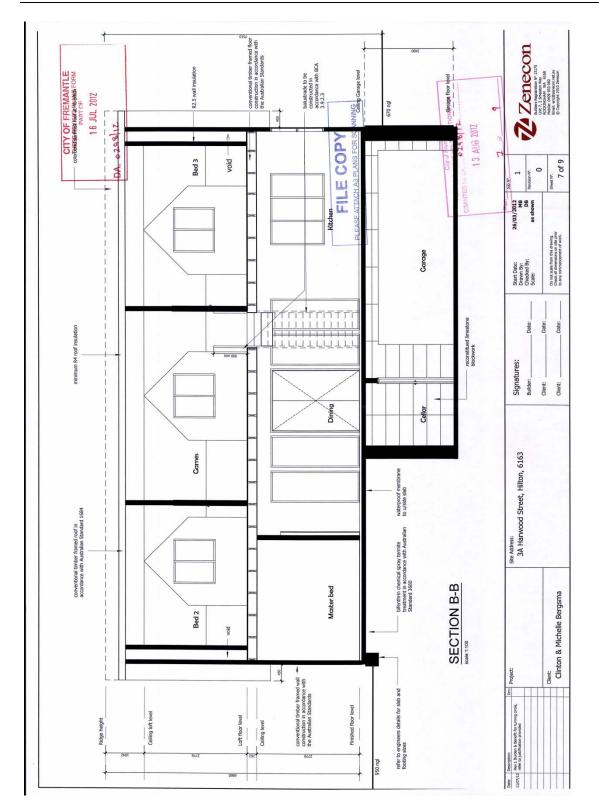




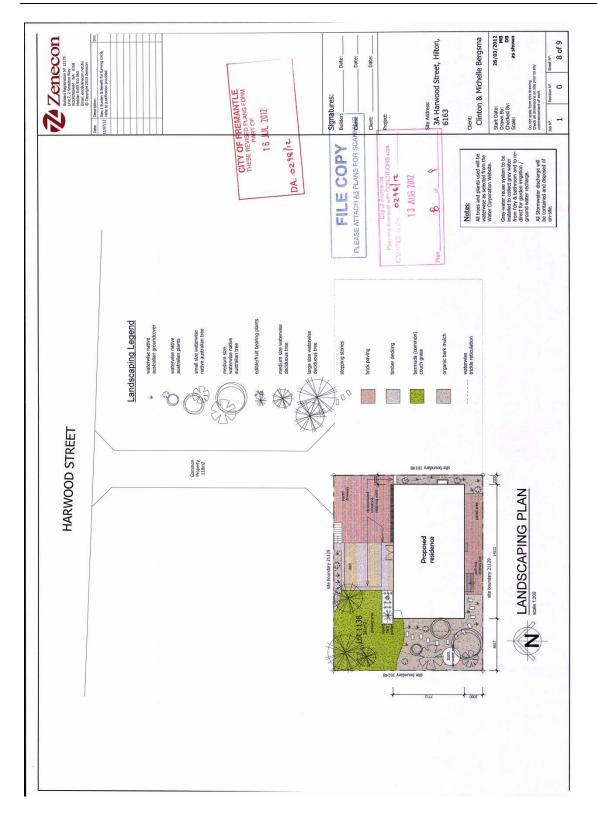




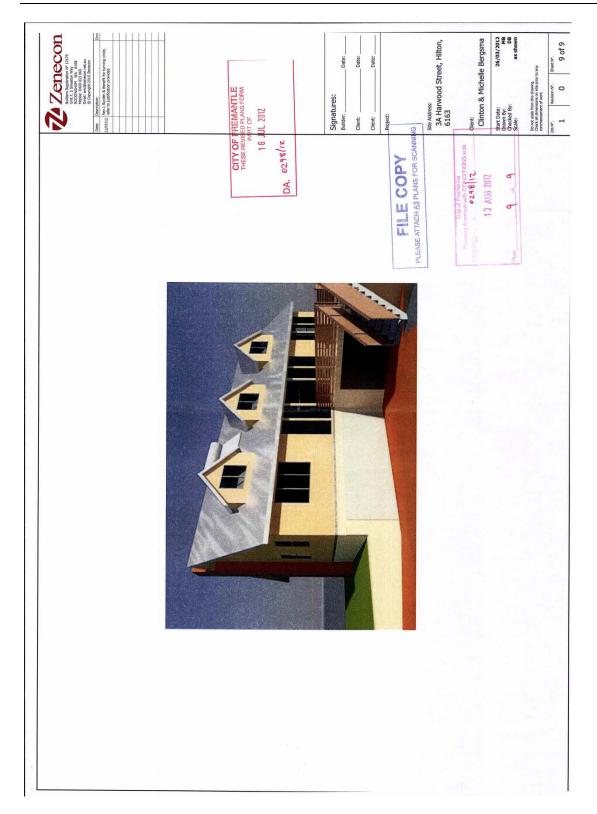














ATTACHMENT 3 – Site Photos (Taken 15 February 2013)



View of the subject land from the end of the common-property access lot with No. 46
Hines Road in view.



Existing dwelling at No. 6A Joslin Street, Hilton as viewed from the land.





Existing dwelling at No. 3 Harwood Street, Hilton as viewed from the land.



Existing retaining wall adjoining No. 46 Hines Road, Hilton as viewed from the land.





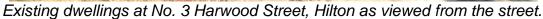
Existing dwellings at No. 3 (Left) & 5 (Centre) Harwood Street, Hilton as viewed from the land.



Existing dwellings at No. 5 Harwood Street, Hilton as viewed from the street.









Existing dwellings at No. 4 Harwood Street, Hilton as viewed from the street in front of N. 3 Harwood Street.





Existing dwellings at No. 6 Harwood Street, Hilton as viewed from the street in front of N. 3 Harwood Street.

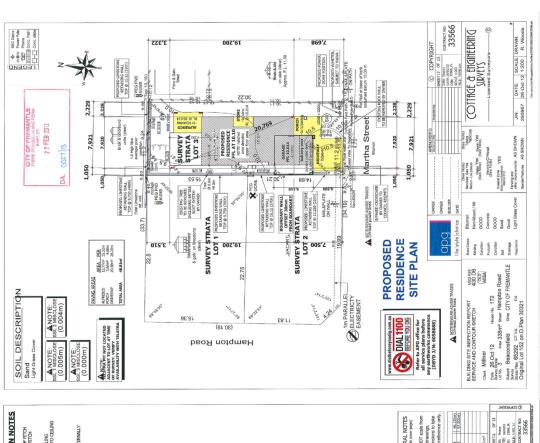


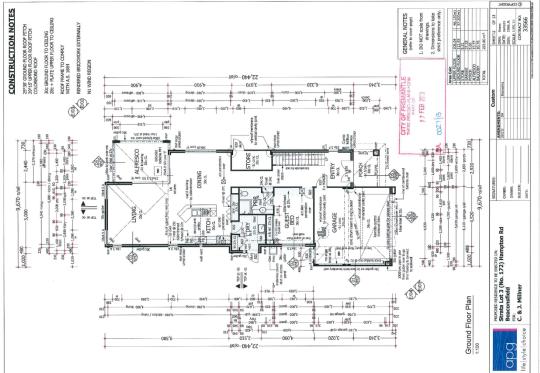
Existing dwellings at No. 2 Harwood Street, Hilton as viewed from the street in front of N. 3 Harwood Street.



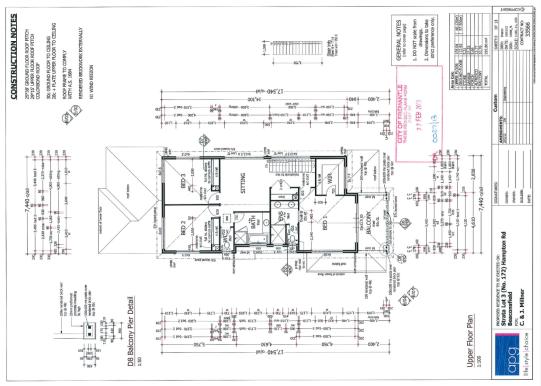
PSC1303-37 MARTHA STREET NO. 14A (LOT 3) BEACONSFIELD - TWO STOREY SINGLE HOUSE (JS DA0027/13)

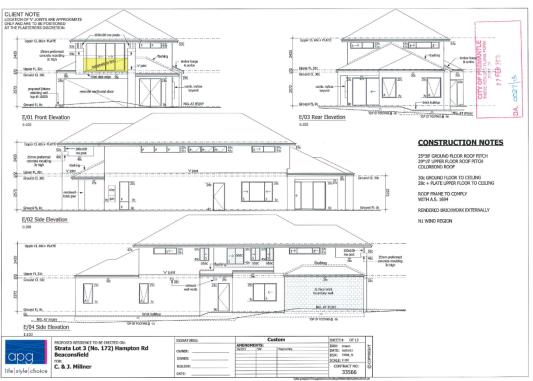
ATTACHMENT 1



















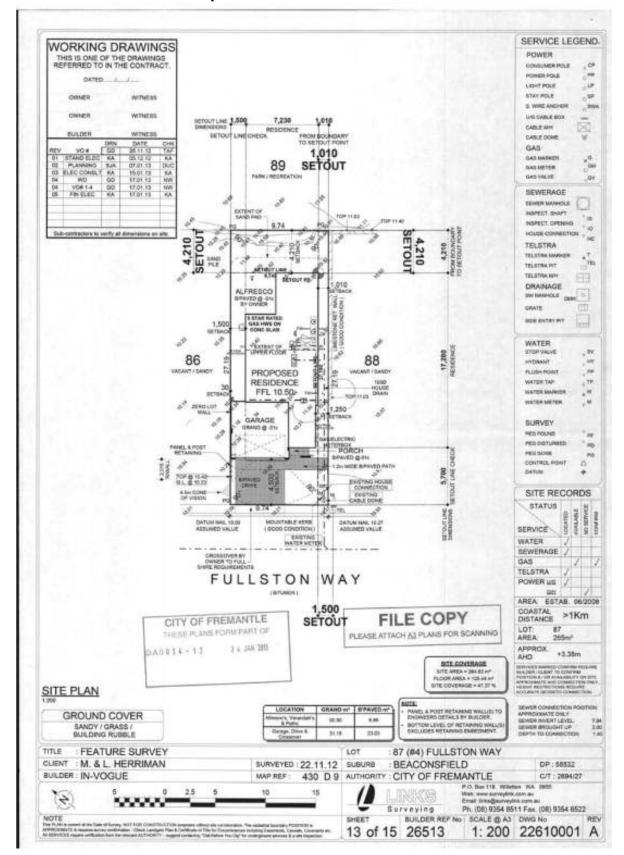




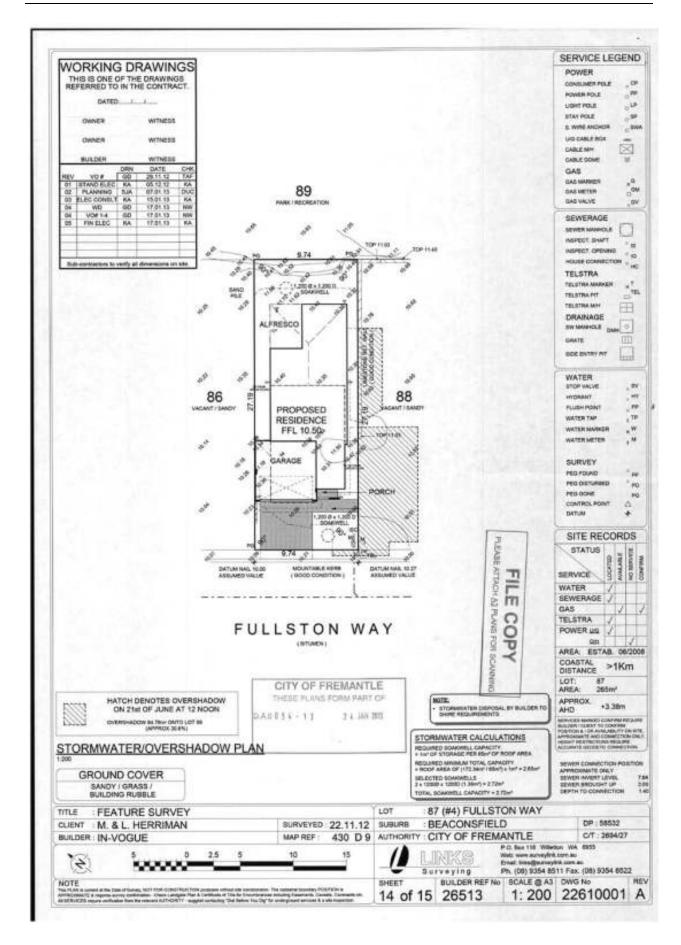


PSC1303-38 FULLSTON WAY, NO. 4 (LOT 87), BEACONSFIELD – TWO STOREY SINGLE HOUSE – (AD DA0034/13)

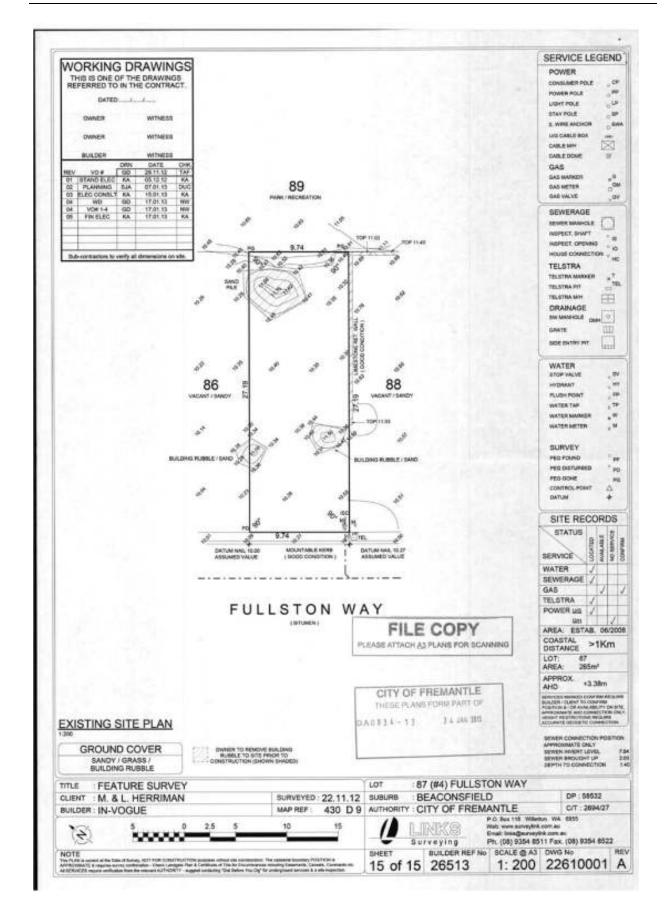
ATTACHMENT 1: Development Plans



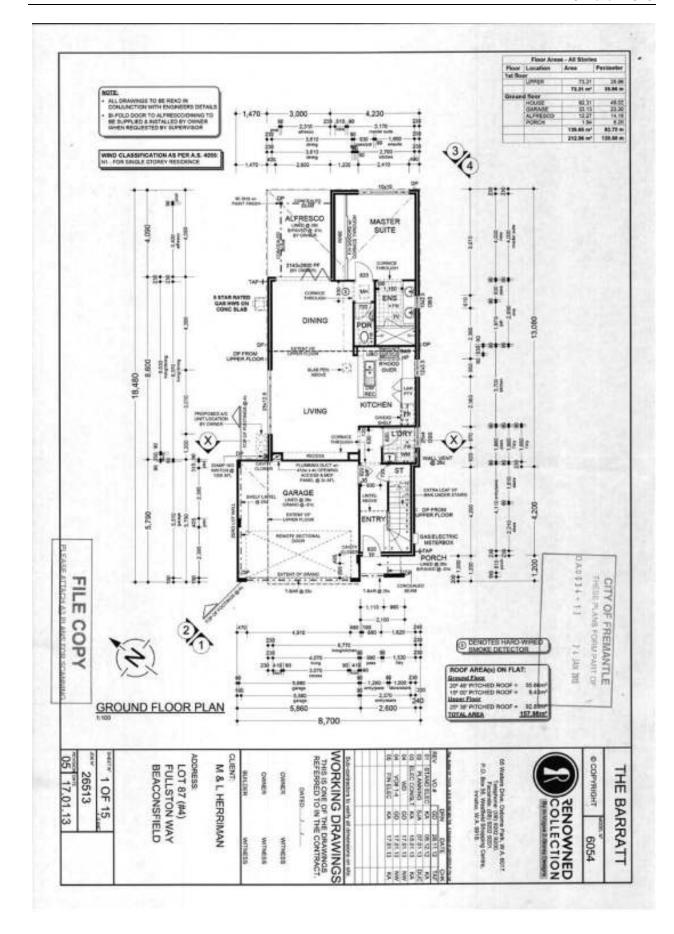




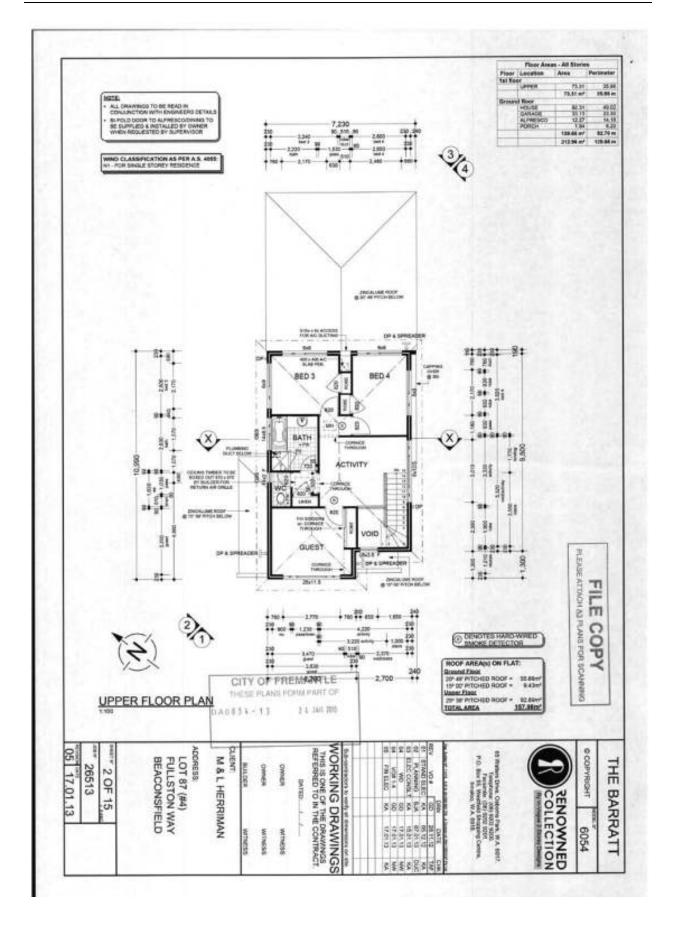




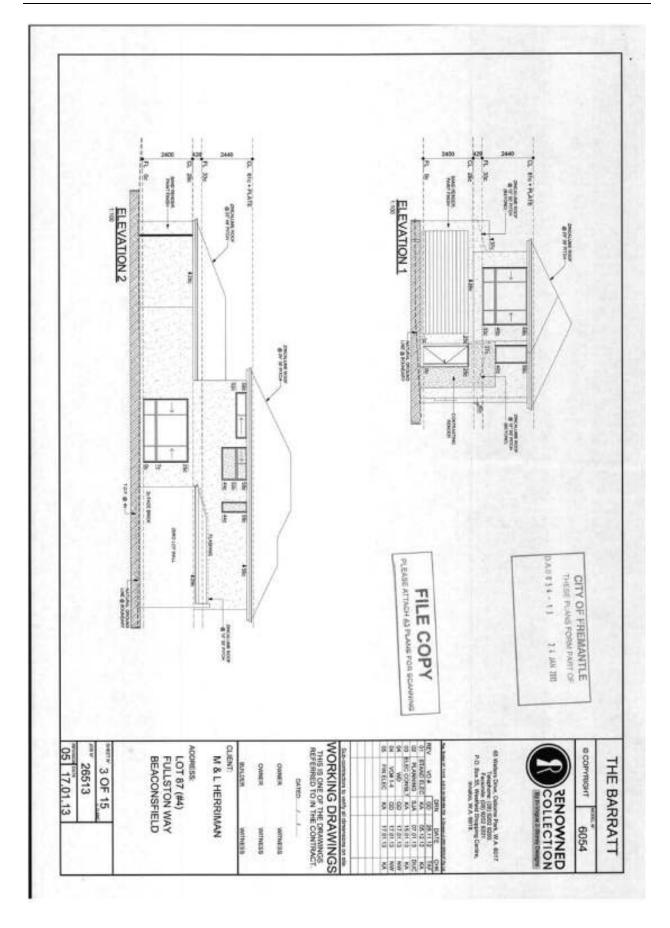




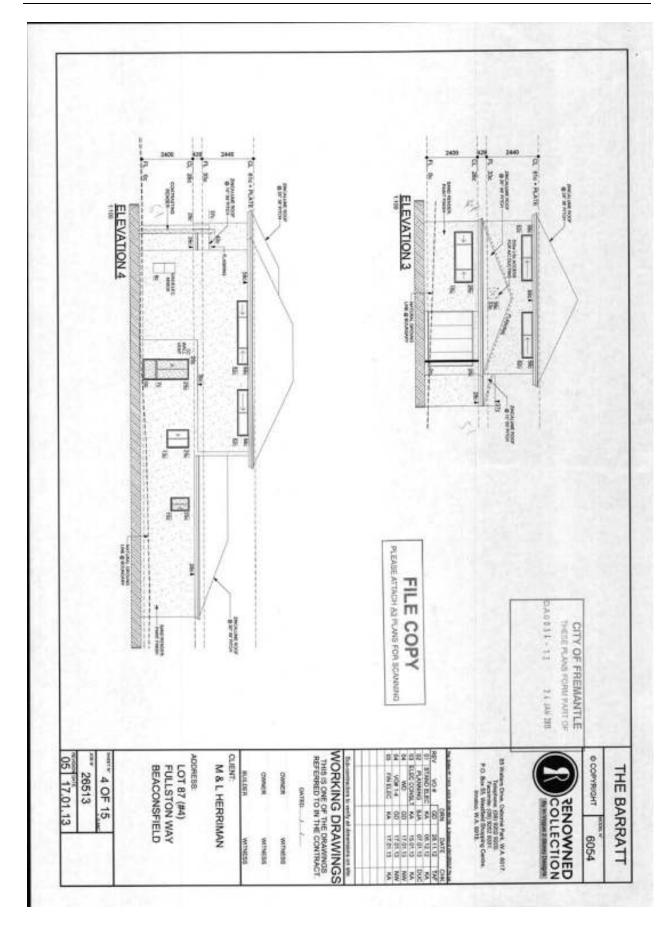








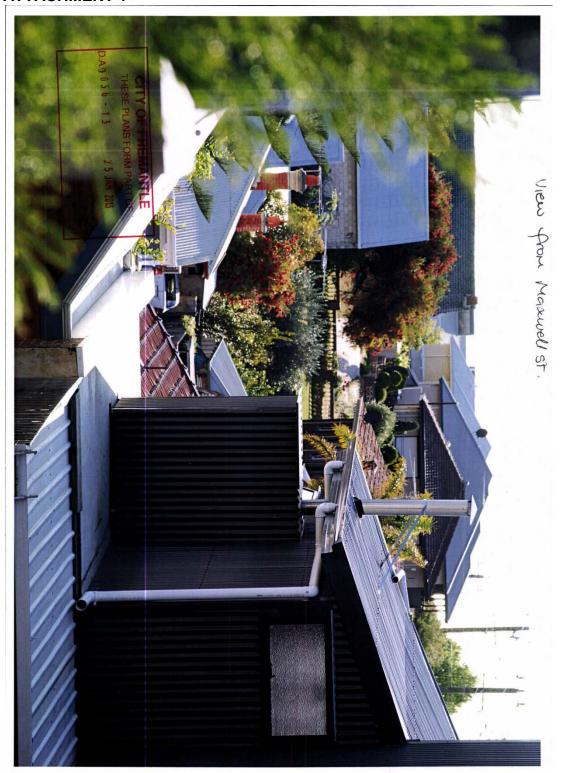






PSC1303-39 JENKIN STREET NO.67, BEACONSFIELD - RETROSPECTIVE APPROVAL FOR EXTERNAL FIXTURE ADDITION TO EXISTING SINGLE HOUSE (JL DA0036-13)

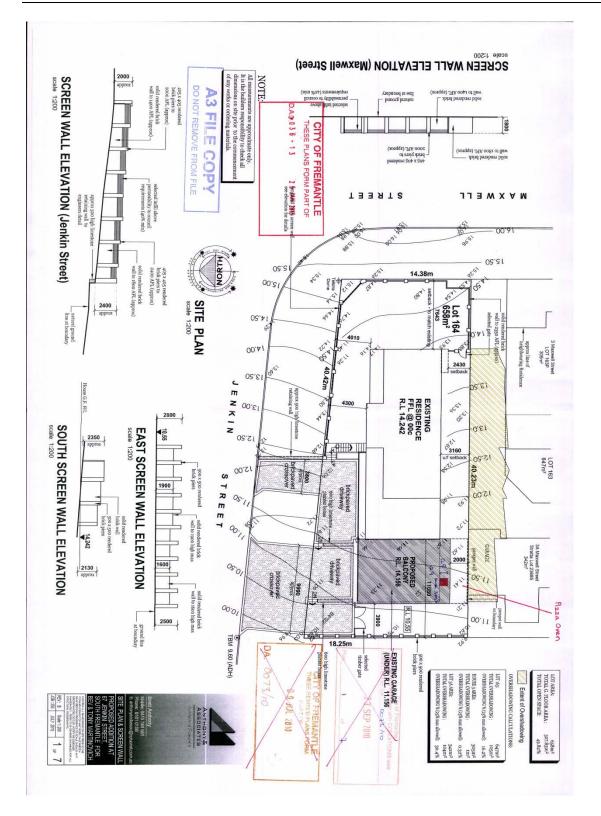
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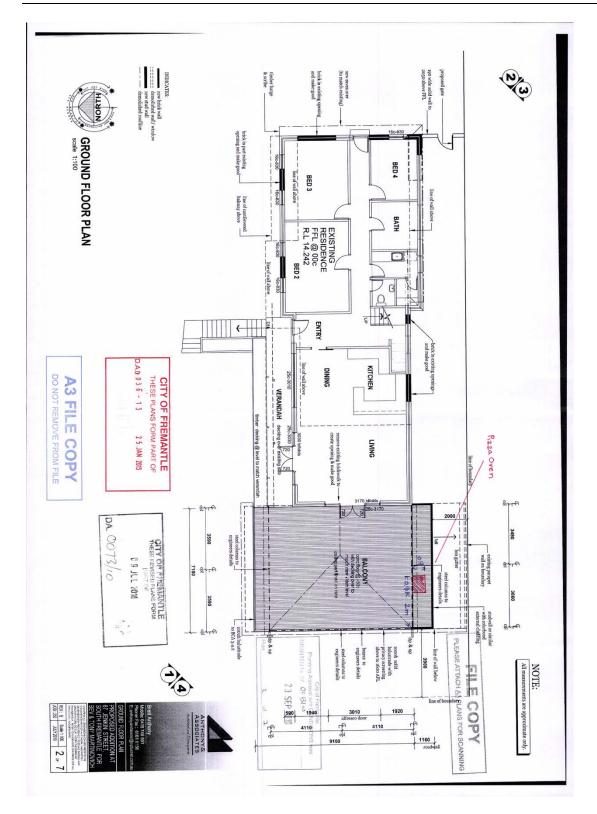




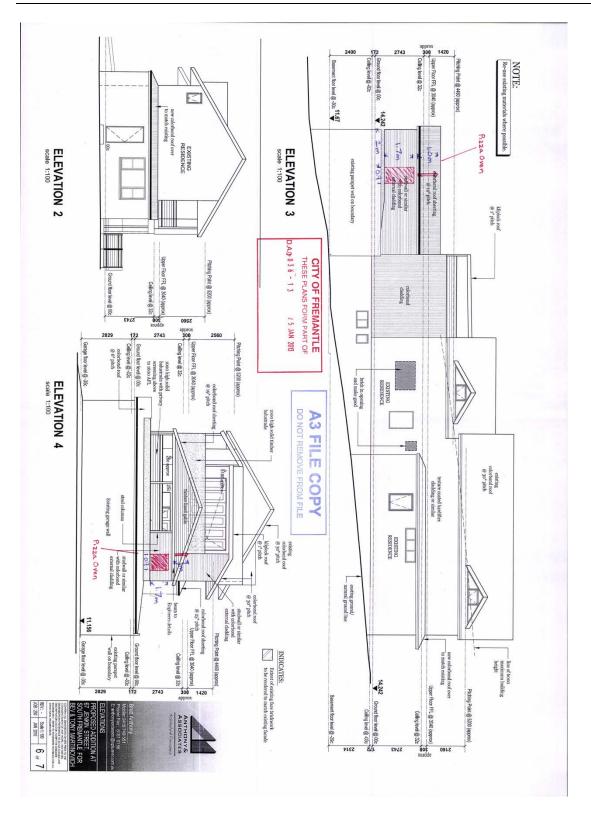








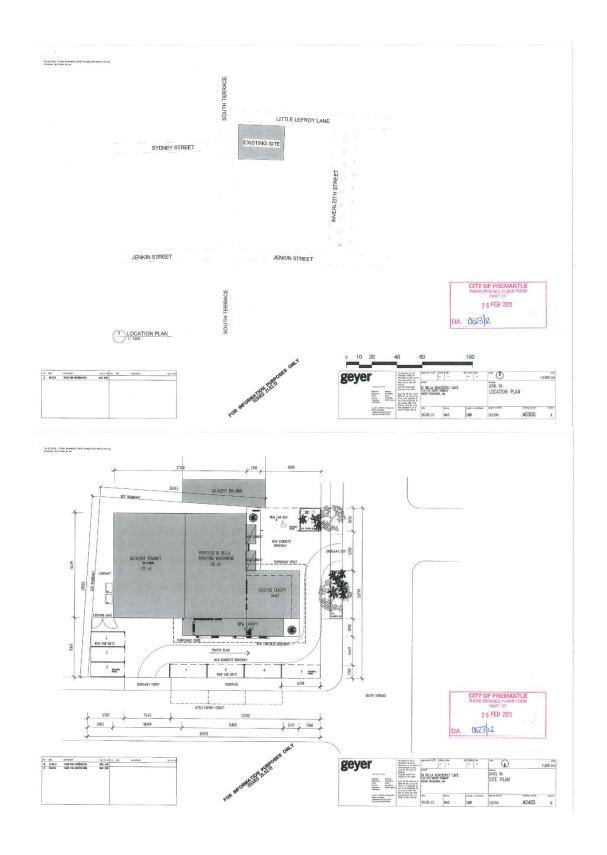




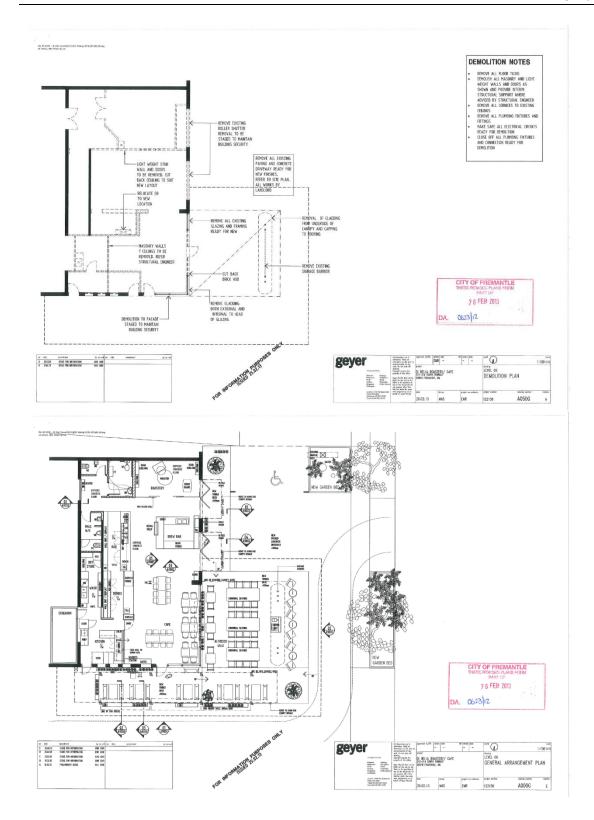


PSC1303-40 SOUTH TERRACE NO. 312 (LOT 344) SOUTH FREMANTLE – PARTIAL CHANGE OF USE TO RESTAURANT WITH INCIDENTAL LIGHT INDUSTRY (COFFEE ROASTING) USE JS DA0623/12

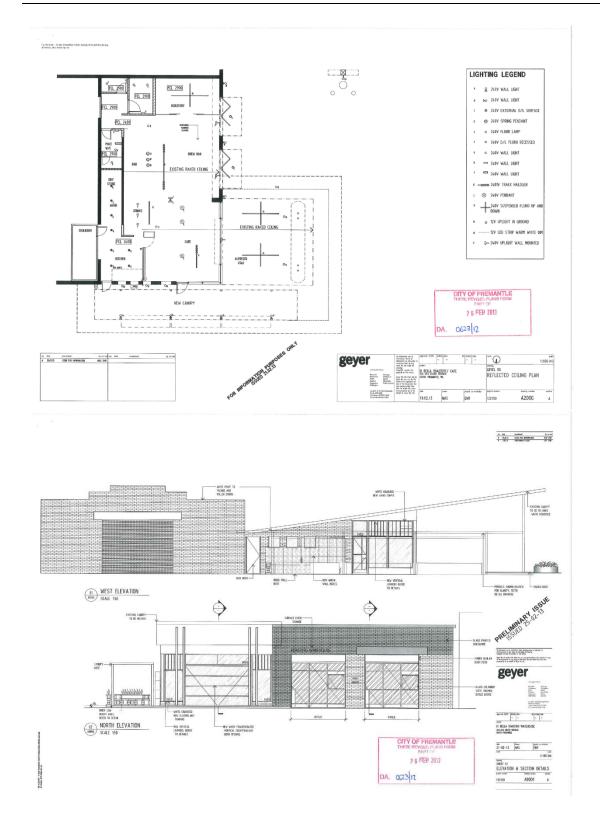
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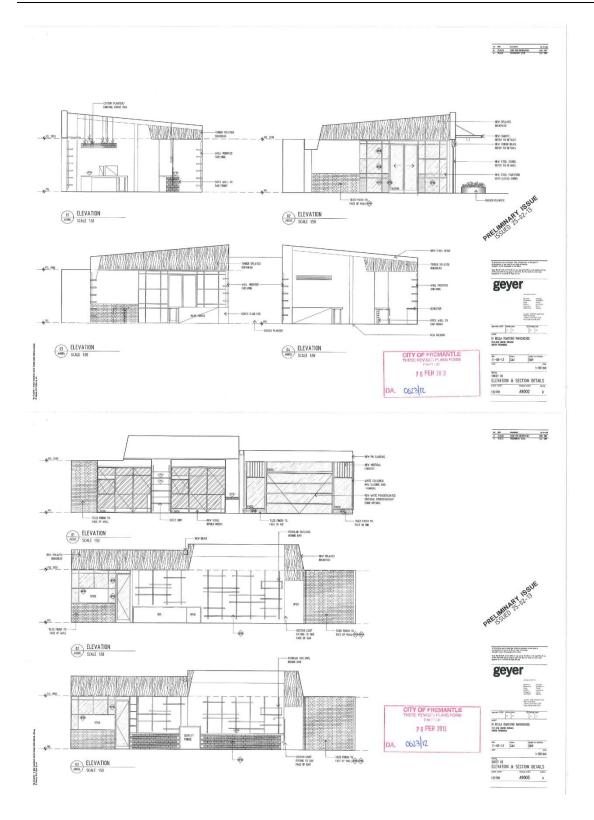




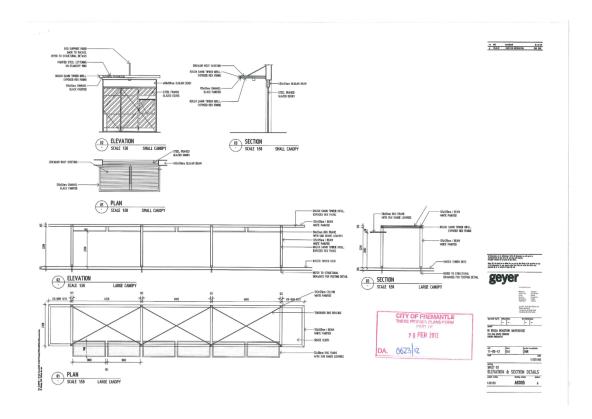














ATTACHMENT 2









PSC1303-41 SCHEDULE OF APPLICATIONS DETERMINED UNDER DELEGATED AUTHORITY (3.61.21)

ATTACHMENT 1

- 1. ATTFIELD STREET, NO. 92 (LOT 1000), SOUTH FREMANTLE ROOF ALTERATION AND ADDITION TO EXISTING SINGLE HOUSE (REMOVAL OF SECOND STOREY) (AA DA0074/13)
- 2. MICHAEL STREET, NO. 21 (LOT 68), BEACONSFIELD PROPOSED TWO (2) LOT SURVEY-STRATA SUBDIVISION (AA WAPC104-13)
- 3. SOUTH STREET, NO. 185 (LOT 33), BEACONSFIELD DEMOLITION OF EXISTING SINGLE HOUSE (KS PW0002/13)
- 4. SOUTH TERRACE, NO. 1-5 (LOT 1388), FREMANTLE INTERNAL ALTERATIONS TO EXISTING RESTAURANT (KS DA0019/13)
- 5. NORMAN STREET, NO 3/7 (LOT 3), FREMANTLE PATIO ADDITION TO EXISTING GROUPED DWELLING (JS DA0068/13)
- 6. CLONTARF ROAD, NO. 9 (LOT 59), BEACONSFIELD THREE LOT SURVEY STRATA SUBDIVISION (JS WAPC134-13)
- 7. WINTERFOLD ROAD, NO 96 (LOT 541), SAMSON CARPORT ADDITION TO EXISTING SINGLE HOUSE (JS DA0091/13)
- 8. HOWELL VISTA, NO. 6 (LOT 102), BEACONSFIELD TWO STOREY SINGLE HOUSE (JS DA0026/13)
- 9. SOUTH TERRACE, NO. 227 (LOT 1), SOUTH FREMANTLE CHANGE OF USE FROM SHOP TO CONSULTING ROOMS AND INTERNAL ALTERATIONS (KS DA0004/13)
- 10. HAMPTON ROAD, NO. 218 (LOT 169), BEACONSFIELD PATIO/CARPOT ADDITION TO EXISTING SINGLE HOUSE (AA DA0044/13)
- 11.WALLACE WAY, NO. 1 (LOT 7), FREMANTLE TWO STOREY WAREHOUSE & OFFICE DEVELOPMENT (AA DA0063/13)
- 12. WINTERFOLD ROAD NO. 36 (LOT 32), HILTON CHANGE OF USE TO HOME BUSINESS (CHIROPRACTOR) (AD DA0613/12)
- 13. ARUNDEL STREET, NO. 25 (LOT 1), FREMANTLE RE-ROOFING OF EXISTING GROUPED DWELLING (HERITAGE BUILDING) (AD DA0042/13)
- 14. MARINE TERRACE NO.44 (LOT 698), FREMANTLE FLAG POLE REINSTATEMENT WORKS TO EXISTING BUILDING (JL DA0615/12)
- 15. CHADWICK STREET NO.24 (LOT 1577), HILTON DEMOLTION OF OUTBUILDING, SMALL SECONDARY DWELLING & SHADE SAIL ADDITIONS TO EXISTING SINGLE HOUSE (JL DA0590/12)
- 16. SCOTT STREET NO. 19 (LOT 22), SOUTH FREMANTLE RE-ROOFING OF EXISTING SINGLE HOUSE (HERITAGE BUILDING) (AD DA0601/12)
- 17. SCOTT STREET, NO. 61 (LOT 177), BEACONSFIELD ALTERATIONS TO PRIMARY STREET FENCE AND SPA ADDITION TO EXISTING SINGLE HOUSE (KS DA0051/13)
- 18. CUREDALE STREET, NO. 42 (LOT 125), BEACONSFIELD TWO STOREY SINGLE HOUSE (KS DA0055/13)
- 19. HIGH STREET, NO 33-7, FREMANTLE DEMOLITION OF OUTBUILDINGS AND FIRST FLOOR ALTERATIONS TO EXISTING BUILDING (CJ DA0024/13)
- 20. HIGH STREET NO.98 (LOT 123), FREMANTLE INTERNAL AND EXTERNAL ALTERATIONS AND ADDITIONS TO EXISTING HOTEL (JL DA0047/13)



21. COLLICK STREET, NO. 27A (LOT 1), HILTON – VARIATION TO PREVIOUS PLANNING APPROVAL DA0467/11 (SINGLE STOREY GROUPED DWELLING) – KS VA0003/13)



PSC1303-43 WESTGATE MALL - RESERVE NO. 38030 PEDESTRIAN ACCESS WAY - PROPOSED (TEMPORARY) PARTIAL CLOSURE OF LOT 2130 PROVIDING OPTIONS TO LEASE AND SECURE ACCESS - (KW)

ATTACHMENT 1

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This product is for information purposes only. A search of the original documentation is required for all legal purposes

Western Australian Land Information Authority (Landgate)

https://www.landgate.wa.gov.au/lia/au/gov/wa/dli/len/web/p132/flow/view5100.jsp

26/02/2013



ATTACHMENT 2

Option B: Pedestrian access way closure without a pedestrian and cycle access plan

Step 1:

The local government receives a request for closure of a pedestrian access way and, after exploring all reasonable management options, prepares a closure report which addresses the range of matters set out in steps 3-9 of appendix 1, with appropriate amendments made to the methodology in recognition of the fact that a single pedestrian access way is involved.

Step 2:

The local government refers the closure report to all relevant infrastructure providers and any other agencies that may have an interest in the pedestrian access way, and requests their comments and advice, in writing. The infrastructure providers, in particular, should be asked:

- whether there is any infrastructure located in the pedestrian access way;
- whether that infrastructure is proposed to be relocated at some stage in the future or will remain in situ;
- whether they have any objection to the closure; and
- if they have no objection to the closure, what their requirements are in relation to service relocation and easements.

Step 3:

The local government consults the community likely to be affected by the proposed closure (including all abutting landowners) using two or more of the following methods, and seeks their comments in writing:

- placement of signs at either end of the pedestrian access way advising of the proposal to close the pedestrian access way;
- press release and advertisement in the local newspaper and other media;
- direct mail out to households likely to be affected by the closure;
- liaison with local community groups;
- stakeholder workshops;
- information sessions and discussion groups;
- questionnaire surveys;
- public displays.

Step 4:

The local government assesses any comments and advice received from infrastructure providers, agencies and the community and determines whether to close the pedestrian access way, or retain it and keep it open.

Step 5:

If the local government resolves to close the pedestrian access way, it advises all abutting landowners of its decision and seeks:

written support for the closure:



- written agreement as to how the land is to be divided, and
- written agreement from those wishing to purchase a portion of the
 pedestrian access way that they are prepared to meet all costs associated
 with the closure including the possible relocation of infrastructure and
 registration of easements, removal of improvements from the pedestrian
 access way, and cost of reinstatement of kerbing.

Step 6:

The local government submits a written request to close the pedestrian access way to the WAPC together with:

- the closure report (amended to include an assessment of the responses) received from the infrastructure providers, agencies, abutting landowners and other members of the community);
- · copies of all letters received from infrastructure providers; and
- copies of all letters received from abutting landowners.

Note: The local government is not required to supply the WAPC with copies of all letters received from other members of the community. These will be summarised in the closure report.

Step 7:

The WAPC assesses the proposal taking into account the:

- range of matters set out in steps 3-9 of appendix 1; and
- comments of infrastructure providers, agencies, abutting landowners and other members of the community and makes a decision to either endorse or not endorse the proposal, and communicates its decision to the local government.

Step 8:

On receipt of the WAPC's endorsement, the local government proceeds with the closure, and refers the request, together with:

- the closure report (amended to include an assessment of the responses received from the WAPC, infrastructure providers, agencies, abutting landowners and other members of the community);
- a copy of the letter of endorsement received from the WAPC;
- copies of all letters received from infrastructure providers;
- copies of all letters received from abutting landowners; and
- a sketch showing the proposed disposition of the closed pedestrian access way among adjacent properties;

to RDL State Land Services for processing under section 87 of the Land Administration Act 1987.

Steps 3-9 of appendix 1 shown in Step 7 dot point one are detailed below;

Step 3: Pedestrian access way mapping

All existing pedestrian access ways in the plan area should be identified, coded to a common legend or classification system, and plotted on maps.



Step 4: Community facility mapping

All relevant community facilities in the plan area should be plotted on maps. Community facilities include:

- schools and other educational establishments
- shops
- parks and recreation facilities
- community facilities (eg libraries)
- employment nodes
- public transport services, including bus stops and train stations
- aged person facilities
- other land uses or facilities likely to generate pedestrian or cycle traffic.

Step 5: Connectivity assessment

An assessment of the connectivity of areas around each community facility should be carried out based on a walkable catchment with a radius of 400 metres. This radius should be increased to 800 metres in the case of large-scale community facilities such as town centres, train stations, bus stations, schools, district open space or other facilities likely to attract large numbers of people.

The walkable catchment (ped shed) technique is explained fully in appendix 3 of the WAPC's Liveable Neighbourhoods.

Step 6: Infrastructure provider identification

Infrastructure providers that may have an interest in a particular pedestrian access way should be identified using the Dial Before You Dig Services website and recorded.

Step 7: Pedestrian access way inspection and assessment

Each pedestrian access way should be visited and an assessment of the following matters carried out:

Physical assessment

- location
- design characteristics (width, length, geometry, topography, presence of bollards)
- level of casual surveillance from adjacent properties along its length, at its entrance and at its exit
- condition
- fencing attributes
- paving
- landscape/vegetation
- lighting
- presence of infrastructure (to visually confirm the information obtain from step 6)
- connectivity (to identify the role the pedestrian access way plays in the local movement system and the likely impact of its closure, and to verify the results of the assessment carried out in step 4)
- appropriateness of alternative routes available (assessment of resulting travel paths if the pedestrian access way is closed).



Usage assessment

- main uses of the pedestrian access way (pedestrians, cyclists or other)
- main groups using the pedestrian access way (local neighbourhood users or users from outside the neighbourhood or both)
- level, and distribution, of use

Step 8: Connectivity assessment

Each pedestrian access way should be visited and an assessment of its safety and security carried out using the situational crime prevention assessment methodology for pedestrian access ways that is set out in the planning guidelines "Reducing Crime and Anti-Social Behaviour in Pedestrian Access Ways."

Note: Steps 7 and 8 could be carried out concurrently.

Step 9: Preparation of assessment report and draft pedestrian and cycle assess plan

The information obtained from steps 1-8 should be assembled and analysed in an assessment report and a draft pedestrian and cycle access plan prepared in response. The plan should, at the very least, identify all existing pedestrian access ways and classify the role of each in terms of its functionality, using the following criteria:

Essential (E) - the pedestrian access way should be retained and kept open because it plays an essential role in the local movement network.

Non-essential (NE) - the pedestrian access way could be closed without causing significant disadvantage to local residents because it is not essential to the local movement network.

The draft pedestrian and cycle access plan may also:

- identify which pedestrian access ways need to be upgraded and improved; and
- identify where additional public access is needed in terms of the local movement system.

NB: If a pedestrian access way is identified as 'essential' it does not mean that the access way must be upgraded in accordance with the "Reducing Crime and Anti-Social Behaviour in Pedestrian Access Ways" Guidelines



PSC1303-44 MODIFICATION TO LOCAL PLANNING POLICY 1.6 PREPARING HERITAGE ASSESSMENTS (LPP 1.6) - FINAL

ADOPTION

ATTACHMENT 1 - PSC1211-175 Initiation of Modification to Local Planning Policy 1.6 - Preparing Heritage Assessments (LPP1.6) - Adoption for Public Advertising

The following item number PSC1211-175 was MOVED and carried en bloc earlier in the meeting.

DataWorks Reference: 117/035

Disclosure of Interest: Nil

Meeting Date: 28 November 2012

Responsible Officer: Manager Statutory Planning

Actioning Officer: Strategic Planner

Decision Making Level: Council **Previous Item Number/s:** None

Attachments: 1. Local Planning Policy 1.6 – Preparing Heritage

Assessments - Adopted 25 February 2009

EXECUTIVE SUMMARY

This report seeks Council approval to advertise a draft modified *Local Planning Policy – Preparing Heritage Assessments* (LPP1.6).

LPP1.6 was adopted 25 February 2009. The policy provides the framework for when a heritage assessment is required and outlines the format for heritage assessments.

The proposed modifications will overall update the wording of the policy and refine the heritage assessment format. Specifically the main changes to the policy are:

- Deleting the requirement for a Statement of Conservation;
- Increasing the applicability of a heritage assessment from two years to five years;
- Refining the Statement of Heritage Impact assessment criteria;
- Adding fences to minor development and renaming the clause;
- Including a new clause that gives senior staff discretion on when to require a heritage assessment.

It is recommended that the modified local planning policy be adopted for advertising for public comment in accordance with clause 2.4 of Local Planning Scheme No. 4 (LPS4).

BACKGROUND

Local Planning Policy 1.6 – Preparing Heritage Assessments was adopted 25 February 2009. The policy provides the framework for when a heritage assessment is required and outlines the format for heritage assessments.



Since adoption the policy has been well utilised and through its use a number of updates to refine when a heritage assessment is required and to improve the heritage assessment framework have been identified.

CONSULTATION

If Council resolves to amend LPP1.6 as recommended in this report, the amended local planning policy will be advertised for public comment for a period of not less than 28 days in accordance with the requirements set out in clause 2.4.1 of the City's Local Planning Scheme No. 4 (LPS4) and Local Planning Policy No. 1.3 'Public Notification of Planning Approvals'.

PLANNING COMMENT

The proposed modifications to *Local Planning Policy 1.6 – Preparing Heritage Assessments* (LPP1.6), will overall update the wording of the policy, refine the heritage assessment format, include an additional development that does not always require a heritage assessment, rename the 'minor development' clause, delete the requirement for a statement of conservation and introduce a new clause which allows for more discretion on when a heritage assessment is required. The changes proposed are discussed below:

Purpose of the policy

The purpose of the policy is not proposed to be changed, however the proposed modifications will refine the purpose to clearly state that the policy provides a format for heritage assessments and outlines when a heritage assessment is required.

Content of Heritage assessments

Statement of Heritage Significance

Heritage Values

Table 1, of the policy assesses the heritage values of the place. It is proposed the table be modified slightly so that it is more in line with the Burra Charter. The modifications include adding a title to the table (e.g. Table 1 – Heritage Values), updating the titles within the table and including spiritual value into the value assessment. The modifications are shown in the table below:

Current wording of LPP1.6	Proposed modifications to LPP1.6
Heritage values	Nature of significance
Aesthetic value	Aesthetic value
Historic value	Historic value
Scientific value	Scientific value
Social value	Social/spiritual value
Heritage Attributes	Degree of significance
Rarity	Rarity
Representativeness	Representativeness
Integrity	Integrity
Authenticity	Authenticity



Heritage Significance

Table 2, of the policy identifies the overall heritage significance of the place. Only minor amendments are proposed to this section including naming the table and modifying the notes under comment to clarify the purpose of the heritage significance assessment. The significance categories in the table (e.g. exceptional, considerable, some and limited or none) will remain the same.

Current Table 2 in LPP1.6:

Table 2

Significance			
Exceptional	Considerable	Some	Limited or none
Comments:			
The consultant	shall identify the over	erall significand	ce of the place using the
above categorie	es, and identify zone	s of significand	ce within the place itself,

Proposed modifications to Table 2:

and within a local context.

Table 2 – Heritage Significance

Significance					
Exceptional	Considerable	Some	Limited or none		
Comments:					
The Heritage Significance assessment shall identify the overall significance					
of the place using the above categories, and identify zones of significance					

Statement of Heritage Impact

within the place itself, and within a local context.

The statement of heritage impact table 3 contains the criteria upon which the impact of the proposed development on the heritage significance of the place is assessed in the heritage assessment. Currently the table contains six criteria used to assess the compatibility of the proposed development with the existing building and streetscape and the degree of change and impact on various attributes the development will have. The proposed modifications do not alter the intent of these criteria, however the wording has been modified slightly to focus the assessment more on the impact of the proposed development and degree of permanent loss of significant fabric the development will have. A conclusion to give an overall summary of the heritage impact assessment is also proposed as part of the modifications.

Statement of Conservation

The existing policy requires a statement of conservation for level 1 (Level 1a listed buildings are also on the State Heritage Office of Western Australia's Register of Heritage Places and level 1b listed buildings are recommended for entry on the state list) and level 2 heritage listed properties. The modifications propose to delete the requirement for a statement of conservation from the content required for a heritage assessment.



The reason for this is twofold. Firstly a statement of conservation is required for state heritage listed properties and requiring a further statement of conservation duplicates this requirement. Secondly, the statement of conservation is not based on the proposed development and "does not necessarily inform the determination of the proposal". Accordingly the statement is only a recommendation, has no statutory weight and is consequently, infrequently implemented. Therefore it is a better use of the City's heritage resources to delete this requirement from the content of a heritage assessment and provide this information to applicants, in more detail, when requested.

Circumstances where a Heritage Assessment will be undertaken

This part of the policy outlines when a heritage assessment will be undertaken and specifies that a heritage assessment is valid for two years. The modifications to this part of the policy propose increasing the time period a heritage assessment is valid for from two years to five years, updating table 4 (When a Heritage Assessment is required) and including a clause into the policy which gives the Manager and Coordinator of Statutory Planning discretion on when to require a heritage assessment.

The current two year time period a heritage assessment is applicable for is considered too short. The heritage assessment criteria is clearly provided for in the policy and use of the policy has shown there is little variation to the heritage considerations of a property within two years. Accordingly it is considered a five year timeframe is more appropriate.

Table 4 outlines when a heritage assessment is required. Modifications to Table 4 are proposed for the purpose of consolidating the table and specifically include adding a title to the table, removing the statement of conservation requirement and updating the reference to 'minor development' to clause 2.3. The modified table is below:

Table 4 – When a Heritage Assessment is required

	State Register of Heritage Places or Heritage List or Category 1 on MHI	Heritage List (Category 2 and 3 on MHI)	Within or adjacent to West End Conservation Area	Where not on Heritage List
Heritage assessment	Required unless existing	Always required unless specified in clause 2.3	Always required unless specified in clause 2.3	Demolition of a primary structure only

Currently the clause in the policy called 'minor development' lists works that do not always require a heritage assessment where the property is a level 2 or 3 or within or adjacent to the West End Conservation Area (as per table 4 above). The intent of this clause is to exclude those types of development that would have a limited impact on a place's heritage significance, from requiring a heritage assessment. The modifications propose deleting reference to 'minor development' and including fences to the list.



Proposed new clause 2.3 (formerly 'Minor development'):

- 2.3 For the purposes of this policy, the following development would not always require a heritage assessment as per Table 4:
 - (i) Small scale new structures on the subject site which are not attached to the building (such as sheds or outbuildings) which are located out of the front setback area.
 - (ii) Ancillary lightweight structures added to buildings (such as timber patios, sails, carports, pergolas) which are located out of the front setback area.
 - (iii) Fixtures to buildings (such as antennae, aerials, air conditioning units, solar panels, signs), which do not face the street and do not involve any significant structural alteration to the building.
 - (iv) Non structural internal changes.
 - (v) Fences where they are in accordance with the City's Local Planning Policy 2.8 Fences Policy.

The modifications also proposed including a new clause into the policy. Currently the policy contains the clause:

3.2.1 Notwithstanding the above [Table 4], a heritage assessment may be carried out where, in the opinion of the Council, a proposal has the potential to significantly alter a place of heritage significance that is not listed on the Heritage List.

This clause gives Council discretion to require a heritage assessment where a place is not currently on the Heritage List. The new clause proposes to increase the scope of the existing clause and allow for each application to be assessed on its own merits. The Manager Statutory Planning and Coordinator Statutory Planning will have discretion to, on the advice of the Coordinator of Heritage, require, not require or require in a modified format a Heritage Assessment.

Proposed new clause 2.2:

- 2.2 Notwithstanding the requirements of Table 4 above, and at the discretion of the Manager Statutory Planning and Coordinator Statutory Planning and on the advice of the Coordinator of Heritage, a Heritage Assessment:
 - (i) may not be required; or
 - (ii) can be provided in a modified format; or
 - (iii) may be required.

Heritage Assessor

This part of the policy outlines who can undertake a heritage assessment or comment. No major changes are proposed to this part of the policy; only minor changes are proposed to this part of the policy, which are for the purpose of updating the job titles.



CONCLUSION

The proposed modifications will overall update the wording of the policy and refine the heritage assessment format. Specifically the main changes to the policy are:

- Deleting the requirement for a Statement of Conservation;
- Increasing the applicability of a heritage assessment from two years to five years;
- Refining the Statement of Heritage Impact assessment criteria;
- Adding fences to minor development and renaming the clause;
- Including a new clause that gives the Manager and Coordinator of Statutory Planning discretion on when to require a heritage assessment.

It is recommended that the amended draft local planning policy be adopted and advertised for public comment in accordance with clause 2.4 of LPS4.

COMMITTEE AND OFFICER'S RECOMMENDATION / COUNCIL DECISION

MOVED: Cr A Sullivan

That Council adopt the following draft amended *Local Planning Policy 1.6* – *Preparing Heritage Assessments* for advertising in accordance with the procedures set out in clause 2.4 of the City of Fremantle Local Planning Scheme No. 4:

CITY OF FREMANTLE

LOCAL PLANNING POLICY 1.6

PREPARING HERITAGE ASSESSMENTS

ADOPTION DATE: 25 February 2009

AMENDED: ##/##/2012

AUTHORITY: LOCAL PLANNING SCHEME NO.4

STATUTORY BACKGROUND

Clause 10.2.1 of the Scheme prescribes the matters to which the Council is required to afford due regard in considering a proposal. Included amongst these matters are any potential impacts that a proposal may have on the heritage values of an existing place and its context including the streetscape and/or heritage area.

Clause 7.4 of the Scheme prescribes that the Council may require a heritage assessment to be carried out prior to the approval of any development proposed in a heritage area or in respect of a heritage place listed on the Heritage List.



In order to meet its obligations to assess various statutory planning proposals the Council will from time to time include specific expert advice on heritage matters as part of the planning assessment. In this policy, the term 'proposals' includes planning applications, Structure Plans, Detailed Area Plans and Town Planning Scheme amendment proposals.

PURPOSE

The purpose of this policy is to provide a format for heritage assessments and outline when a heritage assessment is required.

Any Heritage Assessment provided or obtained in accordance with this policy will be considered a public document for the purpose of the assessment of planning applications.

All terms and definitions related to heritage used in this policy are based on the terms used in "The Burra Charter 1999 – the Australia ICOMOS Charter for Places of Cultural Significance". Council adopted the principles of the Burra Charter as good practice for heritage listed places in June 2000.

POLICY

1. Content of Heritage Assessment

A Heritage Assessment shall consist of the following components:

- 1. Statement of Heritage Significance
- 2. Statement of Heritage Impact
- 1.1 Statement of Heritage Significance

A Statement of Heritage Significance should define the heritage values embodied in the place itself, its fabric, setting, use, and related places. Each place has its own combination of values, which together provide its heritage significance.

A Statement of Heritage Significance should be prepared through a process, of investigating the place and the records associated with it and include an assessment of the aesthetic, historic, scientific and social/spiritual values for past, present and future generations.

As a minimum requirement, the heritage assessor shall undertake the following process of collecting and analysing information in the preparation of the Statement of Heritage Significance:

- Research of historical documents (such as rates books, archives etc)
- An inspection of the place

Additional research may be required at the discretion City of Fremantle heritage staff.



REPORT FORMAT FOR STATEMENT OF HERITAGE SIGNIFICANCE:

Description of the Place

- i) Historical notes
- ii) Physical descriptions

Heritage Values

Table 1 - Heritage Values

Table 1 Heritage Va	11400
Nature of significanc	e
Aesthetic value	
Historic value	
Scientific value	
Social/spiritual	
value	
Degree of significance	ce
Rarity	
Representativeness	
Integrity	
Authenticity	

Statement of Heritage Significance

Table 2 – Statement of Heritage Significance

Significance			
Exceptional	Considerable	Some	Limited or none
Commonte			

The Heritage Significance assessment shall identify the overall significance of the place using the above categories, and identify zones of significance within the place itself, and within a local context.

1.2 Statement of Heritage Impact

The Statement of Heritage Impact examines the impact of the proposed development on the heritage significance of the place, and includes a discretionary value judgment concerning the impact of the proposal on the identified heritage values of the place.



REPORT FORMAT FOR STATEMENT OF HERITAGE IMPACT:

Statement of Heritage Impact

Table 3 - Statement of Heritage Impact
The level of positive and negative impact that the proposed development

will have on the heritage significated following criteria:	ance of the place with regard to the
The extent of loss of significant fabric.	
The extent of conservation	
work to significant fabric.	
The permanent impact that the	
proposal is likely to have on the values that contribute to the	
heritage significance of the place.	
The impact an addition will	
have on a heritage building in terms of its use siting, bulk,	
form, scale, character, colour,	
texture and materials. The impact the proposal will	
have on the visual setting and	
the other relationships that	
contribute to the heritage significance of the place.	
The impact the proposal will	
have on the streetscape and townscape characteristics of	
the area in which it stands.	
The impact the proposal will	
have on important public views	
and spaces, vistas, landmarks and landscape features.	
and landscape leatures.	
Conclusion	ive impost on the place in terms of its
heritage significance is:	ive impact on the place in terms of its



- 2. Circumstances where a Heritage Assessment will be undertaken
- 2.1 Unless previously obtained on another similar or relevant proposal for the same property within five calendar years of the date of application, the Council will undertake heritage assessment in accordance with Table 4 below.

Where a proposal falls within two columns under this table the higher level of assessment shall be undertaken.

Table 4 - When a Heritage Assessment is required

	State Register of Heritage Places or Heritage List or Category 1 on MHI	Heritage List (Category 2 and 3 on MHI)	Within or adjacent to West End Conservation Area	Where not on Heritage List
Heritage	Required	Always	Always	Demolition of
assessment	unless	required	required	a primary
	existing	unless	unless	structure only
		specified in	specified in	
		clause 2.3	clause 2.3	

- 2.2 Notwithstanding the requirements of Table 4 above, and at the discretion of the Manager Statutory Planning and Coordinator Statutory Planning and on the advice of the Coordinator of Heritage, a Heritage Assessment:
 - (i) may not be required; or
 - (ii) can be provided in a modified format; or
 - (iii) may be required.
- 2.3 For the purposes of this policy, the following development would not always require a heritage assessment as per Table 4:
 - (i) Small scale *new* structures on the subject site which are not attached to the building (such as sheds or outbuildings) which are located out of the front setback area.
 - (ii) Ancillary lightweight structures added to buildings (such as timber patios, sails, carports, pergolas) which are located out of the front setback area.
 - (iii) Fixtures to buildings (such as antennae, aerials, air conditioning units, solar panels, signs), which do not face the street and do not involve any significant structural alteration to the building.
 - (iv) Non structural internal changes.
 - (v) Fences where they are in accordance with the City's Local Planning Policy 2.8 Fences Policy.



3. Heritage Assessor

- 3.1 A Heritage Assessment may be undertaken:
 - (i) In house A suitably qualified employee of the Council (i.e. Heritage Coordinator, Heritage Planner, Heritage Projects Officer or other City of Fremantle heritage staff); or
 - (ii) Independent A suitably qualified heritage consultant engaged by the City specifically to undertake the heritage assessment.

SECONDED: Cr Robert Fittock

CARRIED: 11/0

For	Against
Mayor, Brad Pettitt	
Cr Jon Strachan	
Cr Rachel Pemberton	
Cr Robert Fittock	
Cr Josh Wilson	
Cr Tim Grey-Smith	
Cr Ingrid Waltham	
Cr Sam Wainwright	
Cr Dave Coggin	
Cr Andrew Sullivan	
Cr Doug Thompson	



ATTACHMENT 2 – Track Changes of Modification to LPP 1.6 – Preparing Heritage Assessments

LEGEND - TRACK CHANGES

Text type	Meaning of text type
Strikethrough	Wording deleted
<u>Underline</u>	Proposed new wording
Highlight	Wording retained and moved to a
	more appropriate part of the policy
*	Note

CITY OF FREMANTLE

LOCAL PLANNING POLICY 1.6

PREPARING HERITAGE ASSESSMENTS

ADOPTION DATE: 25 February 2009

AMENDED: ##/##/2013

AUTHORITY: LOCAL PLANNING SCHEME NO.4

STATUTORY BACKGROUND

This Local Planning Policy is prepared under the provisions of Part 2 of the City of Fremantle's Local Planning Scheme No. 4 ('LPS4' or 'the Scheme').

Clause 10.2.1 of the Scheme prescribes the matters to which the Council is required to afford due regard in considering a proposal. Included amongst these matters are any potential impacts that a proposal may have on the heritage values of an existing place and its context including the streetscape and/or heritage area.

Clause 7.4 of the Scheme prescribes that the Council may require a Heritage Assessment to be carried out prior to the approval of any development proposed in a heritage area or in respect of a heritage place listed on the Heritage List.

In order to meet its obligations to assess various statutory planning proposals the Council will from time to time include specific expert advice on heritage matters as part of the planning assessment. In this policy, the term 'proposal' includes planning applications, Structure Plans, Detailed Area Plans and Local Planning Scheme amendments. (*moved to Application section)

PURPOSE

The purpose of this policy is to provide a format for Heritage Assessments and outline when a Heritage Assessment is required.

Any Heritage Assessment provided or obtained in accordance with this policy will be considered a public document for the purpose of the assessment of planning applications a proposal.



All terms and definitions related to heritage used in this policy are based on the terms used in "The Burra Charter 1999 – the Australia ICOMOS Charter for Places of Cultural Significance". Council adopted the principles of the Burra Charter as good practice for heritage listed places in June 2000.

APPLICATION

This policy applies to planning applications, Structure Plans, Detailed Area Plans and Local Planning Scheme amendments ('proposal').

A Heritage Assessment will not be required whereby a Heritage Assessment has been previously obtained on another similar or relevant proposal for the same property and within five calendar years of the date of application of that proposal.

POLICY

- 1. Circumstances where a Heritage Assessment will be undertaken When a Heritage Assessment is required
- 1.1 Unless previously obtained on another similar or relevant proposal for the same property within five calendar years of the date of application, the Council will undertake a Heritage Assessment in accordance with Table 4 below. (*moved to Application section)

Where a proposal falls within two columns under this table the higher level of assessment shall be undertaken.

Table 4 - When a Heritage Assessment is required

	aago /	omionic io roquirou		rable i villeli a ribinage rabbooliloin lo roquilou				
	State Register of	Heritage List	Within or	Where not on				
	Heritage Places	(Category 2 and	adjacent to West	Heritage List				
	or Heritage List	3 on MHI)	End					
	or Category 1 on	·	Conservation					
	MHI		Area					
Heritage	Required unless	Always required	Always required	Demolition of a				
assessment	existing	unless	unless	primary structure				
	-	specified in	specified in	only				
		clause 2.3	clause 2.3					

- 1.1 <u>A Heritage Assessment will be required in accordance with clause 2 for one or more of the following development proposals:</u>
 - (v) <u>Demolition of the primary structure/building.</u>
 - (vi) <u>Demolition of any other structure of masonry or timber construction.</u>
 - (vii) All development on State Register of Heritage Places and/or Heritage Listed properties with a Municipal Heritage Inventory Management Category Level 1, 2 and 3.
 - (viii) All development on property located within the West End Conservation Area (as set out in Local Planning Policy DGF14 Fremantle West End Conservation Area Policy).



- 2.2 Notwithstanding the requirements of Table 4 above, and at the discretion of the Manager Statutory Planning and Coordinator Statutory Planning and on the advice of the Coordinator of Heritage, a Heritage Assessment:
 - (i) may be required; or
 - (ii) may not be required; or
 - (iii) can be provided in a modified format.
- 1.2 For the purposes of this policy, the following development would not always require a Heritage Assessment as per Table 4:

Notwithstanding clause 1.1, the following development proposals do not require a Heritage Assessment for Heritage Listed properties with a Municipal Heritage Inventory Management Category Level 2 and 3:

- (vi) Small scale new structures on the subject site which are not attached to the <u>primary structure/building</u> (such as sheds or outbuildings) <u>and</u> which are located out of the front setback area.
- (vii) Ancillary lightweight structures added to buildings (such as timber patios, sails, carports, pergolas) which are located out of the front setback area.
- (viii) Fixtures to buildings (such as antennae, aerials, air conditioning units, solar panels, signs), which do not face the street and do the installation would not involve any significant structural alteration to the building.
- (ix) Non structural internal changes.
- (x) Fences where by they are in accordance with the City's Local Planning Policy 2.8 Fences Policy.
- 1.3 Notwithstanding the requirements of clauses 1.1 and 1.2 above, the Manager Statutory Planning, with due regard to the advice of the Heritage Coordinator, may determine that:
 - a) A Heritage Assessment is required for any development proposal that is considered to impact on the heritage significance of the place or locality; or
 - b) A Heritage Assessment is not required for any development proposal that presents minimal to no impact on the heritage significance of the place or locality.

2. Content of Heritage Assessment

A Heritage Assessment shall consist of the following components:

- (iii) Statement of Heritage Significance
- (iv) Statement of Heritage Impact
- 2.2 Statement of Heritage Significance

A Statement of Heritage Significance should define the heritage values embodied in the place itself, its fabric, setting, use, and related places. Each place has its own combination of values, which together provide its heritage significance.

A Statement of Heritage Significance should be prepared through a process, of investigating the place and the records associated with it and include an assessment of the aesthetic, historic, scientific and social/spiritual values for past, present and future generations.



As a minimum requirement, the heritage assessor (as defined in part 3 of this policy) shall undertake the following process of collecting and analysing information in the preparation of the Statement of Heritage Significance:

- Research of historical documents (such as rates books, archives etc)
- An inspection of the place

Additional research may be required at the discretion City of Fremantle heritage staff.

A Statement of Heritage Significance should be presented in accordance with clause 2.1.1 and prepared through the following process:

- An inspection of the place
- Collection and analysis of historical documents (such as rates books, archives etc)
- An assessment of the aesthetic, historic, scientific and social/spiritual values for past, present and future generations.

2.1.1 REPORT FORMAT FOR STATEMENT OF HERITAGE SIGNIFICANCE:

- Description of the Place
 - (iii) Historical notes
 - (iv) Physical descriptions
- Heritage Values

Table 1 - Heritage Values

Table 1 Homage van	*	
Nature of significance		
Aesthetic value		
Historic value		
Scientific value		
Social/spiritual value		
Degree of significance		
Rarity		
Representativeness		
Integrity		
Authenticity		

Statement of Heritage Significance

Table 2 - Statement of Heritage Significance

Significance					
Exceptional	Considerable	Some	Limited or none		
Comments:					
The Heritage Significance assessment shall identify the overall significance of the place					

The Heritage Significance assessment shall identify the overall significance of the place using the above categories, and identify zones of significance within the place itself, and within a local context.

2.2 Statement of Heritage Impact

The Statement of Heritage Impact examines the impact of the proposed development proposal on the heritage significance of the place, and includes a discretionary value professional judgment concerning the impact of the proposal on the identified heritage values of the place, as identified in clause 2.1.



2.2.1 REPORT FORMAT FOR STATEMENT OF HERITAGE IMPACT:

• Statement of Heritage Impact

Table 3 - Statement of Heritage Impact

The level of positive and negative impact that the proposed development proposal will				
have on the heritage significance of the place with r	egard to the following criteria:			
The extent of loss of significant				
fabric.				
The extent of conservation work to				
significant fabric.				
The permanent impact that the				
proposal is likely to have on the				
values that contribute to the heritage				
significance of the place.				
The impact an addition the proposal				
will have on a heritage building in				
terms of its use siting, bulk, form,				
scale, character, colour, texture and				
materials.				
The impact the proposal will have on				
the visual setting and the other				
relationships that contribute to the				
heritage significance of the place.				
The impact the proposal will have on				
the streetscape and townscape				
characteristics of the area in which it				
stands.				
The impact the proposal will have on				
important public views and spaces,				
vistas, landmarks and landscape				
features.				
Conclusion and recommendation(s)				
The degree of positive and negative impact on the place in terms of its heritage significance is:				
With consideration of this, the following conditions are recommended:				



3. Heritage Assessor

- 3.1 A Heritage Assessment may be undertaken:
 - (i) In house A suitably qualified employee of the Council (i.e. Heritage Coordinator, Heritage Planner, Heritage Projects Officer or other City of Fremantle heritage staff); or
 - (ii) Independent A suitably qualified heritage consultant engaged by the City of Fremantle specifically to undertake the Heritage Assessment.