



# Minutes

## Strategic Planning and Transport Committee

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Wednesday, 15 August 2018, 6.00pm

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**Minutes Attachments**

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**Attachment**

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**Minutes Attachments**

**1**

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## STRATEGIC PLANNING AND TRANSPORT COMMITTEE

Minutes of the Strategic Planning and Transport Committee Meeting  
held in the North Fremantle Community Hall  
on **15 August 2018** at 6.00 pm.

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### 1. OFFICIAL OPENING, WELCOME AND ACKNOWLEDGEMENT

The Presiding Member declared the meeting open at 6.00 pm.

#### 2.1. ATTENDANCE

Dr Brad Pettitt	Mayor
Cr David Hume	Beaconsfield Ward / Presiding Member
Cr Doug Thompson	North Ward
Cr Rachel Pemberton	City Ward / Deputy Presiding Member
Cr Sam Wainwright	Hilton Ward
Cr Jon Strachan	South Ward
Cr Jenny Archibald	East Ward
Cr Hannah Fitzhardinge	Beaconsfield Ward (arrived 6.33pm -observing)
Cr Andrew Sullivan	South Ward (observing)
Mr Graham Tattersall	Director Infrastructure and Project Delivery/Acting CEO
Mr Paul Garbett	Director Strategic Planning and Projects
Mr Russell Kingdom	Manager City Design and Projects
Mr David Janssens	Manager Infrastructure Engineering
Ms Phillida Rodic	Manager Strategic Planning
Ms Michelle Gibson	Meeting Support Officer

*There were approximately 3 members of the public and no members of the press in attendance.*

#### 2.2. APOLOGIES

Cr Jeff McDonald

#### 2.3. LEAVE OF ABSENCE

Cr Bryn Jones

### 3. DISCLOSURES OF INTERESTS

Nil

### 4. RESPONSES TO PREVIOUS QUESTIONS TAKEN ON NOTICE

Nil

### 5. PUBLIC QUESTION TIME

Nil

**6. PETITIONS**

Nil

**7. DEPUTATIONS**

Nil

**8. CONFIRMATION OF MINUTES**

**COMMITTEE DECISION**

**Moved: Cr Dave Hume**

**Seconded: Cr Rachel Pemberton**

**That the minutes of the Strategic Planning and Transport Committee dated 18 July 2018 as listed in the Council agenda dated 25 July 2018 be confirmed as a true and accurate record.**

**Carried: 7/0**

**Mayor, Brad Pettitt, Cr Jon Strachan, Cr Jenny Archibald,  
Cr Doug Thompson, Cr Rachel Pemberton, Cr Sam Wainwright, Cr Dave Hume**

**9. ANNOUNCEMENTS BY PRESIDING MEMBER**

Nil

**10. QUESTIONS OR PERSONAL EXPLANATIONS BY MEMBERS**

Nil

## 11. REPORTS AND RECOMMENDATIONS

### Council decision

#### SPT1808-1 AMENDMENT 68 TO LOCAL PLANNING SCHEME NO. 4 - OUTCOMES OF ADVERTISING & SUBSEQUENT LANDOWNER ENGAGEMENT

Meeting Date:	15 August 2018
Responsible Officer:	Manager Strategic Planning
Decision Making Authority:	Council
Agenda Attachments:	1 – Previous Report on Outcomes of Advertising of Amendment (28 June, 2017: PC 1706-10) 2 - Brockman Place Redevelopment Traffic Analysis (GTA 2018)

### OFFICER'S RECOMMENDATION

Moved: Cr D Hume

Seconded: Cr Jon Strachan

1. In accordance with Regulation 41 (3) c of the *Planning and Development (Local Planning Schemes) Regulations 2015*, Council resolve not to support Amendment 68 to Local Planning Scheme No. 4 due to the traffic constraints affecting the area and the apparent absence of landowner interest in pursuing improvements to the road network to address these.
2. In accordance with Regulation 44 of the *Planning and Development (Local Planning Schemes) Regulations 2015*, the Amendment 68 to Local Planning Scheme No. 4 documentation, including Council's resolution not to approve the amendment, be forwarded to the Western Australian Planning Commission for a recommendation to the Minister.

### AMENDMENT

Moved: Cr R Pemberton

Seconded: Cr Sam Wainwright

To add an additional part 3 to the officer's recommendation as follows:

3. *That the CEO inform landowners in the scheme amendment area that notwithstanding points 1 and 2 above, Council maintains the view that in the longer term the optimum planning outcome for this area would be redevelopment as a high density mixed use/residential precinct. If at a future date landowners in the area demonstrate to the City a stronger commitment to participating in arrangements to jointly fund and implement road network improvements needed to support such development, the Council would be willing to consider commencing a fresh planning process to facilitate such a redevelopment outcome.*

**Amendment Carried: 6/1**

**For**

**For: Mayor, Brad Pettitt, Cr Jenny Archibald,  
Cr Doug Thompson, Cr Rachel Pemberton, Cr Sam Wainwright, Cr Dave Hume**

**Against**

**Cr Jon Strachan**

**Reason/s for change**

To give a clear message about the council's strategic intent for the area

**The following correction to the Officer's report was noted:**

The reference to the close of submissions period on page 6 of this report should read (31 July) not (31 August). Elected members are requested to note this correction.

**COMMITTEE RECOMMENDATION ITEM SPT 1808-01**

(Amended officer's recommendation)

**Council:**

- 1. In accordance with Regulation 41 (3) c of the *Planning and Development (Local Planning Schemes) Regulations 2015*, Council resolve not to support Amendment 68 to Local Planning Scheme No. 4 due to the traffic constraints affecting the area and the apparent absence of landowner interest in pursuing improvements to the road network to address these.**
- 2. In accordance with Regulation 44 of the *Planning and Development (Local Planning Schemes) Regulations 2015*, the Amendment 68 to Local Planning Scheme No. 4 documentation, including Council's resolution not to approve the amendment, be forwarded to the Western Australian Planning Commission for a recommendation to the Minister.**
- 3. *That the CEO inform landowners in the scheme amendment area that notwithstanding points 1 and 2 above, Council maintains the view that in the longer term the optimum planning outcome for this area would be redevelopment as a high density mixed use/residential precinct. If at a future date landowners in the area demonstrate to the City a stronger commitment to participating in arrangements to jointly fund and implement road network improvements needed to support such development, the Council would be willing to consider commencing a fresh planning process to facilitate such a redevelopment outcome.***

**Carried: 7/0**

**Mayor, Brad Pettitt, Cr Jon Strachan, Cr Jenny Archibald,  
Cr Doug Thompson, Cr Rachel Pemberton, Cr Sam Wainwright, Cr Dave Hume**

## **SPT1808-2      FREMANTLE OVAL - INDICATIVE DEVELOPMENT PLAN**

**Meeting Date:** 15 August 2018  
**Responsible Officer:** Manager, City Design and Projects  
**Decision Making Authority:** Council  
**Agenda Attachments:** Letter from LandCorp, dated 31 May 2018

### **OFFICER'S RECOMMENDATION**

**Moved: Cr D Hume**

**Seconded: Cr Jon Strachan**

**Council:**

- 1. Notes the progress made with key stakeholders in developing the vision, goals, objectives and principles for the Fremantle Oval Precinct as detailed in the report titled 'Fremantle Oval Precinct – Project Development Report' considered by the Strategic Planning and Transport Committee on 15 August 2018.**
- 2. Authorises the Chief Executive Officer to negotiate a partnership approach with LandCorp, expressed through a Memorandum of Understanding (MoU) document, to further investigate the feasibility of developing the precinct in a manner that addresses the vision, goals, objectives and principles, with additional reference to:**
  - a. ensuring that any future development will be subjected to planning objectives and controls derived from extending the application of the Local Planning Scheme into the oval precinct, as opposed to a new Redevelopment Scheme being imposed;**
  - b. the importance of creating a great public realm within the redevelopment area that is connected, legible, safe and draws its pattern, form and character from the cultural significance of the site and its surrounds.**
- 3. Requests the Chief Executive Officer to write to the Project Reference Group members, as listed below, to thank them for their contribution and valuable input into the project so far:**
  - South Metropolitan Health Service**
  - Department of Local Government, Sport and Cultural Industries**
  - South Fremantle Football Club**
  - East Fremantle Football Club**
  - Fremantle District Cricket Club**
  - University of Notre Dame.**
  - Fremantle Chamber of Commerce**



- Fremantle Prison

### **AMENDMENT**

Moved: Mayor, Brad Pettitt

Seconded: Cr Jon Strachan

Add additional wording 'c' point 2, as follows:

- c. the MoU to reference the existing Steering and Reference Groups established by the Council, and the ongoing consultative roles these bodies will serve during the next stage;

**Amendment Carried: 7/0**

Mayor, Brad Pettitt, Cr Jon Strachan, Cr Jenny Archibald,  
Cr Doug Thompson, Cr Rachel Pemberton, Cr Sam Wainwright, Cr Dave Hume

### **COMMITTEE RECOMMENDATION ITEM SPT 1808-02**

(Amended officer's recommendation)

#### **Council:**

1. Notes the progress made with key stakeholders in developing the vision, goals, objectives and principles for the Fremantle Oval Precinct as detailed in the report titled 'Fremantle Oval Precinct – Project Development Report' considered by the Strategic Planning and Transport Committee on 15 August 2018.
2. Authorises the Chief Executive Officer to negotiate a partnership approach with LandCorp, expressed through a Memorandum of Understanding (MoU) document, to further investigate the feasibility of developing the precinct in a manner that addresses the vision, goals, objectives and principles, with additional reference to:
  - a. ensuring that any future development will be subjected to planning objectives and controls derived from extending the application of the Local Planning Scheme into the oval precinct, as opposed to a new Redevelopment Scheme being imposed;
  - b. the importance of creating a great public realm within the redevelopment area that is connected, legible, safe and draws its pattern, form and character from the cultural significance of the site and its surrounds.
  - c. *the MoU to reference the existing Steering and Reference Groups established by the Council, and the ongoing consultative roles these bodies will serve during the next stage;*

**3. Requests the Chief Executive Officer to write to the Project Reference Group members, as listed below, to thank them for their contribution and valuable input into the project so far:**

- **South Metropolitan Health Service**
- **Department of Local Government, Sport and Cultural Industries**
- **South Fremantle Football Club**
- **East Fremantle Football Club**
- **Fremantle District Cricket Club**
- **University of Notre Dame.**
- **Fremantle Chamber of Commerce**
- **Fremantle Prison**

**Carried: 7/0**

**Mayor, Brad Pettitt, Cr Jon Strachan, Cr Jenny Archibald,  
Cr Doug Thompson, Cr Rachel Pemberton, Cr Sam Wainwright, Cr Dave Hume**

**SPT1808-3      FREMANTLE PORT - WESTPORT TASKFORCE - FUTURE OF INNER HARBOUR**

**Meeting Date:** 15 August 2018  
**Responsible Officer:** Director Strategic Planning and Projects  
**Decision Making Authority:** Council  
**Agenda Attachments:** 1. Extract from Westport’s “What You Have Told Us” document dated April 2018, showing work packages and methodology

**Cr Dave Hume moved the following Officer’s Amended Recommendation as printed in the additional documents.**

**OFFICER'S AMENDED RECOMMENDATION**

**Moved: Cr D Hume**

**Seconded: Cr Sam Wainwright**

**Council:**

1. **Council adopts the following as a statement of its current position in respect of the future of Fremantle Port Inner Harbour:**
  - a. **The inner harbour should be retained as an operating port with the following characteristics:**
    - I. **shipping functions that include:**
      - i. **container handling capacity at North Quay**
      - ii. **a cap on container movements that reflects a viable economic outcome, with a target in the range of 700,000 to 1,000,000 TEUs per annum**
      - iii. **cruise ship visits**
      - iv. **naval ship visits**
      - v. **tall ship visits**
      - vi. **pilot functions**
      - vii. **Rottneest ferry services.**
    - II. **efficient logistics practices to optimise use of the road and rail transport infrastructure network for freight movement in a manner that does not place any greater burden on the local community and urban fabric.**
  - b. **The vehicle import trade, livestock, scrap metal and other bulk goods are a priority for transfer to an alternative port location.**
  - c. **Victoria Quay should be developed for community, tourism and commercial purposes integrated with non-freight maritime functions, especially enhanced cruise ship passenger facilities.**
  - d. **Port related employment and services in Fremantle are a critical component of the city’s economy to be retained and if possible expanded.**
2. **Confirms continued officer participation in the process of forming the *Westport***

*Port and Environs Strategy* and in doing so officers will advance Council's position outlined in (1) above.

3. Requests the Chief Executive Officer to present to Council for consideration, when available, Westport's public consultation material on hypotheses formation and evaluation.

**Reason for change**

Re-format part 1 of the recommendation to number sub-parts of the recommendation for greater clarity.

**Amendment 1**

**Moved: Cr S Wainwright**

**Seconded: Cr D Thompson**

To delete part 1 b of the officer's recommendation

**Reason for change**

To acknowledge continuation of non-container freight on the North Quay.

**Amendment Lost: 3/4**

**For**

Cr Sam Wainwright, Cr Dave Hume , Cr Doug Thompson

**Against**

Mayor Brad Pettitt, Cr Jon Strachan, Cr, Cr Rachel Pemberton, Cr Jenny Archibald,

**Amendment 2**

**Moved: Cr R Pemberton**

**Seconded: Cr S Wainwright**

To amend part 1.a.i.iv of the officer's recommendation as follows:

- iv. *naval ship visits, excluding any vessels that are nuclear powered, or carry nuclear weapons and/or depleted uranium.*

**Amendment Carried: 6/1**

**For**

Mayor Brad Pettitt, Cr Sam Wainwright, Cr Dave Hume,  
Cr Jon Strachan, Cr, Cr Rachel Pemberton, Cr Jenny Archibald

**Against**

Cr D Thompson

**Reason for change**

Nuclear capabilities could pose unnecessary risk to the local community caused by either an accident, or being a military target.

### Amendment 3

Moved: Cr R Pemberton

Seconded: Cr S Wainwright

To add a new part 2 as follows:

#### **2. Reaffirms its support for a wind farm on North Quay.**

**Amendment Carried: 7/0**

Mayor, Brad Pettitt, Cr Jon Strachan, Cr Jenny Archibald,  
Cr Doug Thompson, Cr Rachel Pemberton, Cr Sam Wainwright, Cr Dave Hume

### Reason for change

To encourage consideration of renewable energy within the port.

### COMMITTEE RECOMMENDATION AS AMENDED

Council:

1. Council adopts the following as a statement of its current position in respect of the future of Fremantle Port Inner Harbour:
  - a. The inner harbour should be retained as an operating port with the following characteristics:
    - I. shipping functions that include:
      - i. container handling capacity at North Quay
      - ii. a cap on container movements that reflects a viable economic outcome, with a target in the range of 700,000 to 1,000,000 TEUs per annum
      - iii. cruise ship visits
      - iv. *naval ship visits, excluding any vessels that are nuclear powered, or carry nuclear weapons and/or depleted uranium.*
      - v. tall ship visits
      - vi. pilot functions
      - vii. Rottnest ferry services.
    - II. efficient logistics practices to optimise use of the road and rail transport infrastructure network for freight movement in a manner that does not place any greater burden on the local community and urban fabric.
  - b. The vehicle import trade, livestock, scrap metal and other bulk goods are a priority for transfer to an alternative port location.
  - c. Victoria Quay should be developed for community, tourism and commercial purposes integrated with non-freight maritime functions, especially enhanced cruise ship passenger facilities.
  - d. Port related employment and services in Fremantle are a critical component of the city's economy to be retained and if possible expanded.
2. *Reaffirms its support for a wind farm on North Quay.*

3. **Confirms continued officer participation in the process of forming the *Westport Port and Environs Strategy* and in doing so officers will advance Council's position outlined in (1) above.**
4. **Requests the Chief Executive Officer to present to Council for consideration, when available, Westport's public consultation material on hypotheses formation and evaluation.**

**COMMITTEE DECISION SPT1808-3**

**Moved: Cr Doug Thompson**

**Seconded: Cr Rachel Pemberton**

**The item be deferred for a decision to the Council meeting on 22 August 2018 to allow officers to provide further information**

**Carried: 7/0**

**Mayor, Brad Pettitt, Cr Jon Strachan, Cr Jenny Archibald,  
Cr Doug Thompson, Cr Rachel Pemberton, Cr Sam Wainwright, Cr Dave Hume**

## SPT1808-4 CROSSOVERS POLICY REVIEW

**Meeting Date:** 15 August 2018  
**Responsible Officer:** Manager Strategic Planning  
**Decision Making Authority:** Council  
**Agenda Attachments:** 1 Revised Local Planning Policy 2.9 (Streetscape) - Draft  
2 Revised Local Planning Policy 3.7 (Hilton Garden Suburb) - Draft

### OFFICER'S RECOMMENDATION

Moved: Cr D Hume

Seconded: Cr Rachel Pemberton

Council endorse the revised Local Planning Policy 2.9 *Streetscape* and Local Planning Policy 3.7 *Hilton Garden Suburb Precinct Heritage Area* the provided at Appendices 1 and 2 (respectively) of the report on Crossover Policy Review dated 15 August 2018 for the purposes of public advertising (to be conducted in accordance with Local Planning Policy 1.3 *Public Notification of Planning Proposals*).

### Amendment

Moved: Cr Rachel Pemberton

Seconded: Cr S Wainwright

To add an additional part 2 as follows:

2. That staff be requested to incorporate wording to address the following matters in the modifications to infrastructure guidelines and management direction documents on crossovers to be presented to council in a future report, at the same time as reporting back on the outcome of public advertising of the amendments to the local planning policies in (1) above:
  - a. consideration of the impact of crossovers on street parking.
  - b. ensuring that the footpath is continued in a uniform manner across the alignment of crossovers (paving/surface treatment) to ensure visual continuity and good pedestrian amenity, safety and accessibility.

**Amendment Carried: 7/0**

Mayor, Brad Pettitt, Cr Jon Strachan, Cr Jenny Archibald,  
Cr Doug Thompson, Cr Rachel Pemberton, Cr Sam Wainwright, Cr Dave Hume

### Reason/s for change

To ensure consideration of all key issues affecting the placement, extent and design of crossovers in the policy review.

**COMMITTEE RECOMMENDATION ITEM SPT 1808-04**

(Amended officer's recommendation)

- 1. Council endorse the revised Local Planning Policy 2.9 *Streetscape* and Local Planning Policy 3.7 *Hilton Garden Suburb Precinct Heritage Area* the provided at Appendices 1 and 2 (respectively) of the report on Crossover Policy Review dated 15 August 2018 for the purposes of public advertising (to be conducted in accordance with Local Planning Policy 1.3 *Public Notification of Planning Proposals*).**
- 2. That staff be requested to incorporate wording to address the following matters in the modifications to infrastructure guidelines and management direction documents on crossovers to be presented to council in a future report, at the same time as reporting back on the outcome of public advertising of the amendments to the local planning policies in (1) above:**
  - a. consideration of the impact of crossovers on street parking.**
  - b. ensuring that the footpath is continued in a uniform manner across the alignment of crossovers (paving/surface treatment) to ensure visual continuity and good pedestrian amenity, safety and accessibility.**

**Carried: 7/0**

**For**

**Mayor, Brad Pettitt, Cr Jon Strachan, Cr Jenny Archibald,  
Cr Doug Thompson, Cr Rachel Pemberton, Cr Sam Wainwright, Cr Dave Hume**



## **12. MOTIONS OF WHICH PREVIOUS NOTICE HAS BEEN GIVEN**

A member may raise at a meeting such business of the City as they consider appropriate, in the form of a motion of which notice has been given to the CEO.

Nil

## **13. URGENT BUSINESS**

In cases of extreme urgency or other special circumstances, matters may, on a motion that is carried by the meeting, be raised without notice and decided by the meeting.

Nil

## **14. LATE ITEMS**

In cases where information is received after the finalisation of an minutes, matters may be raised and decided by the meeting. A written report will be provided for late items.

Nil

## **15. CONFIDENTIAL BUSINESS**

Members of the public may be asked to leave the meeting while confidential business is addressed.

Nil

## **16. CLOSURE OF MEETING**

**The Presiding Member declared the meeting closed at 7.15 pm.**



# MINUTES ATTACHMENTS

## Strategic Planning and Transport Committee

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Wednesday, 15 August 2018, 6.00 pm

