



# Minutes

## Finance, Policy, Operations and Legislation Committee

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Wednesday, 10 April 2019, 6.00pm

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## **FINANCE, POLICY, OPERATIONS AND LEGISLATION COMMITTEE**

Minutes of the Finance, Policy, Operations and Legislation Committee  
held in the North Fremantle Community Hall  
on **10 April 2019** at 6.00 pm.

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### **1. OFFICIAL OPENING, WELCOME AND ACKNOWLEDGEMENT**

The Presiding Member declared the meeting open at 6.01 pm.

#### **2.1. ATTENDANCE**

Dr Brad Pettitt	Mayor
Cr Hannah Fitzhardinge	Presiding Member / Beaconsfield Ward
Cr Jenny Archibald	East Ward/ Deputy Presiding Member
Cr Doug Thompson	North Ward
Cr Rachel Pemberton	City Ward
Cr Sam Wainwright	Hilton Ward
Cr Andrew Sullivan	South Ward
Cr Bryn Jones	North Ward (Observing only)
Mr Glen Dougall	Director City Business
Ms Fiona Hodges	Director Community Development
Mr Paul Garbett	Director Strategic Planning and Projects
Mr Graham Tattersall	Director Infrastructure and Project Delivery
Ms Charlie Clarke	Manager Governance
Mr Russell Kingdom	Manager City Design and Projects
Ms Beverley Bone	Manager Community Development
Mr David Janssens	Manager Infrastructure Engineering
Mr Ryan Abbott	Manager Parks and Landscapes
Mr Craig Best	Manager Asset Management
Ms Phillida Rodic	Manager Strategic Planning
Mr Alan Kelsall	Heritage Coordinator
Ms Melody Foster	Meeting Support Officer

*There were approximately 4 members of the public and 1 member of the press in attendance.*

#### **2.2. APOLOGIES**

Mr Philip St John                      Chief Executive Officer

#### **2.3. LEAVE OF ABSENCE**

Nil

### **3. DISCLOSURES OF INTERESTS**

Nil

**4. RESPONSES TO PREVIOUS QUESTIONS TAKEN ON NOTICE**

Nil

**5. PUBLIC QUESTION TIME**

**The following member/s of the public spoke in relation to item FPOL1904-10.**

Maryrose Baker

Roel Loopers

**The following member/s of the public spoke in relation to item FPOL1904-7.**

Greg Dale

**6. PETITIONS**

Nil

**7. DEPUTATIONS**

Nil

**8. CONFIRMATION OF MINUTES**

**COMMITTEE DECISION**

**Moved: Cr Hannah Fitzhardinge**

**Seconded: Cr Andrew Sullivan**

**That the minutes of the Finance, Policy, Operations and Legislation Committee dated 13 March 2019 be confirmed as a true and accurate record.**

**Carried: 7/0**

**Mayor, Brad Pettitt, Cr Hannah Fitzhardinge, Cr Doug Thompson,  
Cr Rachel Pemberton, Cr Sam Wainwright, Cr Jenny Archibald, Cr Andrew Sullivan**

**9. ELECTED MEMBER COMMUNICATION**

Nil

## **FPOL1904-7 NORTHBANK FORESHORE STABILISATION PLAN 2018**

**Meeting Date:** 10 April 2019  
**Responsible Officer:** Manager Parks and Landscape  
**Decision Making Authority:** Council  
**Agenda Attachments:** City of Fremantle, Northbank Foreshore Stabilisation Plan August 2018 prepared by GHD Pty Ltd

### **SUMMARY**

The City of Fremantle were successful in obtaining Riverbank funding for a project aiming to stabilise a section of Swan River foreshore reserve adjacent to the Northbank Development, North Fremantle. The foreshore at this location is subject to erosion compromising the amenity value to the community and would benefit from an appropriate foreshore stabilisation solution. This is a partnership project between the City of Fremantle and Department of Biodiversity, Conservation and Attractions.

The City engaged consultants to prepare the Northbank Foreshore Stabilisation Plan 2018. The plan developed and assessed concept options to stabilise the river foreshore in consultation with community and other stakeholders, and with reference to recommended best practice set down by the Swan River Trust. The options were assessed and ranked using a multi-criteria analysis of community preference, amenity, environment, feasibility and cost. The plan recommends a block retaining wall along the riverward alignment.

The plan was considered at the Finance, Policy, Operation and Legislation Committee on 12 September 2019 and then reconsidered at on 14 November 2018 where Council requested officers carry out a further review and develop a preferred concept to be brought back to Council for endorsement subject to environmental and cost implications. Officers have conducted a further review of the report and presented the basis for the report's recommendation together with the process followed to arrive at the recommendation to Councillors at two site visits and an informal briefing conducted in March 2019. This item is now being resubmitted for consideration and recommends that Council:

- 1. Receive the Northbank Foreshore Stabilisation Plan 2018, as provided in Attachment 1 of the Finance, Policy, Operations and Legislation Committee Agenda.**
- 2. Endorse concept option 1A (block wall riverward alignment) as the preferred concept option subject to consideration of environmental and cost implications identified through detailed investigations into potential soil contaminants and acid sulphate soils.**

## **BACKGROUND**

The Northbank area extends between the Fremantle Traffic Bridge and Stirling Bridge, along the Swan River foreshore. The Swan River is a registered Aboriginal Heritage Site. The Whadjuk people maintain the cultural significance of the area.

Vested with the City of Fremantle, the Northbank area was rezoned in 1995 as 'Urban' and 'Parks and Recreation' and the Western Australian Planning Commission (WAPC) conditionally approved the Northbank residential development in May 1995, with one of the conditions being the creation of a foreshore management plan for the Northbank area.

The current alignment of the Northbank foreshore is wholly artificial, created mostly through deposition of dredge material. Land uses prior to the residential development were primarily light industrial activities, including wool scouring, boat repairs and container storage. The western side of the Northbank foreshore is bounded by the Fremantle Traffic Bridge embankment which is managed by WA Main Roads.

The existing river wall and associated landscape works extending to the east of the project site were constructed in 2004 by the City of Fremantle with monetary contributions from WAPC. The construction of the final residential subdivision in the Northbank area was completed in 2012 and the project site is situated in front of it. The extensive modifications made to the foreshore, combined with the significant currents, tidal pressures, boat wakes and storm surges place considerable stress on the area.

The City of Fremantle engaged consultants GHD Pty Ltd (GHD) to:

- assess foreshore stabilisation options according to the Swan River Trust best management practices for foreshore stabilisation
- determine issues related to foreshore stabilisation from community and other stakeholders
- recommend the most appropriate and cost-effective option that minimises future erosion damage and improves public amenity for the section of foreshore between the Fremantle Traffic Bridge abutment and the Northbank riverwall.

Recently, the Federal government announced a commitment of funds towards the replacement of the Fremantle Traffic Bridge.

The plan was considered at 12 September 2018 Finance, Policy, Operation and Legislation Committee (FPOL). FPOL moved a procedural motion to defer a decision to the next appropriate Finance, Policy, Operations and Legislation Committee to allow for more time to consider available stabilisation options.

The plan was reconsidered at 14 November 2018 FPOL with the following resolution, Council:

1. Receive the Northbank Foreshore Stabilisation Plan 2018 noting the concepts included and request officers carry out a further review and develop a preferred concept to be brought back to Council for endorsement, subject to consideration of environmental and cost implications identified through detailed investigations into potential soil contaminants and acid sulphate soils.

2. Request officers place stage two (detail design) on hold pending:
  - a. further liaison with Main Roads WA to investigate opportunities and constraints to incorporate into the detailed design for the Northbank foreshore stabilisation works the future proposed Fremantle Traffic Bridge replication project and ongoing maintenance requirements of the bridge embankment and retaining wall.
  - b. approved Riverbank grant funding for the detailed design and construction.
  
3. Request officers include stage two (detail design) and stage three (construction) in a high-level project plan to accommodate the phases and include a potential funding profile for consideration as part of the City's 10 year financial plan.

Officers have conducted a further review of the report and presented the basis for the report's recommendation together with the process followed to arrive at the recommendation to Councillors at two site visits and an informal briefing conducted in March 2019.

## **FINANCIAL IMPLICATIONS**

Stage one (concept development) has been implemented under a current project budget with contributing funds through Department of Biodiversity, Conservation and Attractions (DBCA) - Parks and Wildlife, Riverbank funding program. The council decision regarding the concept option selected will complete this stage.

Stage two (detailed design) and stage three (construction) will require a future municipal budget allocation and provided the Riverbank program is ongoing, it is likely to continue to be eligible for Riverbank funding upon application. Stages two and three will be included in a high level project plan accommodating phasing and potential funding for consideration as part of the City's 10 –year financial plan.

Regarding concept option selection, to enable comparison of concept options, the Northbank Foreshore Stabilisation Plan 2018 provides an indicative cost estimate at current prices for the construction and maintenance of each option as follows:

Option	Construction	Maintenance	Design life
1A Block wall riverward alignment	\$530 000 to \$600 000	\$0	50 years
1B Block wall riverward alignment with scour protection	\$850 000 to \$1 200 000	\$200 000	50 years
2A Block wall landward alignment	\$550 000 to \$750 000	\$200 000	50 years
2B Block wall landward alignment with scour protection	\$850 000 to \$1 400 000	\$100 000	50 years
3 Groynes and Geotextile Sand Container Wall	\$800 000 to \$1 400 000	\$100 000	25 years

A more accurate cost for construction will be estimated at the conclusion of stage two (detailed design).

The capital cost pre-estimate for Option 1A is up to \$600,000 for construction. This does not include associated landscape elements including but not limited to paths, river access, lighting and vegetation. Additional costs for soil contamination and acid sulphate soil management may also be required and will be determined during stage two: detailed design.

For the operating pre-estimate for maintenance of beach amenity, Option 1 A is the only option where the ongoing costs are at \$0 for the design life. Option 1A: Block wall on riverward alignment, is the only option that will not require a regular operational budget increase to maintain beach amenity. However, it is possible that if Option 2A: Block wall on landward alignment is implemented without ongoing beach nourishment, the need for a regular operational budget increase to maintain it will also not be required. However, for Option 2A the amenity of the river in front of the block wall is likely to be reduced over time as erosion exposes the industrial legacy of the area.

In addition, all options will require ongoing operating budget for maintenance of associated landscaping works. The value of the increase in operating budget required will depend on the landscaping elements installed.

## **LEGAL IMPLICATIONS**

Similar to other areas of the Swan Canning Riverpark, the management of the North Fremantle foreshore falls under the governance of other bodies and associated legislation.

The Department of Biodiversity Conservation and Attractions (DBCA), principally under a Parks and Wildlife, Rivers and Estuaries Division assumes all planning authority for the *Swan and Canning Rivers Management Act 2006* and the *Swan and Canning Rivers Management Regulations 2007*, while the Swan River Trust remains as an advisory body. Planning approval for the construction of the preferred shoreline treatment is required prior to the commencement of works and will require information obtained through the detailed design stage.

The Swan River is a registered Aboriginal site under the *Aboriginal Heritage Act 1972*. Consent of the Minister for Aboriginal Affairs under Section 18 of the Act is required to construct the shoreline treatment. The City has also consulted with the Whadjuk Working Party on the proposed options as part of the stakeholder engagement process for the development of the options; the outcome of this consultation is outlined in the Officer Comment.

## **CONSULTATION**

Community and other stakeholder consultation was undertaken by GHD in partnership with the City consistent with the City's Community Engagement Policy. This is detailed in section 3 and appendix B of the Northbank Foreshore Stabilisation Plan 2018 and is summarised below.

### Community Engagement

Community engagement was undertaken in two phases:

- The first phase involved a community information session where community members could obtain an overview of the project and provide comments on the issues values of the site. 26 community members attended this session. Comment was also invited via survey form on the day and also via the City's MySay website, a total of three (3) responses were received. Information obtained through the information session and survey form was considered when developing the concept options.
- The second phase provided an opportunity for the community to provide feedback through the City's MySay website on the five options developed. This was supported by a community information session to provide more detailed information on the concept options and an opportunity for the community to seek clarification from GHD, the City and DBCA on any aspect of the concept options and foreshore stabilisation generally. The information session was attended by approximately 25 attendees.

The second phase MySay survey identified the overall community preference as option 3: build three rock groynes and use geotextile sandbags.

The data from community preferences expressed in the MySay survey question 3 was incorporated into the multi-criteria analysis (MCA) as one of the weighted decision criteria to assist in ranking the five concept options. Discussion of the survey results is contained in Appendix B of the Northbank Foreshore Stabilisation Plan 2018.

#### Other Stakeholder Engagement

Other stakeholder engagement involved a facilitated discussion with the City, DBCA, Department of Planning, and Fremantle Ports. A second session was held with Main Roads WA (MRWA) who were unable to attend the first session. The purpose of the facilitated discussion was to share information relevant to the project site and the objectives of foreshore stabilisation along with any future planning for the area to identify issues or opportunities that may impact on the stabilisation options.

Further stakeholder engagement with MRWA will be undertaken in stage two (detailed design) to ensure any opportunities and constraints presented by the future proposed Fremantle Traffic Bridge realignment project, including connectivity for public amenity are addressed in the design.

In addition to the GHD-lead stakeholder engagement, the City presented the concept options at a meeting of the WWP to inform them of the project and its objective, the process undertaken to develop the concept options and to seek their feedback on the five options. Subsequent advice from the South West Aboriginal Land and Sea Council stated that the WWP could not endorse any of the options presented and that they hold a strong view, for many areas of the Swan River, that a natural approach to restoring the riverbank by soft landscaping, natural material and vegetation. They further indicated that if the project were to go ahead that the City consider monitoring, cultural engagement and employment opportunities for Noongar people. These requests will be considered in stages two and three of the project and are specifically addressed in Officer Comment below.

Opportunities for additional community consultation include progress updates of the project, and comment on the detailed design with regard to landscaping, access stairs and ramps, paths, lighting and other hard landscaping features.

## **OFFICER COMMENT**

The City of Fremantle initiated a project to stabilise a section of Swan River foreshore reserve within the Northbank development, North Fremantle. This was in response to repeated community requests to address the erosion and amenity of this 'unfinished' section of foreshore reserve. The foreshore at this location is subject to erosion which compromises the amenity value to the community and it would benefit from an appropriate foreshore stabilisation solution.

This project aligns with the following City community strategic plan objectives under the environmental responsibility strategic focus area:

- “to ensure best practice open space design is applied in an integrated way for existing and new public open space” by improving access to functional public open space within a walkable catchment
- “a city that can adapt to impacts of climate change and help its community adapt” by incorporating available information on sea level rise into the development of the concept options in this report.

The Northbank Foreshore Stabilisation Plan 2018 concludes the first of three stages to complete this project where:

- stage one is concept development
- stage two is detailed design
- stage three is construction.

Stage one was undertaken as a partnership project with the Department of Biodiversity, Conservation and Attraction's Rivers and Estuaries Branch through Riverbank funding. Stages two and three will be the subject of further Riverbank funding applications.

The foreshore stabilisation options were developed according to the guidelines provided in the Swan River Trust document, *Best Management Practices for Foreshore Stabilisation – Direct Shore Stabilisation Approaches 2009*, and the City of Fremantle's *North Fremantle Foreshore Management Plan 2013* (NFFMP). The Swan River Trust recommends soft landscaping if it can be practically implemented and maintained before considering riverwalls and other hard structures. The depth and slope of the project site together with the local river characteristics does not support soft landscaping alone, therefore hard structures were investigated for the options.

The foreshore stabilisation concept options were developed after a detailed desktop site analysis, community and stakeholder engagement, and identification of opportunities and constraints. A discussion on block retaining wall construction types is also provided in the report and will be considered further in stage two (detailed design). Advantages and disadvantages of each concept option were identified in relation to amenity, environment, feasibility and cost. This information, together with the community preference of concept option, was used to inform a multi criteria analysis (MCA) to rank the options as shown in Table 1 below (refer Northbank Foreshore Stabilisation Plan 2018, Appendix 1):

	1A – Block wall – River Alignment	1B – Block wall – River Alignment – with Rock Beach Stabilisation	2A – Block wall – Land Alignment	2B – Block wall – Land Alignment – with Rock Beach Stabilisation	3 – Rock Groynes & Geotextile Sand Container Wall
Raw Sum	624.1	501.6	534.8	544.7	473.4
Weighted Sum	58.7	41.6	44.6	49.2	43.2
Rank	1	5	3	2	4

**Table 1: Concept Options Multi Criteria Analysis results**

Concept option 1A, the block wall along the riverward alignment was selected through the MCA process (refer image 1). It is the most environmentally sustainable solution in terms of footprint and soil disturbance and will improve the overall amenity in the area, noting that beach area will be reduced. Concept option 1A is the most cost effective in terms of construction and ongoing maintenance requirements. It is the only option where ongoing beach renourishment (the addition of suitably sourced sand) is not required. Renourished sand will continually erode from the beach and be transported to other areas along the river. The volume of sand replenishment required and where the sand will be transported to is not well understood. It is possible that sand replenishment will cause an ongoing maintenance requirement in other locations to address accumulated sand.



**Image 1: Artist perspective of the preferred Option 1A: block wall along the riverward alignment (note: landscaping including endemic planting and paths will be developed during detailed design).**

Notwithstanding the above, should the detailed site investigations result in soil contamination, acid sulphate soil and asbestos management processes that cause significant variation in the cost assumptions for construction used in the MCA for ranking the concept options, it is possible that an alternate ranking will result. Consideration of the cost implications for managing these factors should be reassessed in the MCA rankings to confirm the ranking of options at the commencement of the detailed design stage.

Acid sulphate soils and potential soil contamination will be investigated and addressed as required in more detail during the detailed design stage. Previous industry on and near the site as well as detailed site assessments undertaken on adjacent land indicate that potential soil contaminants may be disturbed and exist in spoil that will require off-site disposal. An investigation into the presence of soil contaminants as well as an acid sulphate soil assessment will be required to support the detailed design and management of the soils in accordance with Department of Environment and Water Regulation contaminated sites guidelines.

For stage 3 (construction), and in keeping with the WWP requests, as far as practical:

- employment opportunities for local Noongar people will be sought through the City's procurement process for the acquisition of services
- preference will be given for landscaping using local native plants to imitate a natural landscape in preference to the installation of turf or exotic gardens
- where there will be excavation of the foreshore, Aboriginal monitoring will be engaged
- cultural engagement opportunities for the site will be investigated further.

The City will continue to liaise with the corporate body at Rivershores Place Apartments to resolve their stormwater runoff issue which is currently affecting the foreshore. It is anticipated this will be resolved prior to the construction of the foreshore stabilisation solution.

#### Additional information following initial report

Following the Council resolution requesting '*officers carry out a further review and develop a preferred concept to be brought back to Council for endorsement, subject to consideration of environmental and cost implications identified through detailed investigations into potential soil contaminants and acid sulphate soils*', officers facilitated two site meetings and informal Elected Member briefing with representatives from GHD and DBCA . At these meetings the pros and cons of landward and riverward alignment were discussed and the decision making process explained. It was noted concept option 1A, the block wall along the riverward alignment was selected through the MCA process (refer image 1) for the following reasons:

- It is the most environmentally sustainable solution in terms of footprint and soil disturbance.
- It will improve the overall amenity in the area, noting that beach area will be reduced.
- It is the most cost effective in terms of construction and ongoing maintenance requirements.

- It is the only option where ongoing beach renourishment (the addition of suitably sourced sand) is not required. Renourished sand will continually erode from the beach and be transported to other areas along the river. The volume of sand replenishment required and where the sand will be transported to is not well understood. It is possible that sand replenishment will cause an ongoing maintenance requirement in other locations to address accumulated sand.

Additionally, it was noted:

- An entirely soft landscaping solution is not suitable in this environment because the depth and slope of the project site together with the local river characteristics does not support soft landscaping alone, therefore hard structures were investigated in the options.
- The soft landscaping design will use endemic planting where appropriate, and the turf shown in the artists perspective is indicative only. This will be developed through detailed design.
- River and beach access points will be part of the final design and will be developed through detailed design.
- Opportunities to incorporate sufficient land area to permit a suitable dual use path connection from the foreshore to the proposed Fremantle Traffic Bridge replacement and Queen Victoria Street design should be considered in concept option selection.
- Access arrangements, local disturbance and financial implications for ongoing maintenance requirements and costs should be considered in concept option selection.

Recently, the Federal government announced a commitment of funds towards the replacement of the Fremantle Traffic Bridge. The future proposed Fremantle Traffic Bridge alignment has not been on Main Roads WA current works list, however this may change with this recent Federal government commitment. City officers will engage with Main Roads WA to determine what opportunities exist to incorporate future plans for the proposed Fremantle Traffic Bridge realignment and maintenance requirements of the bridge embankment and adjacent retaining wall.

Following the provision of additional information and site visits, the Northbank Foreshore Stabilisation Plan 2018 and the preferred concept option is being resubmitted for Council consideration.

## **VOTING AND OTHER SPECIAL REQUIREMENTS**

Simple Majority Required

## **OFFICER'S RECOMMENDATION**

**Moved: Cr Hannah Fitzhardinge**

**Seconded: Mayor, Brad Pettitt**

Council:

1. Receive the Northbank Foreshore Stabilisation Plan 2018, as provided in Attachment 1 of the Finance, Policy, Operations and Legislation Committee Agenda.

2. Endorse concept option 1A (block wall riverward alignment) as the preferred concept option subject to consideration of environmental and cost implications identified through detailed investigations into potential soil contaminants and acid sulphate soils.

### AMENDMENT 1

Moved: Cr Andrew Sullivan

Seconded: Mayor, Brad Pettitt

To amend part 2 of the officer's recommendation to remove the words shown in red strikethrough and to add the words in green italics;

2. Endorse concept option ~~1A~~ 2A (block wall ~~riverward~~ *land based* alignment) as the preferred concept option subject to consideration of;
  - a. *Environmental and cost implications identified through detailed investigations into potential soil contaminants and acid sulphate soils.*
  - b. *Exploration of an alignment closer to the private land.*

Amendment carried: 6/1

For

Mayor, Brad Pettitt, Cr Hannah Fitzhardinge, Cr Doug Thompson,  
Cr Sam Wainwright, Cr Jenny Archibald, Cr Andrew Sullivan

Against

Cr Rachel Pemberton

### COMMITTEE RECOMMENDATION ITEM FPOL1904-7 (Amended officer's recommendation)

Moved: Cr Hannah Fitzhardinge

Seconded: Mayor, Brad Pettitt

#### Council:

1. Receive the Northbank Foreshore Stabilisation Plan 2018, as provided in Attachment 1 of the Finance, Policy, Operations and Legislation Committee Agenda.
2. Endorse concept option 2A (block wall *land based* alignment) as the preferred concept option subject to consideration of;
  - a. *Environmental and cost implications identified through detailed investigations into potential soil contaminants and acid sulphate soils.*
  - b. *Exploration of an alignment closer to the private land.*

Carried: 7/0

Mayor, Brad Pettitt, Cr Hannah Fitzhardinge, Cr Doug Thompson,  
Cr Rachel Pemberton, Cr Sam Wainwright, Cr Jenny Archibald, Cr Andrew Sullivan

## **FPOL1904-10 ARTHUR HEAD CLIFF STABILISATION**

**Meeting Date:** 10 April 2019  
**Responsible Officer:** Manager Asset Management  
**Decision Making Authority:** Council  
**Agenda Attachments:** Arthur Head Cliff Stabilisation Final Report

### **SUMMARY**

The City has recently completed a comprehensive analysis of the cliff faces and man-made walls at Arthur Head Reserve as well as preliminary analysis of the condition of the Round House.

The condition of the cliff faces and man-made walls at Arthur Head Reserve were found to range from poor to good. The recommended remediation for different areas varies from minor works such as removal of vegetation and repairs such as repointing of existing masonry walls through to major works including the extension of the Whaler's Tunnel portal in areas where there is significant potential for collapse and risk of harm to visitors.

The condition of the limestone walls of the Round House has been deteriorating for some time. Major conservation and restoration work is required to maintain this important historical building.

Design and contract documentation for all required remediation works of the cliff faces has now been finalised and is available to be used for funding advocacy, the procurement of contractors and remediation purposes.

This report recommends that Council:

- 1. Endorse the Arthur Head design and documentation package as detailed in the attached Arthur Head Cliff Stabilisation Final Report.**
- 2. Request officers proceed with referring details of the proposed works to the relevant state government agencies under public works procedures and obtaining all necessary statutory approvals.**
- 3. Request the CEO progress to seek State and Federal funding in order to progress the required remediation projects.**

### **BACKGROUND**

Arthur Head is recognised as a precinct of high aesthetic and heritage significance. It is predominately a natural feature which has been substantially quarried in the 1830s and 1960s reducing the size of the headland by 60% and leaving the quarried cliff faces exposed to an aggressive coastal environment.

Arthur Head Reserve was placed on the State Register of Heritage Places in November, 1993 and added to the Municipal Inventory in 2000. Any construction works within the

Reserve are to be referred to and subject to approval from the Department of Planning, Land and Heritage (DPLH).

The quarried limestone cliffs and limestone masonry walls which are elevated above the surrounding landscape continue to deteriorate as the impact of wind, vegetation roots and flowing water cause erosion and the creation of loose areas of material that poses a significant risk of injury to visitors to the site.

In May 2018, as a result of increasing rockfall and risk of harm to the public, an area to the west side of the Whaler's Tunnel was secured with safety fencing, scaffolding and a gantry erected. This temporary protection will need to remain on site until the adjacent areas of cliff face have been remediated.

Previous conservation and stabilisation works undertaken between 2001 and 2018 were completed in a piecemeal manner. Some of these works included shaving the cliff faces to address safety issues of rock fall did not consider or address the issue of erosion and only accelerated the retreating of the cliff face towards some significant heritage buildings.

The Round House which is recognised as being Western Australia's oldest public building and is one of this State's most significant heritage buildings is one of the biggest attractions in Fremantle with an estimated 100,000 persons per year visiting the building annually.

The last major conservation works of the Round House were undertaken in 2004. Since then small amount of maintenance works have been carried out each year under the City's building maintenance budget.

Due to the exposed marine environment, vandalism and the well-intentioned but damaging repairs carried out during the twentieth century the building is now in need of some urgent conservation works. In particular, works are urgently required for the remediation and repair of the limestone walls.

Given the heritage significance of Arthur Head and its buildings, a long term solution to stop the erosion of the cliff faces and repair of the Round House walls is required to ensure that the assets in the Arthur Head Reserve survive for future generations to enjoy.

## **FINANCIAL IMPLICATIONS**

The pre-tender estimate completed in March 2019 which was developed from the completed designs and contract documentation indicates the total project cost for all remediation works to the cliff faces to be in the order of \$1.8 million (Exc. GST).

The remediation works can be undertaken in stages which could be sequenced based on risk.

<b>Location</b>	<b>Recommendation</b>	<b>Estimate</b>
Area 7	New tunnel portal and rockfall canopy.	\$755,000
Area 4	Extension of retaining wall.	\$250,000
Area 8	Repair existing masonry walls.	\$110,000

Area 11	Demolish and rebuild unstable areas of existing retaining walls.	\$100,000
Area 5	Close path & re-build part of barrier wall.	\$20,000
All areas	Undertake CIPS trial to applicable areas.	TBC
Area 6	Close path and re-inforce natural column.	\$150,000
Area 1	Remove trees, repoint and repair wall.	\$115,000
Area 3	Remove trees, repoint and repair existing wall.	\$65,000
Area 9	Re-route existing pathway.	\$25,000
Area 2	Remove trees and re-render existing wall.	\$50,000
Area 10	Trim existing vegetation	\$50,000
Secret tunnel	New lining system	\$85,000
Area 13	Underpinning to Old Laboratory	\$25,000
<b>Total</b>		<b>\$1,800,000</b>

No escalation has been included in the above figure and if the works are not completed this would need to be allowed for.

The cost for the application of a Calcite In-situ Precipitation System (CIPS) is currently unknown as this is a non-standard treatment and the extent of treatment is dependent on the success of trials.

The conservation and remediation works to the Round House are estimated at between \$500 000 and \$1 000 000.

## LEGAL IMPLICATIONS

The Planning and Development Act (s6) exempts local government authorities from the need to obtain development approval for public works on land zoned or reserved under the MRS. However the City will need to consult with the Western Australian Planning Commission over the proposed works and be able to demonstrate that they have had regard to the purpose of the Region Scheme for the land, and principles of orderly and proper planning and preservation of the amenity of the area.

Officers are confident that the scope of works at Arthur Head should be an acceptable proposal as it focuses on improving the safety, condition and appearance of the reserve for the benefit of the public.

As the next stage of this project the City should proceed with referring details of the proposed works to the relevant state government agencies under public works procedures and obtaining all necessary statutory approvals.

## CONSULTATION

All proposed works have been referred to the Department of Planning, Lands and Heritage (DPLH) and a notice of approval from the Heritage Services Development Committee was received in November 2018.

No public consultation has been carried out in terms of the proposed designs. Where public consultation is appropriate for a particular stage of works, having regard to the

scope of works and the capacity for consultation to add value to the final outcome, public consultation will be scheduled and carried out at the appropriate time once there is certainty regarding funding to enable the works to proceed.

## **OFFICER COMMENT**

### Cliff Stabilisation

The City of Fremantle initiated a project to investigate, analyse and find solutions to the erosion of the cliff faces at Arthur Head. The project was in response to immediate safety concerns and the need to provide a long term solution for the cliff faces and the protection of the infrastructure in the reserve such as the Round House, all of which have significant heritage value.

In October 2018 the City appointed Hocking Heritage Studios (the Consultant) to assess the structural the structural integrity and stability of the natural cliff faces and man-made walls at Arthur Head Reserve and design and document the recommended remediation works.

The Consultant team consisted of specialist consultants and engineers including a Heritage Architect, Geo-technical Engineer, Structural Engineer, Surveyor and Quantity Surveyor.

The main objective and requirement of the project was to stop or mitigate as much as possible the erosion of the cliff faces, man-made walls and the Secret Tunnel. The Consultant's recommendations considered the heritage significance of the cliff faces and walls and improve the access and safety for visitors to the reserve.

Following visual investigations and assessment the Consultant has concluded that there is no generic remediation that can be applied to the entire extent of the cliff faces and walls.

The recommendations for remediation were developed and assessed in accordance with The Australian Geomechanics Society's Landslide Risk Management Guidelines and Practice Notes, known as AGS2007.

Alternative options and recommendations have been evaluated using quantitative risk and cost benefit analysis. Improvements in safety/risk and aesthetics were weighted equally and a scaled value of benefit divided by cost to determine a benefit/unit rate for comparison.

The final recommendations for remediation can be found in the attached report and are summarised below:

<b>Location</b>	<b>Recommended option</b>	<b>Risk comment</b>	<b>Aesthetic comment</b>
All natural faces	Treat wall with Calcite In-situ Precipitation System	Reduces the risk of further deterioration and rock fall.	Need to trial to establish suitability

Area 1	Remove trees, point and repair	Hazards will be substantially removed	Appearance will improve
Area 2	Remove trees, re-render	Will stop deterioration	Appearance will improve
Area 3	Remove trees, point and repair masonry wall	Hazards will be substantially removed	Appearance will improve
Area 4	Extend masonry wall	Will stop deterioration and support face	Appearance improves significantly
Area 5	Permanently close path and rebuild part of barrier wall	Path is currently closed	No change in appearance
Area 6	Permanently close path and reinforce base of column in cave	Path is currently closed	Existing appearance is maintained
Area 7	Build support for portal in form of arch	Risk of collapse will be substantially reduced	Arch would barely be visible from outside of tunnel
Area 7	Build rock fall canopy	Hazards will be managed and made safe for public use	Designed to complement surroundings
Area 8	Repair masonry wall and install new rock bolts and straps, rock fall fences and reroute paths	Hazard reduced and risk of falling rocks minimised	Existing appearance is maintained
Area 9	Re-route path away from face	Risk to public minimised	Existing appearance is maintained
Area 10	Trimming of vegetation to avoid wedging	Reduce risk of further instability	Appearance will improve
Area 11	Demolish and rebuild unstable retaining wall	Risk of collapse will be substantially reduced	Existing appearance is maintained
Secret Tunnel	Do nothing and keep closed (annual inspection)	High risk if accessible	Installation of lining system would change the original tunnel

These recommendations have now been documented in the completed Design and Contract Documentation package which will be used to procure the remediation and construction services.

All proposed works have been referred to DPLH and a notice of approval from the DPLH Heritage Services Development Committee was received in November 2018.

The recommendations have been documented in a manner to enable all of the recommendations to be completed in a single contract or to be broken down into a number of contracts which can be completed over a period of time.

## Round House

The limestone walls of the Round House are showing signs of deterioration caused by the elements in its exposed location and years of neglect in the first half of the Twentieth Century and well-intentioned but misguided repairs in the second half. As part of the City's asset management and heritage conservation planning Officers have identified the need for the building to be looked at in a similar way to the cliff stabilisation project and plan for its conservation and remediation.

A structured approach for the management of the Round House building has been developed by officers in Asset Management, Strategic Planning and Facilities Management whom have considerable experience undertaking conservation planning and works at the City of Fremantle.

The significance of this building means that it requires the highest level of care and conservation and it would benefit from a generous period of investigation to insure that proposals fully understand the building and its conservation issues before the commencement of work.

The proposed approach would consist of firstly appointing a team of consultants with the necessary conservation expertise to develop a Conservation and Management Plan which will be utilised as the primary guiding document for the conservation and future use of the building. From there conservation works will be investigated, design and documented in order for the City to prioritise the physical works in line with available budgets.

## Advocacy

Given the nature and magnitude of the issue, the importance of the proposed works and the significance of this asset from a State and Tourism perspective, Officers feel that there is a clear and urgent requirement for active support and engagement from State and / or Federal Government. Proactive and timely remedial action is urgently required to mitigate the hazards and minimise further erosion of the cliffs, walls and buildings at this historic site.

It would appear that the timing is perfect to advocate for funds from both the State and Federal Governments for these works. A recent media release confirmed that the Prime Minister Scott Morrison has committed \$6.7 million for a circumnavigation of the continent by the Endeavour replica to celebrate the 250th anniversary of Captain Cook's first trip to Australia.

The cliff stabilisation project is a fully scoped and costed project, and with a similar approach developed for the Round House, the City is in a good position to advocate to State and Federal Government to contribute to funding the remediation works that are required to protect and maintain these assets of significant heritage value.

## **VOTING AND OTHER SPECIAL REQUIREMENTS**

Simple Majority Required

### **COMMITTEE RECOMMENDATION ITEM FPOL1904-10**

**(Officer's recommendation)**

**Moved: Cr Hannah Fitzhardinge**

**Seconded: Cr Rachel Pemberton**

#### **Council:**

- 1. Endorse the Arthur Head design and documentation package as detailed in the Arthur Head Cliff Stabilisation Final Report, provided in Attachment 1 of this report in the Finance, Policy, Operations and Legislation Committee Agenda (10 April 2019).**
- 2. Request officers proceed with referring details of the proposed works to the relevant state government agencies under public works procedures and obtaining all necessary statutory approvals.**
- 3. Request the CEO seek State and Federal funding in order to progress the required remediation projects.**

**Carried: 7/0**

**Mayor, Brad Pettitt, Cr Hannah Fitzhardinge, Cr Doug Thompson,  
Cr Rachel Pemberton, Cr Sam Wainwright, Cr Jenny Archibald, Cr Andrew Sullivan**

## **FPOL1904-13 INDIGENOUS CULTURAL CENTRE VISIONING REPORT**

<b>Meeting Date:</b>	10 April 2019
<b>Responsible Officer:</b>	Manager Community Development
<b>Decision Making Authority:</b>	Council
<b>Agenda Attachments:</b>	1. Walyalup Aboriginal Indigenous Cultural Centre Visioning report 2. Walyalup Aboriginal Indigenous Cultural Centre Visioning report - Appendices

### **SUMMARY**

**In November 2017, Council endorsed a feasibility study be undertaken for a potential Indigenous Cultural Centre, as part of the South Quay redevelopment at Victoria Quay or at another location in Fremantle.**

**This report recommends that Council receives in principle the Visioning Report for an Aboriginal Cultural Centre at the preferred location of J Shed, Manjaree site at Arthurs Head, and that the centre be of state and local significance celebrating Aboriginal heritage and Nyoongar culture with a focus on tourism.**

### **BACKGROUND**

In November 2017, Council endorsed a feasibility study be undertaken for an Indigenous Cultural Centre, potentially as part of the South Quay redevelopment at Victoria Quay or at another location in Fremantle.

The City engaged Richmond Consulting in May 2018 to undertake Phase One of the feasibility study that covered the following as part of a Visioning Report:

- Review existing studies, reports and strategic plans.
- Culturally appropriate community engagement to gain insight into the needs and aspirations of the Aboriginal community, including establishing project principles.
- Site assessment / place analysis.
- Case studies.
- Draft concept plan along with partial look at the operational governance.

Within the analysis, opportunities and directions phase 5 themes were initially identified as a place of significance, a place to belong, a place to celebrate living culture, a place to thrive and a place of good cultural governance. It is recommended that Council endorse these principles based on the feedback from the Aboriginal community on this project.

The attached Visioning Report outlines the process, along with the preferred location of the Manjaree Boodja site where the J Shed is currently located within the Arthurs Head location.

## **FINANCIAL IMPLICATIONS**

The City will need to seek considerable external partnership funding from a variety of stakeholders towards building design and construction costs.

## **LEGAL IMPLICATIONS**

Arthur Head Reserve is described as “A” class Reserve No. 21563 being Lot 2051 on Plan 217075 vested to the City with the Current Purpose of Historic Buildings, Recreation and Community Services.

## **CONSULTATION**

Richmond Consulting undertook consultation with the Aboriginal community and key stakeholders from September to December 2018. The engagement list is included as part of the attached Visioning report.

The consultation process included direct face-to-face and telephone conversations with Elders, for their stewardship within their community or their engagement in Fremantle cultural activities.

Highlighted from the report is the Vision for the Cultural Centre, as outlined below:

- a place of significance; Walyalup area.
- a place to belong being inclusive and welcoming to Aboriginal and wider community, socialise and hold events.
- a place of good cultural governance with strong Whadjuk leadership (cultural advisory reference group).
- a place to thrive with tourism opportunities, fee for service with financial independence over time.
- a place to celebrate living culture through performance, song, dance, language, art and education.

Aboriginal people have repeatedly expressed the need for a place to belong, that includes a space for events, to meet, gather, celebrate and yarn. Highlighted is the importance of the Centre being inclusive of people and multipurpose for cultural circumstances.

It should be noted that the culturally focused centre be inclusive to all families and language groups, and not dominated by one family group.

The report proposes that a Cultural Centre should be part of the fabric of Fremantle, not on the outskirts of the City. Easily walkable distances to other attractors in Fremantle in order to capture passers-by both tourists and locals, should be considered.

The Derbarl Yerrigan (Swan River) and the area known as Manjaree (Bather Beach and Arthurs Head area) is of great cultural significance to Whadjuk Nyoongar people and the Cultural Centre should have a physical and visual connection to the water.

Tracks from the North and South converged in Manjaree – Fremantle area, Arthurs Head has also an important place for the Nyoongar dreaming story “Walyalup Dreaming”

The consultation process identified the opportunities and considerations for each of the preferred locations in the following order of importance with the Manjaree Site (J-Shed location) as the first option, Pioneer Park second option and Victoria Quay as the third option. This information is captured in the table below:

Location 1	Opportunities	Considerations
Manjaree Site Current J-Shed Location	<ul style="list-style-type: none"> <li>• Strong connections to Manjaree (Bathers Beach and Arthurs Head precinct).</li> <li>• Opportunity to reclaim space for Aboriginal people, counteract the negative history of the Round House and colonial impacts.</li> <li>• Opportunity to improve access from Fishing Boat Harbour through to the Maritime Museum “culture and heritage” trail.</li> </ul>	<ul style="list-style-type: none"> <li>• Existing building is heritage listed.</li> <li>• Cultural sensitivities around proximity to Round House.</li> </ul>
J-Shed Retrofit  Existing building footprint 750m2	<ul style="list-style-type: none"> <li>• Could occur in the relatively short term or as in interim site whilst longer term options play out.</li> </ul>	<ul style="list-style-type: none"> <li>• Retro fitting building could be equally as costly as new building, and result in a facility less fit for purpose.</li> </ul>
New Facility to replace J Shed  Approx 2500m2 footprint	<ul style="list-style-type: none"> <li>• Take advantage of the limestone cliffs as part of the architecture.</li> <li>• Can create a strong connect to the beach.</li> </ul>	<ul style="list-style-type: none"> <li>• Existing heritage shed will need to be relocated.</li> </ul>

Location 2.	Opportunities	Considerations
Pioneer Park  Approx 1200m2 + internal courtyard 650m2 + existing heritage building 330m2	<ul style="list-style-type: none"> <li>• Location is a Gateway to Fremantle from the train station.</li> <li>• High foot traffic area.</li> <li>• Can form part of the fabric of Market Street.</li> </ul>	<ul style="list-style-type: none"> <li>• Risk of displacing those who use the park.</li> <li>• Existing building currently occupied by Spare Parts Puppet Theatre.</li> </ul>

Location 3.	Opportunities	Considerations
Victoria Quay  Proposed building footprint approx. 2000m2	<ul style="list-style-type: none"> <li>• New building will be first stop for tourists entering Fremantle by passenger ship.</li> <li>• Will encourage a harbour side promenade from Maritime Museum to Passenger Ship</li> </ul>	<ul style="list-style-type: none"> <li>• Long term option reliant on development of the port.</li> <li>• Innovative design required to connect</li> </ul>

	<p>Terminal.</p> <ul style="list-style-type: none"> <li>Site is somewhat 'clean slate' little existing infrastructure to contend with and the ability to create well designed access for both pedestrians, vehicles and service vehicles.</li> </ul>	<p>the new Centre to the water.</p>
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Some participants raised the idea of a number of locations that may house different aspects of the cultural centre eg. one location with a tourism focus, one with a business incubator focus and one with a nature/bush focus.

The underlying principle of the Cultural Centre is to create a place for living culture, not only does this mean interactive experiences for tourists but a meaningful place for all Aboriginal people.

**OFFICER COMMENT**

Fremantle is a significant metropolitan centre for arts, culture, festivals and events. The development of an Aboriginal Cultural Centre would further capitalise on that local strength and character of Fremantle and form a substantial tourist hub for Western Australia.

The aim of the Cultural Centre is to provide a recognised promoted facility where living Aboriginal culture continues to be practiced and celebrated. It is envisaged that the Cultural Centre will position the City as the nexus of engagement of Aboriginal culture, people and visitors to Western Australia.

The purpose of the Cultural Centre Visioning Report is to provide an Aboriginal led (yarning) approach to determine the spiritual, physical, organisational and site with clear directions. The visioning formalises the high level economic, environmental, social and cultural benefits that will come from leveraging a significant City opportunity and asset.

Whilst acknowledging the facility being established in Whadjuk Nyoongar Boodja (country) Walyalup (Fremantle) the Centre would have strong Aboriginal cultural significance. A contemporary cultural facility located in Walyalup would foster, celebrate and showcase, State Aboriginal Culture on an international scale.

Community benefit includes the opportunity for Fremantle to become a place that speaks the truth and acknowledges the Traditional Owners of the land, along with a place for living culture that is meaningful for Aboriginal people and as a tourist destination. This has been identified as a key outcome from the consultation in the development of the Reconciliation Action Plan.

Phase one of the Visioning Report provides a foundation on which to develop a strategic approach to funding and partnerships with respect to the construction and successful operation of the significant state and local facility. This is a project of State significance and clearly the total cost is beyond the City's capacity to fund. Due to the significance of the project and costs involved, the City would need to establish significant external funding partnerships with the State and federal governments to progress this project.

The development of a business case would be required to further progress the concept plan and would include hypothetical modelling, identification and seeking of funding along with a more detailed scope of works required in regard to the site assessment including any issues and implications with the associated infrastructure, facilities and services.

A robust governance structure would be required to be established with a high standard Walyalup Aboriginal Cultural Centre board. The board should be culturally guided by a group of local Whadjuk families, potentially known as a Cultural Advisory Group and Aboriginal Management executive. This exercise would benefit from formation of a specific working group with relevant stakeholders to progress.

The Manjaree site (current J-Shed location) was a popular location during the engagement process, whether using the existing building or a new building. In general the Manjaree site J Shed location is preferred over the existing Walyalup Aboriginal Culture Centre (WACC) located next to the Round House.

Included as part of the feedback was the idea of retaining the existing WACC as an administrative building and moving the workshops and classes to J-Shed, which could be a viable option to expand the capacity of arts workshops in the short term.

The Manjaree site (J-Shed location) has strong visual and physical connections to the water and the beach. The area is known as the Manjaree site or Arthur Head precinct which is recognised as a site of significance by the City, as a part of Fremantle's maritime history and as a trading and meeting place for Nyoongar people pre-colonisation.

The J Shed location has been chosen due to its cultural significance, Aboriginal and non-Aboriginal heritage and walkable connection to key visitor points within Fremantle's historic foreshore. The programming of the Cultural Centre would be developed around three spaces, being public, private and transitional. These spaces allows for cultural sensitivities through to outright public display/tourism. Although programming of the Cultural Centre is recognised as flexible there is a focus on 'the keeping' and 'sharing' of cultural knowledge including promotion and practising of the arts. This provides a solid framework from which the project can develop.

A conceptual agreed direction has been reached which followed the principles developed through the process. This is focused on providing appropriate space for multiple programs, including outdoor space. The Visioning Report takes into account economic as well as cultural sustainability issues with a strong focus on preservation and sharing of the knowledge and culture of the Traditional Owners.

It is recognised that various opportunities and significant restraints apply to all sites discussed, as well as implications on time frames regarding the availability of certain sites or development opportunities in the future.

Council may wish to consider in principle the Manjaree site (J-Shed location) as the preferred option and request additional information with a future report to Council on the site condition and infrastructure requirements of this location, as well as the other aspects for further development identified above.

## VOTING AND OTHER SPECIAL REQUIREMENTS

Simple Majority Required

## OFFICER'S RECOMMENDATION

**Moved: Cr Hannah Fitzhardinge**

**Seconded: Mayor, Brad Pettitt**

Council:

1. Receive and note the Visioning report for the Indigenous Cultural Centre, as provided in Attachment 1 of this item in the Finance, Policy, Operations and Legislation Committee Agenda (10 April 2019).
2. Endorse the five principles for provision of an Indigenous Cultural Centre;
  - a place of significance
  - a place to belong
  - a place to celebrate living culture
  - a place to thrive
  - a place of good cultural governance
3. Agree that the Indigenous Cultural Centre be of State and local significance, celebrating Aboriginal and Nyoongar culture with a focus on;
  - tourism
  - Aboriginal living culture and heritage
  - a place to experience Aboriginal cultural practices
4. Agree in principle that the J shed building and/or environs is the preferred location for an Indigenous Cultural Centre, noting that significant further investigation is required.
5. Give consideration of a budget allocation of \$50,000 as part of the 2019/2020 budget deliberation process to undertake the scope of works for the preferred location identified in recommendation 4, which includes:
  - detailed feasibility study
  - business case
  - governance
  - land tenure
  - management models
  - infrastructure requirement assessment
  - external funding sources

**AMENDMENT 1**

Moved: Cr Doug Thompson

Seconded: Cr Andrew Sullivan

To amend part 4, to include the words shown in green italics:

4. Agree in principle that the J shed building and/or environs is the preferred location for an Indigenous Cultural Centre, noting that significant further investigation *and community consultation* is required.

**Amendment carried: 7/0**

Mayor, Brad Pettitt, Cr Hannah Fitzhardinge, Cr Doug Thompson,  
Cr Rachel Pemberton, Cr Sam Wainwright, Cr Jenny Archibald, Cr Andrew Sullivan

**COMMITTEE RECOMMENDATION ITEM FPOL1904-13**

(Amended officer's recommendation)

Moved: Cr Hannah Fitzhardinge

Seconded: Mayor, Brad Pettitt

**Council:**

1. Receive and note the Visioning report for the Indigenous Cultural Centre, as provided in Attachment 1 of this item in the Finance, Policy, Operations and Legislation Committee Agenda (10 April 2019).
2. Endorse the five principles for provision of an Indigenous Cultural Centre;
  - a place of significance
  - a place to belong
  - a place to celebrate living culture
  - a place to thrive
  - a place of good cultural governance
3. Agree that the Indigenous Cultural Centre be of State and local significance, celebrating Aboriginal and Nyoongar culture with a focus on;
  - tourism
  - Aboriginal living culture and heritage
  - a place to experience Aboriginal cultural practices
4. Agree in principle that the J shed building and/or environs is the preferred location for an Indigenous Cultural Centre, noting that significant further investigation *and community consultation* is required.
5. Give consideration of a budget allocation of \$50,000 as part of the 2019/2020 budget deliberation process to undertake the scope of works for the preferred location identified in recommendation 4, which includes:
  - detailed feasibility study
  - business case
  - governance

- land tenure
- management models
- infrastructure requirement assessment
- external funding sources

**Carried: 7/0**

Mayor, Brad Pettitt, Cr Hannah Fitzhardinge, Cr Doug Thompson,  
Cr Rachel Pemberton, Cr Sam Wainwright, Cr Jenny Archibald, Cr Andrew Sullivan

## **FPOL1904-1 METROPOLITAN REGIONAL ROAD GROUP - ROAD IMPROVEMENTS GRANT APPLICATION**

**Meeting Date:** 10 April 2019  
**Responsible Officer:** Manager Infrastructure Engineering  
**Decision Making Authority:** Committee  
**Agenda Attachments:** MRRG Pavement Design

### **SUMMARY**

Each year, the City is invited to submit for consideration projects qualifying for the Metropolitan Regional Road Group (MRRG) grant program. The closing date for the financial year 20/21 programme submissions is the 26 April 2019 and the successful projects funded will be announced in May 2020.

There is a maximum limit of \$750,000 that the City can apply in relation to grant funding for MRRG projects each financial year. Under the MRRG two thirds/one third (MRRG/City) grant contribution mechanism, the City will be required to contribute a minimum of \$375,000 as part of an annual total programme budget to satisfy the MRRG guidelines. A total programme budget of \$1,125,000 is proposed for financial year 20/21.

The proposed MRRG resurfacing projects will also provide the opportunity to undertake maintenance works on footpaths, kerbs and drainage as identified in the Asset Management Plan. Any additional maintenance work (other than resurfacing and line markings) to accommodate these improvements will need to be funded through additional municipal funds within the annual renewal budget. This will be referred to as the 'Complete Streets' approach.

Selection for funding through the MRRG grant program is based on the condition of the road surface. An application will only be made by the City of Fremantle where the condition of the road surface is necessary.

This report recommends that the Finance, Policy, Operations and Legislation Committee (FPOL) supports the financial year 20/21 MRRG grant program submission for the projects as listed in the officer's recommendation, under section 1.1 of the delegation of authority.

### **BACKGROUND**

The MRRG Grant Program has been created to provide the basis of an unbiased approach to determining the condition and importance of potential grant funded rehabilitation projects. Each project is assessed using the approved accumulative points scoring system that considers road condition, surface age, volume of traffic and number of heavy vehicles using the road.

Sites are inspected and condition ratings carried out, in accordance with the current MRRG Rehabilitation Guidelines March 2018. All traffic lanes are inspected. Each site's score is reviewed and a visual condition point's score table is produced to ensure that they are suitable projects for final submission. The existing road profile and deflection survey is also conducted for all sites and this determines the recommended road treatment.

The following criteria apply to all MRRG rehabilitation submissions:

- All district distributor A and B roads are applicable for funding with no required minimum number of vehicles per day (vpd)
- All local distributor roads carrying greater than 2000 vpd are applicable for funding.
- Access roads are not applicable for funding
- A pavement investigation and design is required for all submissions

## FINANCIAL IMPLICATIONS

As required under the MRRG funding guidelines, the City must contribute one third of the road rehabilitation cost. In addition the City must cover the cost of extra traffic management and any ancillary cost associated with the 'Complete Streets' approach.

Description	Estimated Cost
<b>MRRG Road Rehabilitation (Financial Year 20/21)</b>	
State Contribution – MRRG Grant Funding (2/3 of Road Rehabilitation Cost)	\$750,000.00
City's Contribution for Road Rehabilitation (1/3 of Road Rehabilitation Cost)	\$375,000.00
<b>Other Additional Costs (Financial Year 20/21)</b>	
City's Contribution for other works including traffic management and Complete Streets	\$353,585.00

## LEGAL IMPLICATIONS

All road pavement rehabilitation will require final approval from Main Roads WA as part of the MRRG grant application.

## CONSULTATION

The South West Sub Group Metropolitan Regional Road Group has been informed of the current intention.

Residents will be consulted by the construction team prior to any works being undertaken.

## OFFICER COMMENT

The City of Fremantle Infrastructure Engineering team engaged external consultants to carry out the field investigation, explore design options and recommend road treatments for a number of roads within the City boundary for funding consideration by MRRG. A draft summary of the investigation and recommended treatments is shown in the report Attachment (MRRG Pavement Design).

The City can elect not to progress any or all of the submitted sites subject to funding availability and or select specific projects from the list below under the officer's recommendation.

In accordance with the latest MRRG Rehabilitation Guidelines, any costs other than the resurfacing and line marking, will need to be sourced from the local authority's annual capital budget. This includes the costs associated with traffic management, maintenance works and other improvement initiatives within the nominated resurfacing extent.

Recommended roads for the City's MRRG funding submission for financial year 20/21 is as follows:

	<b>Street Name and Extent</b>	<b>Total Cost of Road Rehabilitation Treatment</b>	<b>Proposed Treatment</b>	<b>Cost of additional works</b>
Site 1	Queen Street – Adelaide Street to High Street (excluding intersections)	\$104,300	Reconstruction of Road	\$36,505
Site 2	Queen Street/High Street Intersection	\$89,000	Reconstruction of Road	\$31,150
Site 3	Queen Street – High Street to Henderson Street (excluding intersections)	\$128,400	Reconstruction of Road	\$44,940
Site 4	Lefroy Road - Edmund Street to Caesar Street	\$686,500	Foam Bitumen stabilisation	\$205,950
Site 5	Winterfold Road - Mc Combe Avenue to Property No 120	\$116,800	Overlay	\$ 35,040
	<b>Total</b>	<b>\$1,125,000</b>		<b>\$353,585</b>
<b>Summary of Costs (Financial Year 20/21)</b>				
<b>MRRG's Grant Funding Contribution</b>		<b>\$ 750,000</b>		
<b>City's Contribution for Road Rehabilitation</b>		<b>\$375,000</b>		
<b>City's Contribution for additional works</b>		<b>\$353,585</b>		
<b>Total</b>		<b>\$1,478,585</b>		

The Queen Street rehabilitation work was previously planned for completion in financial year 18/19 but the grant application was deferred by Council to align with the King Square Public Realm works.

Officers have nominated Sites 1 through 3 in this report to be rehabilitated on Queen Street during financial year 20/21; this timing will now coincide and follow on from the completion of the Kings Square building developments during the same financial year.

The Queen Street and High Street intersection surface treatment will be matched with the nominated treatment within the King Square Public Realm Master Plan. In this location a non-Asphaltic surface treatment has been nominated. The costs of these materials are not included in the road rehabilitation costs tabled above and will need to be sourced from an alternative budget.

Officers will submit a budget proposal to reflect these works for Council consideration as part of the 2020/21 budget process, the intention being to deliver the works at the intersection at the same time as the road rehabilitation works in the intersection.

## **VOTING AND OTHER SPECIAL REQUIREMENTS**

Simple Majority Required

## **OFFICER'S RECOMMENDATION**

**Moved: Cr Hannah Fitzhardinge**

**Seconded: Cr Rachel Pemberton**

The Finance, Policy, Operations and Legislation committee acting under delegation 1.1, Approve the application for grant funding be submitted to the Metropolitan Regional Road Group, for the 2020/21 financial year grant program for the following road improvement projects:

	<b>Street Name and Extent</b>	<b>Proposed Treatment</b>
Site 1	Queen Street section between Adelaide Street to High Street (excluding intersections).	Reconstruction of Road
Site 2	Queen Street and High Street Intersection.	Reconstruction of Road
Site 3	Queen Street section between High Street and Henderson Street (excluding intersections).	Reconstruction of Road
Site 4	Lefroy Road (between Edmund Street and Caesar Street).	Foam Bitumen stabilisation
Site 5	Winterfold Road (between McCombe Avenue and Property No 120 Winterfold Road).	Overlay

**COMMITTEE DECISION**

**Moved: Mayor, Brad Pettitt      Seconded: Cr Hannah Fitzhardinge**

**The item be referred to the Ordinary Meeting of Council to be held 17 April 2019 for a decision.**

**Carried: 7/0**  
**Mayor, Brad Pettitt, Cr Hannah Fitzhardinge, Cr Doug Thompson,  
Cr Rachel Pemberton, Cr Sam Wainwright, Cr Jenny Archibald, Cr Andrew Sullivan**

### **ITEMS APPROVED “EN BLOC”**

The following items were adopted unopposed and without discussion “En Bloc” as recommended.

### **COMMITTEE DECISION**

**Moved: Cr Hannah Fitzhardinge**

**Seconded: Cr Rachel Pemberton**

The following items be adopted en bloc as recommended:

<b>FPOL1904-2</b>	<b>Wet and Dry Hire of plant and road construction machinery (FCC531/18) - Tender Report.</b>
<b>FPOL1904-5</b>	<b>Intention to make a determination - release of gas filled balloons - Local Government Property Local Law.</b>
<b>FPOL1904-6</b>	<b>Sports Lighting Audit and Priority.</b>
<b>FPOL1904-9</b>	<b>Age Friendly City Plan 2019-2024</b>
<b>FPOL1904-12</b>	<b>Memorandum of Understanding - Proposed Redevelopment of Fremantle Italian Club</b>
<b>FPOL1904-14</b>	<b>Budget Amendments for March 2019</b>

**Carried: 7/0**

**Mayor, Brad Pettitt, Cr Hannah Fitzhardinge, Cr Doug Thompson, Cr Rachel Pemberton, Cr Sam Wainwright, Cr Jenny Archibald, Cr Andrew Sullivan**

**FPOL1904-2 WET AND DRY HIRE OF PLANT AND ROAD CONSTRUCTION MACHINERY (FCC531/18) - TENDER REPORT**

**Meeting Date:** 10 April 2019  
**Responsible Officer:** Manager Infrastructure Engineering  
**Decision Making Authority:** Committee  
**Agenda Attachments:** Confidential attachment - Pricing Matrix

**SUMMARY**

**The purpose of this report is to consider Tender number FCC531/18, supply of wet and dry hire of plant and road construction machinery for Infrastructure Maintenance and Construction.**

**This report recommends that the Committee accepts the Tender submitted by Radonich Contracting as determined in accordance with the tender evaluation process.**

**BACKGROUND**

The City self performs various construction and maintenance projects/works throughout the municipality that require the hire of construction and road machinery including tipper trucks, skid steers, front end loaders, excavators and compactors.

Tenderers were required to provide both wet (machine and operator included) and dry (machine only) prices on a schedule of rates.

**FINANCIAL IMPLICATIONS**

The City estimates that approximately \$285,120 (ex. GST) will be expended per annum on the supply of wet and dry hire of plant and road construction machinery.

The contract does not permit the City to have a minimum spend through the preferred contractor each year; activity and spend in this area is directly related to Council approval of both Capital and Maintenance budgets.

Sufficient funding provision has been allocated in the financial year 18/19 budget for the supply of wet and dry hire of plant and road construction machinery. The same will be requested in the financial year 19/20 and 20/21 budgets.

**LEGAL IMPLICATIONS**

Tenders were invited in accordance with section 3.57 of the *Local Government Act 1995* and the tendering procedures and evaluation complied with part 4 of the Local Government (Functions and General) Regulations 1996.

## COMMUNITY ENGAGEMENT

Road construction works are communicated to the Community via a combination of letter drops, sign boards, the City's website and social media channels.

## OFFICER COMMENT

### Detail

Tender FCC531/18 for supply of wet and dry hire of plant and road construction machinery was opened on 19 December 2018 on the Tenderlink Portal and in the West Australian newspaper and closed on 23 January 2019.

Essential details of the contract are outlined below:

<b>Contract type</b>	<b>Schedule of rates</b>
Contract duration	2 years + Option to extend for 1 year
Commencement date	29 April 2019
Completion date	29 April 2021

### Tender evaluation

Tender submissions were received from the following contractors and evaluated by the tender evaluation panel:

- Allwest Plant Hire Australia
- Clark Equipment Sales
- Conplant Pty Ltd
- Egans Plant Hire Pty Ltd
- KEE Management Pty Ltd
- Platinum Plant & Equipment Hire
- Radonich Contracting
- Sherrin Rentals Pty Ltd

The tender evaluation panel establishes whether the tender submissions conform to the conditions for tendering and selects a suitably qualified and experienced contractor.

It should be noted that Clark Equipment Sales failed to comply with the conditions for tendering and did not provide all of the required information to be evaluated against. As such the Evaluation Panel elected not to consider Clark Equipment Sales submission for evaluation.

The tender evaluation panel comprised of:

- Manager Infrastructure Engineering
- Supervisor Construction Maintenance
- Procurement Team Leader
- Procurement Officer Contracts & Risk

Tenderers were required to disclose information that might be relevant to an actual or potential conflict of interest and disclose if they had any relationship with City of Fremantle employees involved in the tender process. Members of the tender evaluation panel are required to disclose any actual or perceived interest with any of the tenderers. No disclosures were made.

To obtain the broadest possible comparison base, each of the tenders was evaluated against the following tender selection criteria and was in turn graded in the tender evaluation matrix.

Item No	Description	Score
1	Relevant Experience	15%
2	Skills and Key Personnel	10%
3	Demonstrated Understanding	15%
4	Sustainability	10%
5	Occupational Health and Safety	10%
6	Price for services offered	40%

The offer submitted by Radonich Contracting scored the highest overall with 82 out of 100, followed by Platinum Plant & Equipment Hire with 75 points. The remaining tender submissions received lower scores, see the table below.

Tenderer	Relevant Experience	Key Personnel Skills & Resources	Demonstrated Understanding of the Project	Sustainability	Occupational Health and Safety	Price	Total Score
Allwest Plant Hire Australia	15	10	15	10	10	40	100
Conplant Pty Ltd	12	8	12	7	7	28	74
Egans Plant Hire Pty Ltd	11	6	10	8	8		43
KEE Management Pty Ltd	9	6	7	2	6		30
Platinum Plant & Equipment Hire	10	8	10	6	6	24	64
Radonich Contracting	11	8	11	7	7	31	75
Sherrin Rentals	12	7	9	7	7	40	82
	9	7	9	7	7		39

**Note:** Whilst Conplant Pty Ltd, Egans Plant Hire and Sherrin Rentals were evaluated on their qualitative criteria; they did not provide rates for equipment to be incorporated into the pricing scenario for evaluation purposes. Upon review it was noted that the requirement for dry hire is minimal and is acquired on an as needed basis using quotes.

Radonich Contracting, the recommended tenderer, was assessed as having a high level of directly relevant experience, a good understanding of the City's requirements, whilst having the ability and capacity to undertake the works in accordance with the terms of the tender document.

### Risk consideration

An assessment undertaken by Dun and Bradstreet indicates that Radonich Contracting has the financial capacity to undertake the contract.

There are no strategic or corporate risks within the City's existing risk registers which relate to the issues contained in this report.

Project specific risk assessments have been developed and will be used in the management of this contract.

### **Comment**

Radonich Contracting provided detailed safe working procedures for each of the plant and machine items, which included hazards associated with their use and control measures to mitigate risks from these hazards. In their submission they demonstrated that they possess the experience, skills and resources along with a good understanding of environmental and sustainability systems.

The results from the tender evaluation identified Radonich Contracting were the recommended tenderer to complete this scope of work and provide best value for money whilst showing the organisational experience and capability to undertake the works.

### **VOTING AND OTHER SPECIAL REQUIREMENTS**

Simple Majority Required

### **COMMITTEE DECISION ITEM FPOL1904-2**

**Moved: Cr Hannah Fitzhardinge**

**Seconded: Cr Rachel Pemberton**

**The Finance, Policy, Operations and Legislation committee acting under delegation 1.1, approve the tender for supply of wet and dry hire of plant and road construction machinery (FCC531/18) at the rates tendered, to Radonich Contracting for the period 29 April 2019 to 29 April 2021 (2 years), with the option to extend this to 29 April 2021 (a 3<sup>rd</sup> year) at the sole discretion of the Chief Executive Officer.**

**Carried en bloc: 7/0**

**Mayor, Brad Pettitt, Cr Hannah Fitzhardinge, Cr Doug Thompson,  
Cr Rachel Pemberton, Cr Sam Wainwright, Cr Jenny Archibald, Cr Andrew Sullivan**

**FPOL1904-5 INTENTION TO MAKE A DETERMINATION - RELEASE OF GAS FILLED BALLOONS - LOCAL GOVERNMENT PROPERTY LOCAL LAW**

**Meeting Date:** 10 April 2019  
**Responsible Officer:** Manager Governance  
**Decision Making Authority:** Council  
**Agenda Attachments:** Nil

**SUMMARY**

The City of Fremantle Local Government Property Amendment Local Law 2019, allows Council to make a determination relating to the release of gas filled balloons on local government property.

To support the administration in restricting the release of gas filled balloons this report recommends Council give local public notice of its intention to make a determination under the local law.

This report recommends that Council, in accordance with the process outlined in the City's Property Local Law, gives local public notice of its intention to make a Determination prohibiting the release of gas filled balloons on all local government property within the City of Fremantle.

**Purpose:** The purpose of the determination is to prohibit the release of gas filled balloons from local government property within the City of Fremantle.

**Effect:** The effect of the determination is the provision of authority to enforce and administer fines relating to the release of gas filled balloons, reducing balloon litter and preventing injury to marine and wildlife.

**BACKGROUND**

In light of the success of the City's sustainability guideline principal of eliminating the use of balloons at City run events, Council recently amended its Property Local Law to include a provision which enables the City to make determinations relating to the release of gas filled balloons on local government property.

It is anticipated that the amendment to the City's Property local law and subsequent determinations made under that law will help reduce balloon litter being deposited (deliberately or accidentally) in our City and our oceans, offering protection to both marine and wildlife.

*“Balloons can end up in the ocean which adds to the already unacceptable levels of plastic and waste in our waterways and ecosystem. Fish, birds and other animals are being found with unacceptable amounts of rubber and plastic in their bodies.”*

## **FINANCIAL IMPLICATIONS**

Nil

## **LEGAL IMPLICATIONS**

A determination and its enforcement are provided for in the *City of Fremantle Local Government Property Local Law 2002*.

The procedure for making a determination is set out in Section 2.2

1. The local government is to give local public notice of its intention to make a determination.
2. The local public notice is to be in the format prescribed
3. Council is to consider submissions received and give public notice of the outcome of its consideration.
  - a. Adoption of the proposed determination
  - b. Amendment and further advertising of the proposed determination
  - c. Not to continue with the proposed determination.

## **CONSULTATION**

In accordance with the local law, the intention to make a determination will be advertised in the local newspaper and public submissions may be received for a period of twenty-one (21) days.

Submissions will be considered by Council before a final decision is made and further public notice given.

## **OFFICER COMMENT**

The proposed determination will prohibit the release of gas filled balloons (often released in large groups during funerals and other ceremonial occasions). When balloons are released and they burst high in the atmosphere and cause jellyfish shaped pieces of debris to fall, which often end up in our oceans.

Sea turtles and other marine creatures can mistake these brightly coloured pieces of marine debris, which are often shaped like jellyfish, as food. This mistake can often prove fatal to marine creatures.

## VOTING AND OTHER SPECIAL REQUIREMENTS

Simple Majority Required

### **COMMITTEE RECOMMENDATION ITEM FPOL1904-5** (Officer's recommendation)

Moved: Cr Hannah Fitzhardinge

Seconded: Cr Rachel Pemberton

**Council, in accordance with the process outlined in the City's Property Local Law, gives local public notice of its intention to make a Determination prohibiting the release of gas filled balloons on all local government property within the City of Fremantle.**

**Purpose:** The purpose of the determination is to prohibit the release of gas filled balloons from local government property within the City of Fremantle.

**Effect:** The effect of the determination is the provision of authority to enforce and administer fines relating to the release of gas filled balloons, reducing balloon litter and preventing injury to marine and wildlife.

**Carried en bloc: 7/0**

**Mayor, Brad Pettitt, Cr Hannah Fitzhardinge, Cr Doug Thompson,  
Cr Rachel Pemberton, Cr Sam Wainwright, Cr Jenny Archibald, Cr Andrew Sullivan**

**FPOL1904-6 SPORTS LIGHTING AUDIT AND PRIORITY**

<b>Meeting Date:</b>	10 April 2019
<b>Responsible Officer:</b>	Director Infrastructure and Project Delivery
<b>Decision Making Authority:</b>	Council
<b>Agenda Attachments:</b>	Nil

**SUMMARY**

The purpose of this report is to inform Council on the outcomes of the recently completed active reserve floodlighting audit. The audit inspected floodlight pole condition and lux and uniformity level to inform a proposed program of works to improve sports floodlighting across the City. Officers have also identified opportunities for new or improved sports reserve floodlighting which will be considered in conjunction with the recommendations of the City's proposed Sport and Leisure Plan.

This report recommends that Council:

1. **Note the following priorities in respect to the City's floodlighting requirements:**
  - a. **Capital Renewal**
    - i. **Frank Gibson Park (Pole replacement – budget estimate \$60 000)**
    - ii. **Gil Fraser Reserve, North Fremantle (Replace one pole and luminaires – budget estimate \$30 000)**
  - b. **Capital New**
    - i. **Hilton Park South (upper oval) – (Upgrade floodlighting – budget estimate \$250 000)**
2. **Request officers submit a program of works for consideration by Council as part of the annual budget process and include in the City's 10 year financial plan.**
3. **Request officers prepare a further report to Council to consider floodlighting improvements at Fremantle Park, Stevens Reserve, Frank Gibson Park and Ken Allen Reserve subject to the findings and recommendations of the City's Sport and Leisure Plan.**

**BACKGROUND**

The City has a number of active reserves and outdoor courts which are used for sports training, competition and general recreation. Some of the reserves and courts have floodlighting to allow training and competition at night. The following table shows the City maintained sports reserves, their sporting club use and current lighting provision:

<b>Reserve</b>	<b>Sporting Club Use</b>	<b>Lighting</b>
Gilbert Fraser Reserve, North Fremantle	North Fremantle AFC Fremantle Mosman Park CC Fremantle Phantoms MFC East Fremantle JCC - EFJCC	6 floodlights
Stevens Reserve, Fremantle	Fremantle District Cricket Club Fremantle Hockey Club	3 floodlights
Frank Gibson Park, Fremantle	Fremantle Netball Association	2 floodlights (turf) and floodlit netball courts
Fremantle Park, Fremantle	Fremantle City Junior Dockers FC Hilton Park Junior Cricket Club Bicton-Attadale Cricket Club	No Floodlights
Fremantle Oval, Fremantle	South Fremantle Football Club	6 Floodlights
Bruce Lee Reserve, Beaconsfield	Fremantle City Football Club	4 floodlights
Dick Lawrence Oval, Hilton	Fremantle City Junior Dockers FC Hilton Park Junior Cricket Club Kardinya Lake Cricket Club	4 floodlights
Hilton Park South (soccer pitch), Hilton	Fremantle City Football Club	No floodlights
Hilton Park South (upper oval), Hilton	Fremantle City Football Club Hilton Park Junior Cricket Club Hilton Palmyra Cricket Club	6 floodlights
Ken Allen Reserve, Hilton	Fremantle Roosters Rugby League	4 floodlights

Recently, the floodlighting has had the following asset condition issues:

- Stevens Reserve had 4 light poles which were used by Fremantle District Cricket Club and Fremantle Hockey Club for training. In July 2018 one of the floodlight poles failed in high winds and was removed. A subsequent engineering inspection of the remaining 3 floodlights led to their removal due to the poor structural condition creating a public safety risk. Stevens Reserve now has 3 floodlights available for use for training.
- Hilton Park South (upper oval), Hilton had 3 light poles which were used by Fremantle City Football Club for training. Following a visual inspection and subsequent Engineering inspection, one of the poles was removed on public safety grounds in November 2018. The remaining 2 floodlights have been recommended for removal prior to winter 2019 due to poor structural condition creating a public safety risk.

Following these structural condition failures of the sports reserve floodlights, the City commissioned a Consultant to undertake a pole condition and lux and uniformity level (illumination measure) audit of the City's active reserves and outdoor courts. This audit has been used to develop a list of maintenance and renewal works for the City's sports reserves floodlights.

At the Ordinary Meeting of Council on 27 March 2019, Council considered a proposal for floodlighting upgrade in response to the lighting issue at Hilton Park South. This was to allow officers to progress the design and tendering phase for a potential lighting upgrade, for project consideration as part of the 2019/20 budget process, to minimise the downtime of lighting infrastructure at Hilton Park. This area is used for seasonal hire and the demand for this area is very high. Council endorsed the following recommendation:

- 1. Supports the consideration of a budget allocation for the upgrade of floodlights at Hilton Park as part of the 2019/20 budget deliberation process.*
- 2. Request the preparation and advertisement of tender documents for a floodlighting upgrade prior to the 2019/20 financial year in order to be ready to progress with implementation of the works should Council allocate sufficient funding as a result of the 2019/20 budget deliberation process.*

Officers are progressing with part 2 of this recommendation.

#### Floodlighting Requirements

When installing new lighting, the City should comply with the Australian Standard 2560 Sports Lighting to ensure safe playing conditions are provided for the community. The standards ensure lighting level, uniformity and glare are appropriate for the intended sporting use. The Australian Standard is not applied retrospectively to existing floodlights.

### **FINANCIAL IMPLICATIONS**

The cost estimate to undertake the required renewal and upgrade of active reserve floodlighting to the current standard is shown in the table in the Officer Comment section of this report.

As well as the upfront capital cost as above, the predicted annual maintenance, globe replacement and depreciation cost will be included in the City's operational budget as an ongoing expense.

The scheduling of any capital works should be considered in the context of the City's Long Term Financial Plan.

### **LEGAL IMPLICATIONS**

Nil

## CONSULTATION

The City and the Fremantle District Cricket Club and Fremantle Hockey Club have been in ongoing discussions for the clubs requirements for lighting at Stevens Reserve. The City provided temporary lighting for the balance of the training season in 2018; however this was not compliant with the Australian Standard requirements and is not recommended as an interim solution.

The City and the Fremantle City Football Club have been in discussions about the clubs requirements for lighting for Hilton Park South upper oval following the recent removal of the floodlight. The City, on the advice from a consultant engineer, has agreed to retain the 2 remaining floodlights until the start of winter 2019.

Consultation has not yet been undertaken with other sporting clubs. This will occur when renewal or maintenance works are planned for the reserve.

## OFFICER COMMENT

Officers have developed a list of floodlighting works by analysing the results of the floodlight pole condition audit and lux and uniformity level (illumination measure) audit. Officers have also identified opportunities for new or improved sports reserve floodlighting which may be considered as part of the Sport and Leisure Plan.

### Floodlighting Asset Audit

In February 2019 the City engaged a Consultant to undertake a floodlight pole condition audit and lux and uniformity level (illumination measure) audit. The results and works required are shown in the following table:

Reserve	Lighting	Audit Results	Pole Condition	Works Required
Gilbert Fraser Reserve, North Fremantle	6 floodlights	<ul style="list-style-type: none"> <li>• <i>Lux levels compliant.</i></li> <li>• <i>Uniformity and glare non-compliant.</i></li> </ul>	1 pole poor condition – high rust build up at base plate	Lamp replacement 1 new pole and luminaire required
Stevens Reserve, Fremantle	3 floodlights	<ul style="list-style-type: none"> <li>• <i>Lux levels compliant directly adjacent poles, non-compliant elsewhere.</i></li> <li>• <i>Uniformity non-compliant.</i></li> </ul>	3 poles ok condition – surface rust build up at base plate	Not able to be made compliant in current configuration
Frank Gibson Park, Fremantle	2 floodlights (turf) 18 floodlights (netball courts)	<p><u>Turf area:</u></p> <ul style="list-style-type: none"> <li>• <i>Lux levels non-compliant.</i></li> <li>• <i>Uniformity non-compliant.</i></li> </ul> <p><u>Netball courts:</u></p> <ul style="list-style-type: none"> <li>• <i>Lux levels compliant.</i></li> <li>• <i>Uniformity compliant.</i></li> </ul>	5 poles poor condition – high rust build up at base plate	5 new poles required

Reserve	Lighting	Audit Results	Pole Condition	Works Required
Fremantle Park, Fremantle	2 Floodlights	<ul style="list-style-type: none"> <li>• <i>Lux levels non-compliant.</i></li> <li>• <i>Uniformity non-compliant.</i></li> </ul>	-	Not able to be made compliant in current configuration
Fremantle Oval, Fremantle	6 Floodlights	<ul style="list-style-type: none"> <li>• <i>Not tested</i></li> </ul>	Good condition – no issues	Lamp replacement
Bruce Lee Reserve, Beaconsfield	4 floodlights	<ul style="list-style-type: none"> <li>• <i>Lux levels compliant.</i></li> <li>• <i>Uniformity compliant.</i></li> </ul>	Good condition – no issues	Nil
Dick Lawrence Oval, Hilton	4 floodlights	<ul style="list-style-type: none"> <li>• <i>Lux levels compliant.</i></li> <li>• <i>Uniformity compliant.</i></li> </ul>	Good condition – no issues	Nil
Hilton Park South (soccer pitch), Hilton	No floodlights	-	-	-
Hilton Park South (upper oval), Hilton	6 floodlights	<ul style="list-style-type: none"> <li>• <i>Lux levels compliant.</i></li> <li>• <i>Uniformity compliant.</i></li> </ul>	4 poles good condition – no issues 2 poles – poor condition, removal required	Lamp replacement required in 12 months to achieve 100 lux level
Ken Allen Reserve, Hilton	4 floodlights (main field) 2 flood lights (second field)	<p><u>Main Field</u></p> <ul style="list-style-type: none"> <li>• <i>Lux levels compliant for training only.</i></li> <li>• <i>Uniformity non-compliant.</i></li> </ul> <p><u>Second Field</u></p> <ul style="list-style-type: none"> <li>• <i>Lux levels compliant for training only.</i></li> <li>• <i>Uniformity non-compliant.</i></li> </ul>	Good condition – minor surface rust at pole top	<p><u>Main Field:</u> Lamp replacement required in 12 months to achieve 100 lux level (suitable for minor competition)</p> <p><u>Second Field:</u> Lamp replacement required</p>

The short term (0-3 years) actions out of the condition audit are as follows:

- Frank Gibson Park, North Fremantle: replace 5 poles
- Gil Fraser Reserve, Fremantle: replace 1 floodlight (pole and luminaires) and lamp replacement to other floodlights
- Fremantle Oval, Fremantle: lamp replacement
- Hilton Park South (upper oval), Hilton: lamp replacement
- Ken Allen Reserve, Hilton: lamp replacement

The lamp replacement works will be funded through base operating budget. The pole replacements will be considered as part of the capital renewal budgets in the long term financial plan.

Sport Club Floodlight Requirements and Future Needs

During the floodlighting asset audit, officers have identified the following reserves with the potential for new or improved floodlighting:

- Fremantle Park, Fremantle
- Stevens Reserve, Fremantle
- Frank Gibson Park, Fremantle
- Hilton Park South (upper oval), Hilton
- Ken Allen Reserve, Hilton

Floodlighting of these reserves will be considered as part of the Sport and Leisure Plan.

Recommendations

Officers propose the following list of capital new and renewal works to be considered in line with the long term financial plan and sport and leisure plan:

<b>Project</b>	<b>Scope</b>	<b>Budget Estimate</b>
<b>Capital Renewal</b>		
Frank Gibson Park, Fremantle	Replace 5 poles	\$60 000
Gil Fraser Reserve, North Fremantle	Replace 1 floodlight (pole and luminaires)	\$30 000
<b>Capital New</b>		
Hilton Park South (upper oval), Hilton	New floodlighting to upper oval	\$250 000
<b>To be considered as part of the Sport and Leisure Plan</b>		
Fremantle Park, Fremantle		
Stevens Reserve, Fremantle		
Frank Gibson Park, Fremantle		
Ken Allen Reserve, Hilton		

**VOTING AND OTHER SPECIAL REQUIREMENTS**

Simple Majority Required

**COMMITTEE RECOMMENDATION ITEM FPOL1904-6**

**(Officer's recommendation)**

**Moved: Cr Hannah Fitzhardinge**

**Seconded: Cr Rachel Pemberton**

**Council:**

- 1. Note the following priorities in respect to the City's floodlighting requirements:**
  - a. Capital Renewal**
    - i. Frank Gibson Park (Pole replacement – budget estimate \$60 000)**
    - ii. Gil Fraser Reserve, North Fremantle (Replace one pole and luminaires – budget estimate \$30 000)**
  - b. Capital New**
    - i. Hilton Park South (upper oval) – (Upgrade floodlighting – budget estimate \$250 000)**
- 2. Request officers submit a program of works for consideration by Council as part of the annual budget process and include in the City's 10 year financial plan.**
- 3. Request officers prepare a further report to Council to consider floodlighting improvements at Fremantle Park, Stevens Reserve, Frank Gibson Park and Ken Allen Reserve, subject to the findings and recommendations of the City's Sport and Leisure Plan.**

**Carried en bloc: 7/0**

**Mayor, Brad Pettitt, Cr Hannah Fitzhardinge, Cr Doug Thompson,  
Cr Rachel Pemberton, Cr Sam Wainwright, Cr Jenny Archibald, Cr Andrew Sullivan**

**FPOL1904-9 AGE FRIENDLY CITY PLAN 2019-2024**

<b>Meeting Date:</b>	<b>10 April 2019</b>
<b>Responsible Officer:</b>	<b>Manager Community Development</b>
<b>Decision Making Authority:</b>	<b>Council</b>
<b>Agenda Attachments:</b>	<b>1. Age Friendly City 2015-2018 Outcomes Report 3. Age Friendly City Plan Community Engagement Report</b>

**SUMMARY**

The purpose of this report is to adopt the Age Friendly City Plan 2019-2024. The report has been prepared to outline the purpose, key principles and approach taken by the City's Age Friendly Working Group.

This report recommends that the City builds on its achievements and continues to make the City the most positive place it can be for older people.

The Age Friendly City Plan 2019–2024 (AFC Plan), along with the development of an implementation plan, will support and guide a broad range of initiatives over the next five years.

**BACKGROUND**

The City commenced the Age Friendly City (AFC) journey in 2010 with an intensive community engagement process. Two AFC plans have been executed, firstly in 2011-2014 and an interim plan 2014-2015. There was no active plan from 2015 however an outcomes report 2015-2018 was compiled (see attachment 1). The 32 page report shows actions completed across the organisation's business units.

The World Health Organisation's Age Friendly Cities Framework was used to guide the development of the vision, outcomes and strategies for the AFC Plan 2019-2024. The World Health Organisation (WHO) has established eight domains of the urban environment that contribute to healthy and active ageing. These domains include social participation, community support and health, housing, civic participation and employment, communication and information, transportation, outdoor spaces and buildings, respect and inclusion.

WHO state that our environments "play an important role in determining our physical and mental capacity across a person's life course and into older age and also how well we adjust to loss of function and other forms of adversity that we may experience"<sup>1</sup>.

The City was awarded membership to the World Health Organisation Age Friendly City Global Network in 2016. This achievement endorses the City of Fremantle as a local government that values older people while striving to be inclusive and accessible in an urban environment that promotes positive ageing.

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<sup>1</sup> WHO. Age Friendly Environments. <https://www.who.int/ageing/age-friendly-environments/en/>

A new AFC Plan 2019-2024 has now been developed (contained within the recommendation).

Through the AFC Plan 2019-2024 the City will endeavour to decrease loneliness, increase social participation and volunteering, provided intergenerational and cross cultural activities and improved communication on relevant services and opportunities for people over the age of 55 within the Fremantle LGA.

The City provides a range of low cost free activities, including the Wanjoo Lounge (former One Stop Shop), Come and Try programs, community forums, social dancing and in-home library services. The City will also concentrate on catering for seniors as part of its mainstream services to the community, notably at the Leisure Centre, Library, The Meeting Place and the Fremantle Arts Centre.

The AFC Plan 2019-2024 aims to build on and maintain the work achieved over the last nine years, across the organisation and under the WHO domains.

The new AFC Plan will continue to support the Wanjoo Lounge, promote social participation and volunteering opportunities as well as continue to facilitate communication opportunities through projects, expos, events and community engagement.

The City has been recognised for its efforts to become an age-friendly by taking out the Age Friendly Local Government category at the WA Seniors Awards in November 2018.

## **FINANCIAL IMPLICATIONS**

The actions associated with the new plan will be delivered from within Community Development's Positive Ageing account.

## **LEGAL IMPLICATIONS**

Nil, however for the City to maintain its status as a WHO global age friendly city the plan will need to be evaluated in three years.

## **CONSULTATION**

The City of Fremantle's Strategic Community Plan 2015-2025 aims for Fremantle to be an environment where it is easy for people to live safe, happy and healthy lives. It seeks to celebrate and support diversity and improve community inclusiveness and participation for all.

In 2018 City staff were supported by a consultant to assist with community engagement for the new plan. A working group was established comprising the Mayor, three Elected Members, four service providers and six community representatives. The final draft of the AFC Plan 2019-24 was endorsed by the working group in March 2019.

The AFC Plan engagement report summarises the approach, 'what we heard' via the community engagement channels, key stakeholder consultation, informal events, survey results and key findings (see attachment 2 for details).

The draft AFC Plan 2019-2024 was released for community comment from 19 February and closed on 19 March 2019 via the My Say, City of Fremantle website.

## **OFFICER COMMENT**

The purpose of the Age Friendly City Plan is to prioritise positive ageing opportunities for the Fremantle community and a great place for older people to visit.

According to 2016 Census data the City of Fremantle has both a higher median age and a larger proportion of people over 55, compared to Western Australia. As a destination city it also attracts visitors of all ages.

The community engagement process was invaluable in developing this plan. It was a vehicle to inform people on the city's current initiatives. It also provided opportunity to listen to the lived experience of people over 55 and learn what can be done to empower individuals as they age, live independently and vibrantly.

Being age friendly is a village approach to ensure that older people live full and healthy lives, participating in and contributing to their community.

The working group representatives brought a collective voice for specific cohorts - aged care providers, multicultural groups and the challenges of living with dementia.

Betty Garlett, Aboriginal representative on the working group provided a brilliant solution on how to hear from isolated residents. A stamped address postcard was put into prescription bags at the Chemist.

The City supports the development of an age friendly community and embraces the World Health Organisation's age friendly communities concept of consideration and planning for the ageing of the community.

Age friendly communities are those that are inclusive and accessible for people of all ages. This encompasses spaces and places, programs and initiatives that make a community better for all residents, including children, young people, parents and older people.

An age friendly community benefits everyone by creating a culture of inclusion enjoyed by people of all ages and abilities.

## **VOTING AND OTHER SPECIAL REQUIREMENTS**

Simple Majority Required

**COMMITTEE RECOMMENDATION ITEM FPOL1904-9****(Officer's recommendation)****Moved: Cr Hannah Fitzhardinge****Seconded: Cr Rachel Pemberton****Council:**

- 1. Adopt the City of Fremantle Age Friendly City Plan 2019-2024, outlined below.**
- 2. Notes the Age Friendly City Plan 2015-2018 Outcomes Report, as provided in Attachment 1 of this item in the Finance, Policy, Operations and Legislation Committee Agenda (10 April 2019).**
- 3. Notes the Age Friendly City Plan Community Engagement Report, as provided in Attachment 2 of this item in the Finance, Policy, Operations and Legislation Committee Agenda (10 April 2019).**

**Age Friendly City Plan 2019-2024****Introduction**

The City of Fremantle's Strategic Community Plan 2015- 2025 aims for Fremantle to be an environment where it is easy for people to live safe, happy and healthy lives. It seeks to celebrate and support diversity and improve community inclusiveness and participation for all.

According to 2016 Census data the City of Fremantle has both a higher median age and a larger proportion of people over 55, compared to Western Australia. As a destination city it also attracts visitors of all ages.

The City's journey to becoming an age friendly city started in 2010 and in 2016 the City was accepted as a member to the World Health Organisation Global Network of Age-Friendly Cities and Communities. The WHO age-friendly cities guide highlights eight interconnected domains that cities and communities can address to better adapt to the needs of older people:

- The built environment
- Transport
- Housing
- Social participation
- Respect and social inclusion
- Civic participation and employment
- Communication
- Community support and health services.

To prepare a new Age Friendly City Plan a review of the City's progress commenced in 2018. A Working Group with representatives from community members, key organisations, City staff and Elected Members met throughout the review to guide the process. Over 150 people were engaged either online, through surveys, at events or via one-on-one meetings and their input informed the development of new and revised actions for the City.

## **Purpose of the Plan**

The purpose of the Age Friendly City Plan is to prioritise positive ageing opportunities for the Fremantle community and a great place for older people to visit.

The plan is organised in line with the eight WHO age friendly city domains and covers actions the City can lead, facilitate or promote as well as advocate for where the responsibility sits outside local government. The Plan represents a whole-of-organisation approach and will be supported with an implementation plan. To maintain its status as a WHO global age friendly city the plan will need to be evaluated in three years.

### **1. Social participation**

**Provide a range of lifelong learning activities that encourage older people to participate in community life.**

- 1.1 Provide activities and courses at various locations that encourage participation and increase social participation.
- 1.2 Provide affordable programs that encourage older people to try new and different sports or other forms of physical activity.
- 1.3 Advocate and promote programs and initiatives which target respect, inclusion and social participation.

### **2. Community Support and Health Services**

**Assist people in Fremantle to age positively and actively by providing appropriate information and support to maximise health and wellbeing.**

- 2.1 Improve communication between the City and Fremantle-based aged care providers by offering opportunities for networking meetings.
- 2.2 Facilitate opportunities which provide information to older people to navigate ageing well and healthy lifestyles.
- 2.3 Promote My Community Directory which provides details on the range of services and activities for older people in the Fremantle area.

### **3. Civic participation and employment**

**Create opportunities for older people to actively participate in the community through civic involvement.**

- 3.1 Community engagement will be accessible, well-promoted and flexible, engaging older people to have their say.

- 3.2 Support local organisations to recruit and retain volunteers through Volunteer Fremantle.
- 3.3 Facilitate opportunities for older people to share their skills and knowledge on a paid or voluntary basis.

#### **4. Communication and information**

##### **Provide accessible information on aged care services in a variety of formats.**

- 4.1 Promote the programs and activities provided by the City of Fremantle for older people in a range of formats.
- 4.2 Ensure the City of Fremantle website meets accessibility guidelines set out by Vision Australia and the Disability Services Act.
- 4.3 Community engagement opportunities are well-promoted and offered in a range of formats.

#### **5. Outdoor spaces and buildings**

##### **Ensure that older people have the same opportunities as other people to access the City's buildings, facilities, parks, reserves, playgrounds and beaches.**

- 5.1 Regular upgrades in the Fremantle local government area where better seating, shading, footpaths and pedestrian crossings are required as part of ongoing capital works.
- 5.2 Provide accessible community facilities for older persons.

#### **6. Respect and Inclusion**

##### **Provide activities that promote positive images of older people of diverse cultures and increase community participation.**

- 6.1 Celebrate the achievements of older people through a range of events, activities and media.
- 6.2 Maintain a range of initiatives that encourage inclusive, intergenerational and cross cultural relationships.

- 6.3 Provide educational opportunities and workshops for older people that enable access to new technologies.
- 6.4 Provide opportunities for older people to contribute to community led programs and activities.

## 7. Transportation

**Ensure that older people are able to move around their community easily through public and active transport.**

- 7.1 Advocate to the State Government authorities to improve public transport for older people.
- 7.2 Continue to contribute to the funding of the Central Area Transit (CAT) Service to allow for easy mobility around the Fremantle central business district.
- 7.3 Advocate for a light rail transport system in Fremantle.
- 7.4 Encourage mobility and social connection by promoting trails for walking, cycling or access by mobility device in the Fremantle local government area.
- 7.5 Advocate for shelters and seating to be provided at all bus stops.

## 8. Housing

**Ensure that there is provision of housing which is diverse and affordable to meet the current and future needs of the older people.**

- 8.1 Advocate for statutory changes to the planning system to promote accessible and ageing appropriate housing.
- 8.2 Establish partnerships with local community housing providers to enable the provision of affordable housing in large development projects and sites.

**Carried en bloc: 7/0**

**Mayor, Brad Pettitt, Cr Hannah Fitzhardinge, Cr Doug Thompson,  
Cr Rachel Pemberton, Cr Sam Wainwright, Cr Jenny Archibald, Cr Andrew Sullivan**

**FPOL1904-12 MEMORANDUM OF UNDERSTANDING - PROPOSED REDEVELOPMENT OF FREMANTLE ITALIAN CLUB**

**Meeting Date:** 10 April 2019  
**Responsible Officer:** Director City Business  
**Decision Making Authority:** Council  
**Agenda Attachments:** Proposed Memorandum of Understanding between City, Italian Club and

**SUMMARY**

The proposed redevelopment of the Italian Club property at 65 Marine Terrace, Fremantle, and adjoining car park is one of the five key developments to support the necessary change to unlock the potential of the city as a vibrant and sustainable urban centre contained in the Freo 2029 Transformational Moves document.

The City has been engaged in discussion with the Italian Club since early 2016 to progress this proposed redevelopment. In mid-2017 the Club sought to include the Fini Group in the discussion.

The three parties have now agreed to enter into a Memorandum of Understanding (MoU) to detail the role of each party in undertaking the preparatory planning work for this proposed redevelopment. The MoU will allow the Fini Group to undertake the preparation work for the proposal and work with state government to consider land tenure requirements.

**BACKGROUND**

The City and the executive of the Club have been in discussion for some time on the future needs and aspirations of the Club. Part of the conversation includes the current size of the venue and whether it will suit the needs of the club going forward. The City is interested in progressing the conversation in relation to the extension of Norfolk Street through to Mews Road and the extension of the Esplanade Reserve across to the road reserve in accordance with the Esplanade Park Masterplan and Freo 2029 Transformational Moves. This also includes retention of the approximate 200 car parking spaces in the current car park between the Club and Esplanade Reserve.

**FINANCIAL IMPLICATIONS**

The progress of preparatory work on a proposal for redevelopment of 65 Marine Terrace and the adjoining car park will require no financial contribution by the City. All financial costs associated with the preparatory planning for redevelopment will sit with the Fini Group.

The MoU proposes that in the circumstance that redevelopment is agreed and approved by all necessary parties, Fini Group will provide the forward funding of all works – including public works. Further agreements will be considered on how long Fini may hold certain assets such as the car park to recover the costs of the public works.

## **LEGAL IMPLICATIONS**

The MoU requires all legislative requirements to be met in the development of preparatory planning. This will include state approvals and agreements.

It is not a binding agreement for redevelopment and does not fetter any statutory rights of the City, nor does it remove the requirement of any part of the Local Government Act 1995 in relation to future requirements.

The land where the Club sits and adjoining car park land is crown land vested in the City. Agreeing to the MoU will allow Fini Group to engage in discussion with the state government over redevelopment of this land and provide the basis for preparatory work.

## **CONSULTATION**

Nil.

## **OFFICER COMMENT**

The proposed MoU provides the vehicle for the three parties to work exclusively in allowing the forward planning for the possible redevelopment of the Italian Club and the possible extension of Norfolk Street through to Mews Road to take place. This would include the extension south for Esplanade Reserve to the new road alignment.

This proposed MoU is not a binding agreement for redevelopment and does not fetter the City's statutory powers nor does it remove any obligations the City may have under the Local Government Act. If required, the City may still need to consider the provision of the Act in relation to a major land transaction. There is still plenty of preparatory planning required before a formal proposal for redevelopment of the site will be ready for consideration. The MoU is not the approval for redevelopment but will allow for this planning to be undertaken.

The opportunity to discuss possible future development options on the Italian Club site at 65 Marine Terrace, Fremantle, works well with the strategic outcomes identified by the City in various key plans including the Freo 2029 Transformational Moves strategy.

## **VOTING AND OTHER SPECIAL REQUIREMENTS**

Simple Majority Required

**COMMITTEE RECOMMENDATION ITEM FPOL1904-12**

**(Officer's recommendation)**

**Moved: Cr Hannah Fitzhardinge**

**Seconded: Cr Rachel Pemberton**

**Council;**

- 1. Approve the City of Fremantle entering into the Memorandum of Understanding for the proposed redevelopment of the Fremantle Italian Club site at 65 Marine Terrace, Fremantle, as provided in Attachment 1 of this item in the Finance, Policy, Operations and Legislation Committee Agenda (10 April 2019), between the Fremantle Italian Club, Fini Group (Ocved Pty Ltd) and the City of Fremantle;**
- 2. Authorise the Mayor and Chief Executive Officer to sign and execute the Memorandum of Understanding in part 1 above, once signed by the two other parties.**

**Carried en bloc: 7/0**

**Mayor, Brad Pettitt, Cr Hannah Fitzhardinge, Cr Doug Thompson,  
Cr Rachel Pemberton, Cr Sam Wainwright, Cr Jenny Archibald, Cr Andrew Sullivan**

## **FPOL1904-14 BUDGET AMENDMENTS FOR MARCH 2019**

**Meeting Date:** 10 April 2019  
**Responsible Officer:** Manager Finance  
**Decision Making Authority:** Council  
**Agenda Attachments:** Nil

### **SUMMARY**

**To adopt various budget amendments to the 2018/2019 budget account numbers as detailed below in accordance with the Budget Management Policy. The budget amendments have nil effect to the overall budget.**

**This report recommends that Council approves the required budget amendments to the adopted budget for 2018/19 as outlined in the report.**

### **BACKGROUND**

In accordance with the Budget Management Policy this report provides details of proposed amendments to the 2018/2019 budget on a monthly basis to Council (via FPOL) to adopt budget amendments to:

1. Consider an additional purpose, or grant acceptance or release of quarantined funds.
2. Reflect any expenditure above the budget amount agreed by the CEO in the previous month, and to adjust other accounts to accommodate the value of these.
3. Make amendments to the carried forward budget to reflect the final position at the end of financial year.

### **FINANCIAL IMPLICATIONS**

The financial implications are detailed in this report.

### **LEGAL IMPLICATIONS**

#### ***Local Government Act 1995:***

##### **Section 6.2 (1)**

The Council is required to prepare and adopt, by Absolute Majority, an annual budget for its municipal fund by 31<sup>st</sup> August each year.

##### **Section 6.8 (1) and (2)**

The Council cannot incur expenditure from its municipal fund for a purpose for which no expenditure estimate is included in the annual budget (known as an 'additional purpose') except where the expenditure —

(a) is incurred in a financial year before the adoption of the annual budget by the local government;

- (b) is authorised in advance by resolution by Absolute Majority; or
- (c) is authorised in advance by the mayor or president in an emergency.

Where expenditure has been incurred;

(a) under S 6.8 (1) (a) it is required to be included in the annual budget for that financial year; and

(b) under S 6.8 (1) (c), it is to be reported to the next ordinary meeting of the council

**Local Government (Financial Management) Regulations 1996:**

**Regulation 33A**

A formal review of the annual budget is to be presented and adopted by Council, by Absolute Majority, between 1<sup>st</sup> January and 31<sup>st</sup> March each year.

**CONSULTATION**

There are no community engagement implications as a result of this report.

**OFFICER COMMENT**

The following amendments to budget account numbers to the adopted budget for 2018/2019 are submitted to Council for approval as outlined below.

**1. Budget amendments for proposed expenditure for an additional purpose**

The proposed budget amendments below are for expenditure for an additional purpose to be determined by Council as required by S6.8 (1) (b) of the Act. The decision will amend the budget by creating a new budget account number to accommodate that proposed expenditure, and by transferring the required funds from one or more existing accounts to the new account.

Item	Account #	Account Details	2018/19 Adopted Budget	Revenue (Increase)/ Decrease	Expenditure Increase/ (Decrease)	2018/19 Amended Budget
1.1	N/A					

**2. Budget amendments for proposed expenditure for a purpose identified within the budget for which there are insufficient funds allocated**

CEO has the delegated authority under the Budget Management Policy to incur expenditure for a purpose identified within the budget for which there is insufficient funds allocated, where:

- a) The proposed expenditure is a maximum of 5% or \$50,000 (whichever is the lesser) above the budgeted amount, and

- b) There are sufficient funds equivalent to the value proposed to be sent allocated to other budget line items within the overall budget, and which, in the opinion of the CEO, are not expected to be spent during that financial year.

The budget amendments below are to reflect any expenditure above the budget amount agreed by the CEO during the previous month, and to adjust other accounts to accommodate the value of those.

Item	Account #	Account Details	2018/19 Adopted Budget	Revenue Increase/ (Decrease)	Expenditure (Increase)/ Decrease	2018/19 Amended Budget
2.1	Reduce grant income and related expenditure as original grant income budget from community groups incorrectly included GST. Nil effect on overall budget.					
	300001.1606	P-10212 Install-Gil Fraser Oval shed – Cap Exp	(\$58,000)		\$2,545	(\$55,455)
	300001.4212	P-10212 Install-Gil Fraser Oval shed – Cap Inc	\$38,000	(\$2,545)		\$35,455
2.2	Increase Stevens Reserve cricket nets project expenditure due to request of additional works which is funded from additional income being received from Fremantle Districts Cricket Club. Nil effect on overall budget.					
	300082.1606	P-10882 Design and construct-Stevens Reserve cricket nets – Cap Exp	(\$104,850)		(\$6,850)	(\$111,700)
	300082.4214	P-10882 Design and construct-Stevens Reserve cricket nets – Cap Inc	\$50,000	\$6,850		\$56,850
2.3	Final adjustment to MRRG capital projects to reduce expected income and related expenditure due to projects completion. Nil effect on overall budget.					
	300016.1606	P-10818 Resurface MRRG-McCombe Ave – Cap Exp	(\$202,768)		\$9,933	(\$192,835)
	300016.4211	P-10818 Resurface MRRG-McCombe Ave – Cap Inc	\$150,000	(\$9,933)		\$140,067
	300024.1606	P-11749 Resurface MRRG-High St – Cap Exp	(\$49,474)		\$3,127	\$46,347
	300024.4211	P-11749 Resurface MRRG-High St – Cap Inc	\$36,867	(\$3,127)		\$33,740

### 3. Carried forward projects estimate budget amendments

The budget amendments below are to adjust the carried forward project estimates and to amend the carried forward budget to reflect the final position at the end of financial year.

Item	Account #	Account Details	2018/19 Adopted Budget	Revenue (Increase)/ Decrease	Expenditure Increase/ (Decrease)	2018/19 Amended Budget
3.1	N/A					

**VOTING AND OTHER SPECIAL REQUIREMENTS**

Absolute Majority Required

**COMMITTEE RECOMMENDATION ITEM FPOL1904-14**

**(Officer's recommendation)**

**Moved: Cr Hannah Fitzhardinge**

**Seconded: Cr Rachel Pemberton**

**Council approves the required budget amendments to the adopted budget for 2018/2019 as outlined below:**

Item	Account #	Account Details	2018/19 Adopted Budget	Revenue Increase/ (Decrease)	Expenditure (Increase)/ Decrease	2018/19 Amended Budget
2.1	Reduce grant income and related expenditure as original grant income budget from community groups incorrectly included GST. Nil effect on overall budget.					
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	300024.1606	P-11749 Resurface MRRG-High St	(\$49,474)		\$3,127	\$46,347
	300024.4211	P-11749 Resurface MRRG-High St	\$36,867	(\$3,127)		\$33,740

**Carried en bloc: 7/0**

**Mayor, Brad Pettitt, Cr Hannah Fitzhardinge, Cr Doug Thompson, Cr Rachel Pemberton, Cr Sam Wainwright, Cr Jenny Archibald, Cr Andrew Sullivan**

## **10.2 COUNCIL DECISION**

### **FPOL1904-3 STRATEGIC COMMUNITY PLAN REVIEW - DRAFT REVISION**

<b>Meeting Date:</b>	10 April 2019
<b>Responsible Officer:</b>	Manager Strategic Planning
<b>Decision Making Authority:</b>	Council
<b>Agenda Attachments:</b>	1. Draft Strategic Community Plan 2015-2025 (revised 2019) 2. Draft Strategic Community Plan Companion Plan

#### **SUMMARY**

**In September 2018, Council supported the conduct of a review of the Strategic Community Plan to inform and feed into the new Corporate Business Plan.**

**Recognising the comprehensive process which went into the formulation of the Strategic Community Plan, and its relatively recent (2016) adoption, the review has focused on ensuring that its direction remains current, and takes greater account of capacity and priorities.**

**This report considers the outcomes of the review and recommends that Council endorse revisions to the document for the purposes of public consultation. It also recommends receipt of a (non-statutory) companion plan, prepared at the request of Council, and notes several steps recommended to occur ahead of the next (major) review of the Strategic Community Plan (scheduled for 2021/22).**

#### **BACKGROUND**

On 19 September 2018, Council considered a report on the Strategic Community Plan (FPOL1809-14) and resolved:

**That Council:**

- 1. Note the requirement to prepare a new Corporate Business Plan in 2018/19.**
- 2. Support the conduct of a review of the Strategic Community Plan in 2018/19 to inform and feed into the new Corporate Business Plan.**
- 3. Support the pursuit of an integrated strategic planning and reporting framework which involves:**
  - a) major (statutory) review of the Strategic Community Plan every four years, aligning with the mayoral election cycle.**
  - b) minor (non-statutory) review of the Strategic Community Plan every four years, aligning with the non-mayoral election cycle.**
  - c) Annual update and extension of the Corporate Business Plan.**
  - d) Integration of planning for and workshops on corporate planning priorities and capacity ahead of and informing planning for and workshops on the annual budget.**

4. Consider as part of the review of the Strategic Community Plan referred to in part 2 above the preparation of a companion document to the Strategic Community Plan which graphically illustrates and describes key spatial projects and strategic initiatives including (but not limited to) the following:
- Priority public transport corridors (South Street and Fremantle to Cockburn)
  - Victoria Quay development opportunities
  - Railway/bus station forecourt public realm improvements
  - Fremantle Oval precinct
  - Major development areas (e.g. Heart of Beaconsfield and Knutsford Street/Swanbourne Street development zones)
  - Fremantle Alternative diverse housing areas
  - Bike Plan routes
  - Urban intensification precincts (e.g. Queen Victoria Street 'east end' precinct, Hilton centre)

The report noted that the current Strategic Community Plan was prepared following extensive community engagement and adopted relatively recently (2016). The recommended focus of the review proposed was to ensure that the strategic direction of the plan remained current and that capacity be more fully considered, and that more technical refinements be deferred until the major review scheduled for 21/22.

## **FINANCIAL IMPLICATIONS**

A budget allocation has been included in the 18/19 budget for the review of the Corporate Plan for \$10,000 and can be used to support the Strategic Community Plan review.

## **LEGAL IMPLICATIONS**

Review of the Strategic Community Plan is required every 4 years under Regulation 19C (4) the *Local Government (Administration) Regulations 1996*.

Adoption and modification of the Strategic Community Plan is required by absolute majority under Regulation 19C (7).

## **CONSULTATION**

Consultation is required on any major review of the Strategic Community Plan. Precinct Groups were advised of the review and invited to provide preliminary input. Formal advertising of the revised draft is recommended.

## **OFFICER COMMENT**

The review process has involved the following steps:

1. Inform Precinct Groups of the planned review and invite preliminary input (October 2018)
2. Elected Member workshop #1 (key directions): Strategic Focus Areas and Outcomes (November 2018)
3. Informal stocktake of progress against current plan (November 2018)
4. Elected Member workshop #2 (capacity and priorities) (December 2018)
5. Informal presentation of draft revisions to Elected Members (April 2019)

The outcomes of these steps is summarised as follows:

#### *Step 1 - Preliminary Engagement*

No formal comment has been received from Precinct Groups. However the engagement has made them aware of the review, and so better placed to consider and provide comment during formal consultation. The absence of comment could suggest general acceptance of the direction of the Plan (though the timing of engagement, dictated by the need to complete the review ahead of the Corporate Business Plan, could also have limited opportunities for input).

#### *Step 2 - Elected Member workshop #1 (key directions):*

Feedback from the first workshop suggests general satisfaction with the broad direction of the Plan. Key suggestions for change made during the workshop are summarised as follows:

1. Acknowledgement of the traditional owners of the land should be included in the front of the document, as well as greater recognition of aboriginal history and heritage within the document.
2. The vision statement should be shortened (eg by removing the last section 'and delivering on our promises').
3. The structure and key focus areas (outside of review scope) are generally satisfactory, though the document would benefit from greater connection and line of sight with associated strategic documents (specifically the Corporate Business Plan, Long Term Financial Plan and subsidiary strategies and plans).
4. The outcomes and objectives are broadly acceptable but would benefit from streamlining and rationalisation: fewer clearer and more integrated objectives would be preferable.
5. Future reviews should also consider the appropriate balance between council activities and community roles in achieving outcomes, and better describe this to fulfil the broader role of the plan.
6. Measures of success (outside of review scope) require review and should be prioritised as these feed into direct work activities and priorities. They are also important in accurately gauging progress.
7. Strategic projects should be reviewed, categorised and updated.

#### *Step 3 - Stocktake of progress*

The informal stocktake of progress against key measures of success indicated that progress is being made in most areas. The extent of that progress varied, however, and no data was available in a few areas. The stocktake suggested that a review of measures of success should be undertaken ahead of the next strategic community plan review to confirm that the measure represents the best indicator of success, and to

identify and ensure the systematic collection of data against those indicators currently lacking in this.

The stocktake also suggested that greater priority should be placed in some areas including:

1. Commercial vacancy rates
2. Employment opportunities
3. State and federal investment
4. Asset ratios.

#### *Step 4 - Elected Member workshop #2 (capacity and priorities)*

The second elected member workshop included a briefing on capacity which confirmed the limited capital available for major new asset projects for the next few years, pending successful completion of Kings Square. The priority on improving the city's asset ratios also requires structured upgrade of the city's asset renewal program (in train - refer draft Long Term Financial Plan and Asset Management Plan for details).

The workshop identified a series of existing and new policy and planning initiatives including:

- Review of strategic reserves
- Sports and recreation planning
- Leisure centre precinct planning
- Pedestrian & walkability planning
- Economic development planning (new initiatives)

Development of the city's advocacy framework (in train) was also identified as a high priority.

Progression of corporate initiatives including continued operational reviews was also supported as a further priority area.

A series of specific suggestions were made against each key focus area with the following modifications proposed as a result:

#### Economic Development

- Include reference to diverse and thriving economy, and health, education and tourism in outcome
- Modify measures of success in 'shared vision' to include maintenance of Economic Development Strategy and business liaison group and delete retail vacancy measure
- Include reference to Freo as *premier port gateway and second city* in outcome
- Include retention of priority port functions in Westport as a measure of success

#### Environmental Responsibility

- Modify waste outcome to relate to *working with community* to reduce waste
- Combine water and energy efficiency in CoF facilities outcomes
- Relocate community access to green space to 'Health & Happiness'

- Remove climate change preparation outcome and transfer relevant most measures of success to other outcomes, including a new one relating to increased consideration of environmental sustainability in decision making
- Include innovative technology knowledge and uptake as a new objective
- Include reference to foreshore planning as a measure of success

### Transport and Connectivity

- Reduce and combine measures of success to reduce overlap
- Include new objectives relating to design of streets to accommodate multiple transport modes safely and comfortably based on hierarchy
- Replace reference to light rail with 'high frequency fixed route public transport corridors'
- Reference investment in 'right infrastructure' in port measure of success
- Modify parking measure of success to locate majority of off-street public parking on periphery of city, reflective of the ITS strategy.

### Character, Culture and Heritage

- Include reference to pre-European heritage in goal
- Reorder outcomes to include history and heritage at top
- Include new outcome relating to aboriginal heritage and culture
- Include reference to heritage renewal *and adaption*
- Include investment in heritage as an objective and a measure
- Redefine 'environment that supports arts and culture' to 'Fremantle provides a cultural, economic and physical environment which supports arts and culture'
- Include increased sustainability of arts organisations in measure

### Places for People

- Include reference to 'diverse' as well as 'affordable' living opportunities and separate two different measures
- Include reference to recreation nodes in objective relating to development of quality places
- Include reference to innovative and sustainable approaches
- Include references to redevelopment precincts
- Transfer reference to the Fishing Boat Harbour precinct redevelopment to Strategic Projects (as one of the Freo 2029 initiatives)

### Health and Happiness

- Amend goal to recognise both physical and social environments as important in supporting health and happiness
- Introduce reference to sustainable community organisations
- Include walkable open space as an objective (relocated from Environment Focus Area)
- Include reference to active transport as an objective
- Include reference to social capital and capacity building

### Capability

- Amend objective to be clearer (*'An innovative, responsive, influential local government which leads the way in delivering services and projects through good governance, effective communication, responsible management and excellence in delivery'*), including the term 'influential' as a key component
- Reduce Outcomes by combining headings to focus on:
  - Transparent and responsive (community)
  - Leadership and empowerment (internal)
  - Influential and collaborative (external)
  - Sustainable and responsive asset and financial management (financial)

### Strategic Projects

- Sort into:
  - Advocacy Projects
  - Policy & Planning Projects
  - Capital & Delivery Projects
- Group projects including combining:
  - Freo 2029 projects
  - Greening Freo & Urban Forest projects,
- Include and group urban renewal/redevelopment projects (Heart of Beaconsfield, Leisure Centre Precinct, Oval Precinct)
- Include leisure and recreation plan as a new initiative
- Include links to subsidiary documents.

### *Step 5 - Elected Member presentation on revised draft*

The draft revisions proposed as an outcome of the feedback received were informally presented to Elected Member in early April and are formally submitted in this report.

### **Companion Plan**

In addition to considering the draft revisions, the report proposes a plan to address resolution 4 (illustrative companion document). This was understood to be sought to assist in communication of the Plan and to increase understanding of the interrelationship of elements and the relationship of subsidiary plans and projects to the Strategic Community Plan objectives. A range of options were considered including:

1. To prepare a single graphic plan illustrated some of the key spatial initiatives included in the Strategic Community Plan.
2. To prepare a series of graphic plans illustrating some of the key spatial initiatives included in the Strategic Community Plan relating to each Key Focus Area, and one summary plan at the conclusion.
3. To prepare a companion document similar in style to the Freo 2029 document covering city-wide priorities and incorporating a descriptive element.
4. To defer preparation of a companion document until this can incorporate full strategic review of initiatives as part of the next Strategic Community Plan review.

Whilst all options have pros and cons, the preparation of a single graphic plan illustrating some of the key spatial initiatives has been pursued as an initial (and the most feasible first) step (refer Attachment 2). The plan is not proposed to be included a formal component of the Strategic Community Plan as elements of it may evolve and so require more regular update, and it is essentially a communication tool, however it provides a

useful reference in locating some of the initiatives stemming from the Strategic Community Plan. Development of this into or complemented by a more explanatory document (potentially with a web-based version) is proposed as a second step. This work could complement the development of advocacy material and the review of the City's website.

### **Next Steps**

Draft revisions to the Strategic Community Plan document have been prepared reflecting the direction outlined above. This is provided in attachment 1 for Council's endorsement for public consultation. Whilst the revisions do not represent a fundamental change in direction to the plan, community consultation is recommended to enable public feedback on the revisions and any other suggestions. Consultation on the plan will also meet the requirements of the Regulations for a major review to enable Council to align into the review cycle approved last September, consistent with the recommendations of the Department of Local Government.

Community consultation is proposed to include:

1. Publication on website
2. Notification of all Precincts Groups (and offer to present)
3. Advertising in local papers
4. Pop up sessions and / or information available in community venues.

A report on the outcomes of advertising and finalisation of the revision is planned to be submitted to Council in June.

Subsequent to that, the following steps are recommended to occur ahead of and in preparation for the next (major) review:

1. Undertake a review of the measures of success to ensure that these represent the best available in relation to each outcome (recognising that outcomes may alter in future but general areas of endeavour are likely to remain unchanged).
2. Establish best data sources available for each measure of success not currently routinely monitored, and implement data capture.
3. Review biennial Community Perceptions Survey to ensure community priorities are well captured, and to refine any questions which may assist in success measure monitoring. (note substantial review of the Perceptions Survey is not recommended).
4. Complete strategic documents audit in 2019 to determine priority gaps / reviews required.
5. Commence planning of the community engagement and review framework in 2020.
6. Maintain currency of Long Term Financial Plan and Corporate Business Plan through annual update and extension (as per September 2018 resolution).
7. Continue annual integrated planning workshop process on annual basis with view to developing this and improving line of sight between strategic documents (as per September 2018 resolution).

Further development of communication material associated with the Strategic Community Plan and associated projects is also occurring.

## VOTING AND OTHER SPECIAL REQUIREMENTS

Simple Majority Required

## OFFICER'S RECOMMENDATION

**Moved: Cr Hannah Fitzhardinge**

**Seconded: Cr Jenny Archibald**

Council:

1. Endorse the revised Strategic Community Plan as provided and amended in Attachment 1 of this item in the Finance, Policy, Operations and Legislation Committee Minutes (10 April 2019), for the purposes of public advertising.
2. Note the preparation of the draft Strategic Community Plan Companion Plan as provided in Attachment 2 of this item in the Finance, Policy, Operations and Legislation Committee Agenda (10 April 2019), which provides a non-statutory illustration of the location of some of its key spatial initiatives.
3. Note the steps proposed to occur in preparation of next major review of the Strategic Community Plan scheduled for 2021/22.

## AMENDMENT 1

**Moved: Mayor, Brad Pettitt**

**Seconded: Cr Jenny Archibald**

To amend part 1 of the officer's recommendation to include the words shown in green italics, as follows:

1. Endorse the revised Strategic Community Plan as provided in Attachment 1 of this item in the Finance, Policy, Operations and Legislation Committee *Minutes* (10 April 2019), *including an amendment to Outcome 1.3, to add the words 'and creative industries'*, for the purposes of public advertising.

**Carried: 7/0**

**Mayor, Brad Pettitt, Cr Hannah Fitzhardinge, Cr Doug Thompson,  
Cr Rachel Pemberton, Cr Sam Wainwright, Cr Jenny Archibald, Cr Andrew Sullivan**

### Reason for change:

The purpose of this amendment is to ensure there is a clear link between the development strategy and the plan.

**COMMITTEE RECOMMENDATION ITEM FPOL1904-3**

**(Amended officer's recommendation)**

**Moved: Cr Hannah Fitzhardinge**

**Seconded: Cr Jenny Archibald**

**Council:**

- 1. Endorse the revised Strategic Community Plan as provided in Attachment 1 of this item in the Finance, Policy, Operations and Legislation Committee Minutes (10 April 2019), including an amendment to Outcome 1.3, to add the words 'and creative industries', for the purposes of public advertising.**
- 2. Note the preparation of the draft Strategic Community Plan Companion Plan as provided in Attachment 2 of this item in the Finance, Policy, Operations and Legislation Committee Agenda (10 April 2019), which provides a non-statutory illustration of the location of some of its key spatial initiatives.**
- 3. Note the steps proposed to occur in preparation of next major review of the Strategic Community Plan scheduled for 2021/22.**

**Carried: 7/0**

**Mayor, Brad Pettitt, Cr Hannah Fitzhardinge, Cr Doug Thompson,  
Cr Rachel Pemberton, Cr Sam Wainwright, Cr Jenny Archibald, Cr Andrew Sullivan**

**FPOL1904-4 ADVERTISING OF THE PROPOSED DIFFERENTIAL RATE FOR THE 2019/2020 FINANCIAL YEAR**

**Meeting Date:** 10 April 2019  
**Responsible Officer:** Director City Business  
**Decision Making Authority:** Council  
**Agenda Attachments:** Objects and Reasons for Differential Rates for the 2019/2020 financial year

**SUMMARY**

The purpose of this report is for Council to consider approval of advertising of the proposed 2019/2020 differential rate categories, rate in the dollar and minimum payment as detailed in the Objects and Reasons for differential rates (shown in Attachment 1), in accordance with the provisions of the *Local Government Act 1995*.

This report recommends that Council endorse the proposed 2019/2020 differential rate categories, rate in the dollar and minimum payment and approve advertising of the proposed 2019/2020 differential rates.

**BACKGROUND**

The power to raise local government property rates is set out under the Local Government Act 1995 (Act). In adopting its annual budget, the Council must consider its current Strategic Community, Corporate Business and Long Term Strategic Plans and, subject to the rating provisions under the Act, the Council is at liberty to use its rating powers to raise rate revenue at the level it determines appropriate. To determine this level requires the Council to assess the current and future service needs, aspiration of the community and their capacity and willingness to pay for those services.

As part of the process for the 2019/2020 draft budget it is proposed to continue to apply differential rating. In accordance with the City's Long Term Strategic Plan, a proposed increase of 1.50% has been applied to the rate in the dollar and minimum payment for each differential rate category. It is noted that Perth's CPI increased by 1.3% in the latest quarter to December 2018 and the weighted average for Australia was 1.8% for quarter to December 2018.

**FINANCIAL IMPLICATIONS**

Differential rates represent a strategic approach to rating which is Council's major revenue source.

**LEGAL IMPLICATIONS**

Under the *Local Government Act 1995* section 6.33 and 6.34 allows Council to impose differential rates and minimum payment. Section 6.36 requires Council to give notice of certain rates before imposing.

## CONSULTATION

Nil

## OFFICER COMMENT

It is recommended that the proposed differential rate categories, rate in the dollar and minimum payment as detailed in the attached 2019/2020 Objects and Reasons for differential rates and outlined below, be advertised.

Differential Rate Category	Proposed Minimum Payment	Proposed Rate in the Dollar (\$)
Residential Improved	\$1,340	0.073110
Commercial and Industrial General	\$1,340	0.081355
Vacant Commercial and Industrial	\$1,340	0.146219
City Centre Commercial	\$1,340	0.086031
Nightclubs	\$1,340	0.146220
Vacant Residential Land	\$1,298	0.117018
Residential Short Term Accommodation	\$1,340	0.081345

Before Council can impose differential rates across the City, Council must advertise the proposed differential rates for a minimum of 21 days. The advertising period can occur up to two months prior to adoption of the budget. This period of advertising allows ratepayers the ability to consider the proposed rates in the dollar and make any submissions prior to Council adopting the proposed rate as part of the budget adoption process.

Public advertising of the proposed rate in dollar and minimum payment does not bind Council to these when adopting the 2019/2020 budget. The advertising process does not prohibit Council from amending the rate in the dollar and minimum payment at budget adoption.

## VOTING AND OTHER SPECIAL REQUIREMENTS

Simple Majority Required

**COMMITTEE RECOMMENDATION ITEM FPOL1904-4**

**(Officer's recommendation)**

**Moved: Cr Hannah Fitzhardinge**

**Seconded: Cr Jenny Archibald**

**Council:**

- 1. Endorse the proposed 2019/2020 differential rate categories, rate in the dollar and minimum payment as outlined below and detailed in the Objects and Reasons for differential rates, provided in Attachment 1 of this item in the Finance, Policy, Operations and Legislation Agenda (10 April 2019).**

<b>Differential Rate Category</b>	<b>Proposed Minimum Payment</b>	<b>Proposed Rate in the Dollar (\$)</b>
Residential Improved	\$1,340	0.073110
Commercial and Industrial General	\$1,340	0.081355
Vacant Commercial and Industrial	\$1,340	0.146219
City Centre Commercial	\$1,340	0.086031
Nightclubs	\$1,340	0.146220
Vacant Residential Land	\$1,298	0.117018
Residential Short Term Accommodation	\$1,340	0.081345

- 2. Approve the 2019/2020 differential rate categories, rate in the dollar and minimum payment as outlined in part 1, be advertised.**

**Carried: 7/0**

**Mayor, Brad Pettitt, Cr Hannah Fitzhardinge, Cr Doug Thompson,  
Cr Rachel Pemberton, Cr Sam Wainwright, Cr Jenny Archibald, Cr Andrew Sullivan**

**FPOL1904-8 INTERNATIONAL RELATIONS - FORMATION OF SISTER CITY  
RELATIONSHIP BETWEEN CITY OF FREMANTLE AND PADANG  
CITY - MEMORANDUM OF UNDERSTANDING**

**Meeting Date:** 10 April 2019  
**Responsible Officer:** Manager Governance  
**Decision Making Authority:** Council  
**Agenda Attachments:** Nil

**SUMMARY**

**The City of Fremantle and Padang City have been working toward formalising a Sister City relationship with one another since 2016.**

**The International Relations Working Group has been liaising with representatives of Padang City to develop a Memorandum of Understanding between the two cities to outline the goals and objectives of this relationship.**

**This report recommends that Council:**

- 1. Approve the execution of the Memorandum of Understanding, included below, to formalise a Sister City relationship with Padang City.**
- 2. Approve to host a formal signing ceremony and celebration to welcome Padang City as a Sister City.**

**BACKGROUND**

The City of Fremantle and Padang City have been "friendship cities" for more than 20 years. In 2016 the City of Fremantle moved a motion to consider the establishment of a sister city relationship with Padang City, subject to the agreement being brought back to Council for approval.

Since the 2016 resolution the two cities have been working toward establishing a more formal Sister City relationship and the City of Fremantle International Relations Working Group (IRWG) has recently met with representative from the Government of Padang City to enhance the friendly relationship between the two cities and explore the option of signing an Memorandum of Understanding (MoU) which will formalise the establishment of a Sister City relationship.

The IRWG has now agreed to an MoU for presentation to Council for consideration and this MoU has also been approved by the Ministry of Home affairs and the Ministry of Foreign Affairs in Indonesia.

The IRWG, recommend the holding of a small celebration to execute the MoU, to recognise the sound and lasting friendship which already exists between the two cities and to welcome Padang City formerly as a Sister City to Fremantle.

## **FINANCIAL IMPLICATIONS**

It is anticipated that a small celebration following the signing of the MoU will cost approximately \$2500.

## **LEGAL IMPLICATIONS**

This Memorandum of understanding is an agreement between the two parties that outlines the terms and details of a mutual understanding and agreement, noting each other's requirements and responsibilities, but does not establish a formal, legally enforceable contract.

## **CONSULTATION**

The International Relations Working Group has been liaising with representatives from the government of Padang City and the Memorandum of Understanding in its current form has been approved by the Ministry of Home affairs and the Ministry of Foreign Affairs in Indonesia.

## **OFFICER COMMENT**

A Sister City relationship is an agreement between two cities or councils, where each city or council agrees to promote mutual understanding, friendship and professional conduct for the benefit of both communities and the promotion of local government.

The goal of Sister City relationships is to help develop enduring networks of communication between the cities of the world in order to cut across boundaries and reduce the likelihood of polarisation and conflict among nations.

## **VOTING AND OTHER SPECIAL REQUIREMENTS**

Simple Majority Required

## **OFFICER'S RECOMMENDATION**

Council:

1. Approve the execution of the Memorandum of Understanding, included below, to formalise a Sister City relationship with Padang City.
2. Approve to host a formal signing ceremony and celebration to welcome Padang City as a Sister City.

**MEMORANDUM OF UNDERSTANDING  
BETWEEN  
THE CITY GOVERNMENT OF PADANG CITY  
WEST SUMATERA, THE REPUBLIC OF INDONESIA  
AND  
THE CITY OF FREMANTLE,  
WESTERN AUSTRALIA OF THE COMMONWEALTH OF AUSTRALIA  
CONCERNING  
THE ESTABLISHMENT OF SISTER CITY COOPERATION**

The City Government of Padang City, Central Java Province, the Republic of Indonesia and the City of Fremantle, Western Australia of the Commonwealth of Australia, hereinafter singularly referred to as “the Party” and collectively referred to as “the Parties”;

**RECOGNIZING** the existence of friendly partnership and cooperation between Indonesia and Australia;

**DESIRING** to improve friendly relations and cooperation between the Parties through the establishment of inter governmental and inter societal relationship on the basis of equality and mutually beneficial principles;

**PURSUANT** to the prevailing laws and regulations in their respective countries;

Have agreed as follows:

**Article I  
Objective**

The objective of this Memorandum of Understanding (MoU) is to establish a Sister City Cooperation between the Parties in order to promote and develop friendly relations between the Parties through an effective and mutually beneficial cooperation.

**Article 2  
Scopes of Cooperation**

The Parties agree that the scopes of cooperation of this MoU are as follows:

- a. Economic Development;
- b. Tourism, Art, and Culture Promotion; and
- c. Capacity Building on Human Resources.

**Article 3  
Forms of Cooperation**

The Parties will implement the scope of cooperation under this MoU through the following forms:

- a. To encourage business forums between businessmen of both cities;
- b. To promote tourism through arts and cultural exchange events in both cities; and
- c. To exchange knowledge and experience between government officials and students of both cities.

**Article 4  
Implementation**

1. The scope of cooperation as referred in Article 2 of this MoU shall be further elaborated in a Work Plan which shall specify the specific activities and/ programmes of this cooperation. Such Work Plan shall

be concluded in writing by the Parties no less than 6 (six) months after the signing of this MoU.

2. To facilitate the implementation of this MoU, the Parties may conclude specific arrangement which shall in conformity with the provisions of this MoU.
3. Such arrangements shall specify inter alia the programme or project schedule, personnel involved, financial arrangements, responsibilities undertaken by the Parties and other necessary details.
4. Subject to mutual written consent of the Parties, either Party may invite relevant third parties to participate in the implementation of the MoU as well as to arrange the involvement of third parties in each programme.

#### **Article 5 Funding**

Expenses arising out of the implementation of this MoU shall be borne by each Party and subject to the availability of funds and personnel of the Parties.

#### **Article 6 Joint Working Group**

1. The Parties may establish a Joint Working Group to plan, prepare and recommend activities and/ programmes as well as to monitor and evaluate the progress of cooperation under this MoU.
2. The Parties will establish regular dialogue and allocate team members to oversee representatives from each team to engage in regular dialogue;
3. The Joint Working Group will meet annually or otherwise as agreed, alternately in Padang or Fremantle. If the annual meeting could not be held in certain circumstances, documents shall be exchanged in lieu of such meeting.

#### **Article 7 Confidentiality**

1. The Parties shall maintain the confidentiality of information, documents, and/or data that are shared for or obtained from the implementation of this MoU in accordance with the applicable laws and regulations of their respective countries.
2. If either Party wishes to disclose confidential data and/or information provided by the other Party for the implementation of this MoU, the disclosing Party shall obtain written consent from the other Party prior to the disclosure of such data and/or information.
3. The Parties agree that the provision of this Article shall continue to be binding between the Parties, notwithstanding the termination of this MoU.

#### **Article 8 Limitation of Personnel Activities**

1. Each Party shall ensure that its personnel engaged in the activities under this MoU shall comply with the laws and regulations and respect the political independence, sovereignty, and territorial integrity of the host country by refraining from conducting any activities inconsistent with the objective of this MoU.
2. In the event of each Party's staffs or experts violate the provision of Paragraph 1 (one) of this Article, the other Party may terminate this MoU as well as the implementation of any on-going activities and/or programmes under this MoU.

#### **Article 9 Settlement of Differences**

Any differences arising out of the interpretation or implementation of this MoU shall be settled amicably through diplomatic channel by means of consultation and/or negotiation between the Parties.

**Article 10  
Amendment**

This MoU may be amended at any time in writing by mutual consent of the Parties. The concerned Party shall notify the other Party concerning the amendment through diplomatic channel. Such amendment shall enter into force on such date as may be determined by the Parties and shall form an integral part of this MoU.

**Article 11  
Entry into, Force, Duration and Termination**

1. This MoU shall enter into force on the date of its signing.
2. This MoU shall remain in force for a period of 3 (three) years and may be extended for another period of 3 (three) years by mutual written consent of the Parties through diplomatic channel.
3. This MoU may be terminated by either Party by giving written notification to the other Party at least 6 (six) months prior to the intended date of termination.
4. Should this MoU be terminated, all arrangements or ongoing programmes and activities made under this MoU shall remain in effect until their completion unless agreed otherwise by the Parties.

**COMMITTEE DECISION FOR ITEM FPOL1904-8**

**Moved: Mayor, Brad Pettitt**

**Seconded: Cr Doug Thompson**

**The item be deferred to the next appropriate Finance, Policy, Operations and Legislation Committee meeting.**

**Carried: 7/0**

**Mayor, Brad Pettitt, Cr Hannah Fitzhardinge, Cr Doug Thompson,  
Cr Rachel Pemberton, Cr Sam Wainwright, Cr Jenny Archibald, Cr Andrew Sullivan**

## **FPOL1904-11 KINGS SQUARE PUBLIC REALM - PAVING, PROCUREMENT AND PROJECT TIMING FOR STAGE 1 WORKS**

**Meeting Date:** 10 April 2019  
**Responsible Officer:** Kings Square Project Director  
**Decision Making Authority:** Council  
**Agenda Attachments:** Material and Procurement Report

### **SUMMARY**

The purpose of this Report is to provide Council with an update on project progress regarding the selection and procurement of paving material for Kings Square Public Realm. It provides information on the timing of Stage 1 of the project and the tasks required to be undertaken to ensure that the re-construction of Newman Court occurs immediately following completion of FOMO by the main contractor.

This report recommends that Council receives this update report, noting project decisions, activities and programmed timelines for Stage 1A works, commencing on site from August/September 2019.

### **BACKGROUND**

At its meeting **28 February 2018** the Council approved the Kings Square Public Realm Concept Design, noting that further actions will be undertaken – including an on-site material palette trial, based on the concept design. The design team has liaised with the architects for FOMO and the architects for the new civic building in developing the design and more recently, focussed on detailed documentation for Stage 1 works.

A paving trial was installed in Kings Square in mid-January 2019, based on the approved concept, to test various aspects of materiality, including:

- Potential options of natural stone from different sources;
- Constructability, physical performance and maintenance issues.
- Colour, finishes and tonal differentiation.
- On site luminance and slip resistance.

Elected Members were invited to inspect the paving trial on site and to receive an informal briefing about the test area and the complexities around material selection.

### **OFFICER COMMENT**

#### **Material Selection**

Following the installation and monitoring of the paving trial area in Kings Square, a final material palette has been confirmed by officers. This will provide a clear framework for detailed paving design and selection across the entire project. It consists of the following elements:

- **In situ, exposed aggregate concrete** – as the primary material. This provides a practical and urban response, as well as being a cost-effective solution for large areas.
- **Granite cobbles ('limestone' colours)** – secondary, highlight paving to be used predominantly for stripes, to visually 'break up' the concrete paving.
- **Sandstone/limestone natural pavers** - for minor/secondary selected areas that have special historical/civic significance.
- **Black granite paving** – to be used sparingly as a highlight colour to further 'break-up' the expanse of other paving, and/or, identify paths of travel.

This base 'material board' enables procurement processes for Stage 1 to proceed, whilst retaining flexibility around the final mix of materials across the entire square.

Details of the paving material board are contained in the Attachment to this item.

### Procurement

The City has released tenders for supply of natural stone, ahead of calling tenders for the actual construction. The reason for this is to ensure adequate lead-time for the supply of stone so that it is delivered to site in time for the civil contractor to start on site in August/September 2019.

Although there are only small quantities of natural stone required for Stage 1A, the tenders have been written to enable a consistent and ongoing supply of material for the duration of the whole project.

### Program

The first construction works to the public realm, Stage 1, is scheduled to be tendered in April 2019 and will consist of two separable portions:

- **Stage 1A** – approximately 65% of Newman Court, to be constructed immediately after the main contractor on the Sirona FOMO site finishes work and hands Newman Court back to the City of Fremantle.
- **Stage 1B** – approximately 35% of Newman Court and part of High Street, to be constructed immediately after the main contractor for the Civic Building finishes work.

The program below sets out a high-level timeframe and project inter-dependencies for delivering Stage 1A Works of the public realm improvements. Importantly, it demonstrates the need for the City to place orders early for stone supply to ensure delivery is in time for construction - from September 2019 onwards.

Activity	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
<b>Stone Supply</b> Tenders assessed and awarded									
<b>Stone Supply</b> Orders placed / supply lead time									
<b>Stage 1 Works</b> Call tenders, assess, award									
<b>Stage 1 Works</b> Contract sign, site establishment									
<b>FOMO completion</b> of Main Contract (estimated)									
<b>Stage 1A Works</b> Commence (with early access)									

## **FINANCIAL IMPLICATIONS**

There are no direct financial implications to this update report.

## **LEGAL IMPLICATIONS**

Forward planning of material procurement as well as construction tenders for Stage 1 works to the public realm is required to (a) mitigate project risks as well as (b) ensure compliance with the Local Government (Functions and General) Regulations 1996.

## **CONSULTATION**

All community engagement and consultations have been completed in advance of delivering Stage 1 Works of the public realm in Kings Square.

## **VOTING AND OTHER SPECIAL REQUIREMENTS**

Simple Majority Required.

## **OFFICER'S RECOMMENDATION**

**Moved: Cr Hannah Fitzhardinge**

**Seconded: Mayor, Brad Pettitt**

Council receives the project update report on Kings Square Public Realm Project, noting that:

- The final paving material palette has been selected;
- Tenders for the procurement of stone paving are currently underway;
- Tenders for the Main Contractor for civil works, Stage 1, will be released in April 2019 for Council consideration in July 2019;
- Construction Works for Stage 1A is programmed to commence on site as soon as Newman Court is returned to the City, following FOMO construction, estimated to be August/September 2019.

## **AMENDMENT 1**

**Moved: Mayor, Brad Pettitt**

**Seconded: Cr Jenny Archibald**

To amend the officer's recommendation to add an additional part, to read as follows:

- 2. Request that the project team prioritise the upgrading works along High Street - adjacent to Old Town Hall – as either an extension to the Stage 1 contract, alternatively as a separate contract to be implemented immediately after Stage 1, noting that the estimated cost of this to be presented to Council for consideration as part of its budget deliberations for 2019/20 and 2020/21.***

**Amendment carried: 7/0**

**Mayor, Brad Pettitt, Cr Hannah Fitzhardinge, Cr Doug Thompson,  
Cr Rachel Pemberton, Cr Sam Wainwright, Cr Jenny Archibald, Cr Andrew Sullivan**

**COMMITTEE RECOMMENDATION ITEM FPOL1904-11**

**(Amended officer's recommendation)**

**Moved: Cr Hannah Fitzhardinge**

**Seconded: Mayor, Brad Pettitt**

**Council:**

**1. Receives the project update report on Kings Square Public Realm Project, noting that:**

- **The final paving material palette has been selected;**
- **Tenders for the procurement of stone paving are currently underway;**
- **Tenders for the Main Contractor for civil works, Stage 1, will be released in April 2019 for Council consideration in July 2019;**
- **Construction Works for Stage 1A is programmed to commence on site as soon as Newman Court is returned to the City, following FOMO construction, estimated to be August/September 2019.**

**2. *Request that the project team prioritise the upgrading works along High Street - adjacent to Old Town Hall – as either an extension to the Stage 1 contract, alternatively as a separate contract to be implemented immediately after Stage 1, noting that the estimated cost of this to be presented to Council for consideration as part of its budget deliberations for 2019/20 and 2020/21.***

**Carried: 7/0**

**Mayor, Brad Pettitt, Cr Hannah Fitzhardinge, Cr Doug Thompson,  
Cr Rachel Pemberton, Cr Sam Wainwright, Cr Jenny Archibald, Cr Andrew Sullivan**

**11. MOTIONS OF WHICH PREVIOUS NOTICE HAS BEEN GIVEN**

Nil

**12. URGENT BUSINESS**

Nil

**13. LATE ITEMS**

Nil

**14. CONFIDENTIAL BUSINESS**

**PROCEDURAL MOTION**

At 7.45 pm the following procedural motion was moved:

**COMMITTEE DECISION**

Moved: Cr Hannah Fitzhardinge

Seconded: Cr Jenny Archibald

**That the meeting be moved behind closed doors to consider the confidential item on the agenda.**

**Carried: 7/0**

**Mayor, Brad Pettitt, Cr Hannah Fitzhardinge, Cr Doug Thompson,  
Cr Rachel Pemberton, Cr Sam Wainwright, Cr Jenny Archibald, Cr Andrew Sullivan**

**FPOL1904-16 CONFIDENTIAL REPORT - HIGH STREET UPGRADE PROJECT**

**Meeting Date:** 10 April 2019  
**Responsible Officer:** Director Infrastructure and Project Delivery  
**Decision Making Authority:** Council  
**Agenda Attachments:** 1 High-level Golf Course Concept  
(October 2018)

**REASON FOR CONFIDENTIALITY**

This report is **CONFIDENTIAL** in accordance with Section 5.23(2) of the *Local Government Act 1995* which permits the meeting to be closed to the public for business relating to the following:

- (c) a contract entered into, or which may be entered into, by the local government and which relates to a matter to be discussed at the meeting

**PROCEDURAL MOTION**

At 7.46 pm the following procedural motion was moved:

**COMMITTEE DECISION**

**Moved: Cr Hannah Fitzhardinge      Seconded: Cr Andrew Sullivan**

**That the meeting come out from behind closed doors.**

**Carried: 7/0**

**Mayor, Brad Pettitt, Cr Hannah Fitzhardinge, Cr Doug Thompson,  
Cr Rachel Pemberton, Cr Sam Wainwright, Cr Jenny Archibald, Cr Andrew Sullivan**

**15. CLOSURE**

**The Presiding Member declared the meeting closed at 7.46 pm.**



# MINUTES ATTACHMENTS

## Finance, Policy, Operations and Legislation Committee

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Wednesday, 10 April 2019, 6.00 pm

**FPOL1904-3 STRATEGIC COMMUNITY PLAN REVIEW - DRAFT REVISION**  
**ATTACHMENT 1 – Amended Strategic Community Plan (draft)**



## **Strategic Community Plan 2015-2025**

Revised 2019

### **Contents**

Introduction

Mayor's Message

About the plan

Community input

Vision for the future

Strategic focus areas

- Economic development
- Environmental responsibility
- Transport and connectivity
- Character, culture and heritage
- Places for people
- Health and happiness
- Capability

Strategic projects

Review and reporting

### **Acknowledgement of People and Country**

The City of Fremantle acknowledges the Wadjuk people as the traditional owners of the Greater Fremantle area (Walyalup). It acknowledges the wisdom of the Elders both past and present and pays respect to Aboriginal communities of today.

## Introduction

### Our proud history

Fremantle's most important assets are its heritage and its people of diverse backgrounds and cultures. Its irresistible character is inviting and rich in history. Fremantle is an important place for Aboriginal people and lies within the Aboriginal cultural region of Beeliar. Its Nyoongar name is Walyalup (the place of walyo) and its local people are known as the Whadjuk people. To the local Whadjuk people, whose heritage dates back tens of thousands of years, Fremantle is a place of ceremonies, significant cultural practices and trading. Walyalup has several significant sites and features in many traditional stories.

Fremantle was established 1829 at the time of European colonization. The city's early economy was driven by trade in wheat, meat and wool. By 1900 Fremantle had grown to include many of the landmarks we know today including the Fremantle Harbour, Fremantle Hospital, Fremantle Markets and the railway between the harbour and Perth.

At this time the Western Australian gold rush period had begun and Fremantle served as a gateway to people heading to the goldfields. In the lead up to World War II the main industries in Fremantle were shipbuilding, soap boiling, saw milling, smelting, iron founding, furniture making, flour milling, brewing and animal skin tanning.

In the post war period, Fremantle's suburban areas grew and the city underwent a period of consolidation. As a result of technology advancements within the shipping industry, an ever progressive Fremantle moved to diversify its economy and evolve to create more diverse population-driven industries. In 1987 Fremantle was thrust into the global spotlight when the city hosted the America's Cup defence event, held in Gage Roads offshore from Fremantle harbour. The event saw a large public and private investment in the city and subsequent growth in retail and tourism sectors, leading to the vibrant and culturally rich Fremantle we know today.

### Our city today

Fremantle, which is approximately 18 kilometres southwest of the Perth CBD, is home to 30,868 people (ABS 2018) and includes the suburbs of Beaconsfield, Fremantle, Hilton, North Fremantle, O'Connor, Samson, South Fremantle and White Gum Valley. The City of Fremantle employs more than 400 people and services more than 30 000 residents over a land area of 19 square kilometres.

Bounded by the Swan River and Indian Ocean, Fremantle is widely regarded as Perth's second city and is still home to the state's busiest and most important cargo port. The port, which has grown from the humble trading post to handling 30 million tonnes of cargo per year, is the beating heart of Western Australia's economy.

Fremantle's unique character is captured by its landscape, heritage architecture, music, arts, culture, festivals, retail stores, markets, cafés and restaurants, which all contribute to its village-style atmosphere.

Fremantle has developed a reputation for being gritty, eclectic and quirky as well as creative, musical and artistic. It is a place to discover a wide range of hidden treasures and experience laid-back adventures. This experience is reflected in the City's four aspirational brand pillars: eclectic and quirky, culturally significant, vibrant and welcoming and inclusive.

According to Tourism Western Australia, Fremantle is often ranked as the state's most visited tourist destination outside of the Perth CBD, attracting over 1.2 million\* national and international tourists each year.

In October 2015, Lonely Planet voted Fremantle as one of the top 10 cities to visit in the world for 2016.

As Perth's second city, Fremantle offers a diverse range of housing options, exceptional access to public transport and a dynamic economy, creating jobs and opportunities that enable Fremantle residents to live, work and play. Its character is embodied through stunning heritage buildings that house important cultural and artistic institutions including the Fremantle Arts Centre and the Shipwreck Galleries, as well as tributes to Fremantle's iconic past including the Duyfken replica.

Freo's desirable Mediterranean climate offers ideal opportunities for relaxing with family and friends, recreating and enjoying the Swan River and Indian Ocean.

Fremantle's rich cultural history has created a city with numerous dining options, a vibrant café and bar scene, and a range of entertainment options. The arts are strikingly represented within the city, and numerous food, arts and music festivals take place in Fremantle each year.

### **Our exciting future**

A key council focus over the last few years has been to sustainably revitalise the city centre. The strategies implemented, including innovative planning scheme amendments across key non-heritage inner-city areas, have led to a significant increase in investor confidence in Fremantle.

As a result there is currently unprecedented investment and renewal underway with the combined level of public and private investment exceeding \$1.3 billion including several civic, commercial, residential and retail developments. As part of this the City of Fremantle has set ambitious targets for the development of new dwellings, commercial office and retail floor space within the city's central area to be achieved over the next decade.

The development pipeline will see the delivery of a mix of civic, commercial and retail projects spanning over the next 5-10 years. A boutique hotel was recently completed and construction has commenced on Sirona's redevelopment of the Myer, the new council administration and Kings Square public realm, and the refurbishment of the Manning Building.

With levels of development and investment not seen since the America's Cup, Fremantle is on the cusp of a major period of revitalisation that will reinforce its position as a place of great significance to Western Australia, being home to modern facilities and high quality infrastructure.

As Western Australia works to diversify its economy amid a softening resources sector; it continues to investigate strong opportunities in agriculture, service industries and tourism. As the most visited destination in Western Australia outside of Perth CBD, and the host of WA's busiest port, Fremantle is well placed to thrive and grow as the Western Australian economy continues to diversify.

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## Mayor's message

*To be inserted*

## About the plan

**The City of Fremantle 2015-25 Strategic Community Plan is the overarching document that sets out the vision, outcomes and objectives of the local community for the next 10 years.**

The state government has legislated a new integrated planning and reporting framework for local government. This framework requires all local governments to consult with their communities to develop a vision for the future in a number of integrated plans. It expects all local governments to examine the demographic, social, environmental and economic trends shaping the future of their area and align their activities and resources to the community's needs and aspirations.

The framework also requires local governments to manage their financial, infrastructure and human resources effectively and efficiently to ensure the sustainable delivery of high-quality services into the future.

The City has developed a corporate planning framework (right) which contains a number of key strategic documents to guide its planning, development and service delivery into the future.

While the Strategic Community Plan identifies 'what' the City is seeking to achieve, the City's Corporate Business Plan outlines 'how' it will achieve this. At an operational level, the business plans are a direct link to the City's annual budget process.



## Community input

**As a way of guiding the new strategic plan the City embarked on an extensive community visioning initiative aimed at getting to the core of community visions and values for Fremantle, now and into the future.**

The Fremantle 2029: Community Visioning Project was an innovative, professional and interactive community engagement exercise which involved a wide range of Fremantle people including those who are not normally engaged in the future of Fremantle.

Close to 1 000 people attended five major workshops and three stakeholder forums during 2013-14. The visioning made the most of Fremantle's extraordinary local talent and knowledge among the presenters and the participants to reach a diverse group of stakeholders in the community. The interactive workshops enabled participants to have their say on key Fremantle issues and to be informed about the long-term strategic issues facing Fremantle.

The issues most frequently mentioned by participants included:

- slowing traffic and making the city better for pedestrians, cyclists and improving public transport
- supporting independent small business and the creative sector
- protecting and enhancing the natural environment, green spaces and heritage features of the city
- improving the connectivity around Fremantle, especially to the waterfront.

The following six key themes were distilled from the various discussions, ideas and priority issues identified by participants throughout the visioning process.

### **Fremantle 2029 Community Visioning Themes**

- 1. People:** A welcoming place for all
- 2. Plan:** A liveable city that serves its residents needs and values heritage
- 3. Prosper:** A diverse and unique local economy and a recognised centre of excellence
- 4. Green:** A city that values its environment
- 5. Create:** A dynamic innovative city with a strong knowledge economy and arts sector
- 6. Decide:** A collaborative and connected community with a shared vision and good governance

The themes and actions that emerged from this visioning process have been used to inform the council's long term strategic planning and priority projects.

## Vision for the Future

### **Fremantle: a destination city:**

A city that is clever and creative, inspiring and inclusive.

A city that welcomes and celebrates all people and cultures.

A city that encourages innovation, prosperity and achievement.

A compassionate city that cares for the wellbeing of people and the environment we share.

A city that thrives on diversity and dares to be different.

## Strategic Focus Areas

The six themes provided through the community visioning process were considered by council when identifying the following strategic focus areas of the 2015-25 strategic community plan.

### **Economic development**

Diversify and strengthen Fremantle's economic capacity.

### **Environmental responsibility**

Work with the community to develop environmentally sustainable solutions for the benefit of current and future generations.

### **Transport and connectivity**

Enhance the connectivity throughout the City of Fremantle and other strategic economic hubs and population centres.

### **Character, culture and heritage**

Sustain and grow arts and culture and preserve and promote the importance of our social capital, built heritage and history (both pre- and post european settlement).

### **Places for people**

Create great spaces for people through innovative urban and suburban design.

### **Health and happiness**

Creating a physical and social environment where it is easy for people to lead safe, happy and healthy lives.

### **Capability**

An innovative, responsive, influential local government which leads the way in delivering services and projects through good governance, effective communication, responsible management and excellence in delivery.

The Strategic Community Plan was reviewed and updated in 2018-2019.

## Economic development

<b>Economic Development</b>		<b>1</b>
<b>'Diversify and strengthen Fremantle's economic capacity'</b>		
<b>Outcome</b>	<b>More people live in, work in and visit Fremantle</b>	<b>1.1</b>
<b>Objective</b>		1.1.1
	Greater opportunity for businesses to attract customers	1.1.1.1
	Improve the number and range of employment opportunities available in Fremantle	1.1.1.2
	Improve the resilience of the weekday economy and maintain a strong weekend economy	1.1.1.3
<b>Measure of Success</b>		1.1.2
	Increase the number of people living in Fremantle (up to 10% by 2020)	1.1.2.1
	Increase the number of people working in Fremantle (up to 7% by 2020)	1.1.2.2
	Increase the number of visitors to Fremantle (average of 3 million per year)	1.1.2.3
	Increase commercial and retail development within 800 metres of Fremantle train station	1.1.2.4
<b>Outcome</b>	<b>Fremantle welcomes investment and is an attractive destination for high-quality development</b>	<b>1.2</b>
<b>Objective</b>		1.2.1
	Improve investment confidence and support private sector investment in Fremantle	1.2.1.1
	Increase the number of sustainable, intensive and higher value land uses and developments	1.2.1.2
<b>Measure of Success</b>		1.2.2
	Growth in the total value of development investment (based on building approvals)	1.2.2.1
	Increase the net lettable area of A-grade and B-grade office space by at least 70,000m <sup>2</sup> by 2020	1.2.2.2
	Increase the net lettable area of retail space by at least 20,000m <sup>2</sup> by 2020	1.2.2.3
	Decrease in number of times a development application is assessed by the design advisory committee	1.2.2.4
<b>Outcome</b>	<b>A shared vision with the business community for a thriving and diverse local economy which embraces new trends and innovation whilst building on Fremantle's points of difference and strengths in education, health, tourism and creative industries.</b>	<b>1.3</b>
<b>Objective</b>		1.3.1
	A more resilient, self-sufficient and sustainable economy	1.3.1.1
	Increase in variety of businesses and economic diversity	1.3.1.2
	Greater collaboration for more effective problem solving	1.3.1.3

Maintenance and evolution of traditional service centres		
<b>Measure of Success</b>		1.3.2
	Maintain current Economic Development Strategy and business liaison group/s	1.3.2.1
	Increase the number of desirable population-driven businesses opening in Fremantle	1.3.2.2
	Growth in local knowledge-based industries above 2015 level	1.3.2.3
	Improve customer satisfaction survey result for business sentiment to exceed the industry average	1.3.2.4
	Increase in the range and availability of retail product / merchandise mix	1.3.2.5
<b>Outcome</b>	<b>Fremantle is recognized as WA's premier port gateway and Perth's second city</b>	1.4
<b>Objective</b>		1.4.1
	Recognition of Fremantle as Perth's second city by private and government sectors	1.4.1.1
	Investment in Fremantle reflective of its role and confidence in its future	1.4.1.2
<b>Measure of Success</b>		1.4.2
	Increase in the value of state and federal investment in Fremantle	1.4.2.1
	Retention of priority port functions in Westport plan	1.4.2.2

## Environmental responsibility

<b>Environmental responsibility</b>		<b>2</b>
<b>'Develop environmentally sustainable solutions modelled on the principles of the One Planet Fremantle Strategy for the benefit of current and future generations'</b>		
<b>Outcome</b>	<b>Embedded consideration of environmental (as well as social and economic) sustainability in decision-making</b>	<b>2.1</b>
<b>Objective</b>		2.1.1
	Embedded consideration of sustainability in Council decision-making	2.1.1.1
	Increase community awareness of and support for environmentally sustainable lifestyle and investment decisions	2.1.1.2
	Stay abreast of technological innovation to maximize benefits of early uptake	2.1.1.3
<b>Measure of success</b>		2.1.2
	Application of sustainability criteria in tender allocation for majority of tendered expenditure	2.1.2.1
	Increased participation in sustainable living courses	2.1.2.2
	Increased priority placed on sustainability in Community Perceptions Survey	2.1.2.3
<b>Outcome</b>	<b>All City controlled buildings, activities and public places will be more energy and water efficient and energy will increasingly be delivered by renewable technology</b>	<b>2.2</b>
<b>Objective</b>		2.2.1
	Continue carbon neutral status with less reliance on offsets	2.2.1.1
	Promote building energy efficiency and deliver energy with renewable technologies	2.2.1.2
	Manage water usage through minimization and reuse strategies	2.2.1.3
<b>Measure of success</b>		2.2.2
	All buildings, structures (including street lighting and stationary energy sources) and activities within the operational control of the City of Fremantle will be 'net zero carbon' by 2025 with a substantially reduced reliance on off-sets	2.2.2.1
	Implementation of 'fit for purpose' water supply options for the City's green spaces	2.2.2.2
	Measured improvements in water use at City of Fremantle facilities by 2020	2.2.2.3
<b>Outcome</b>	<b>The City, working with the community, will reduce waste (ultimately to zero) and reuse wherever possible.</b>	<b>2.3</b>
<b>Objective</b>		2.3.1
	Develop and implement a strategic waste management plan to reduce and reuse waste effectively that includes a waste transfer station and a three bin system	2.3.1.1

Support development of the circular economy	2.3.1.2
<b>Measure of success</b>	2.3.2
At least 80% of the City of Fremantle residential waste will be recycled or reused by 2020	2.3.2.1
A waste transfer station will be operational by 2020	2.3.2.2
A three bin system will be implemented for domestic waste	2.3.2.3
<b>Outcome</b>	<b>Better quality natural habitat with space for endemic biodiversity</b>
<b>Objective</b>	2.4
Protect and enhance the city's natural landscapes and biodiversity	2.4.1
<b>Measure of success</b>	2.4.1.1
Maintain and upscale 1,000 new trees per year program	2.4.2
A 10% increase year on year of native verge gardens	2.4.2.1
Protect existing significant trees and increase overall tree canopy by 20% by 2020	2.4.2.2
Management plans prepared for environmentally significant terrestrial areas including our coastal and river foreshores	2.4.2.3
	2.4.2.4

## Transport and connectivity

<b>Transport and connectivity:</b>		<b>3</b>
'Enhance the connectivity between all areas of Fremantle, the city centre and other strategic economic hubs and population centres'		
<b>Outcome</b>	<b>Fremantle is recognised as a pedestrian and cycle friendly city</b>	<b>3.1</b>
<b>Objective</b>		<b>3.1.1</b>
	Support design, investment and programs which enhance walking and cycling in Fremantle	3.1.1.1
	Improve the quality and connectivity of the pedestrian and cycling environments (with a particular focus on activity centres)	3.1.1.2
	Improve way-finding throughout the city	3.1.1.3
	Create shared streets and pedestrian friendly zones in key activity areas in the CBD and local centres	3.1.1.4
	Plan and provide improved 'end of trip' facilities	3.1.1.5
<b>Measure of success</b>		<b>3.1.2</b>
	Improve community satisfaction for footpaths and cycleways to exceed the industry average	3.1.2.1
	Increase in pedestrian counts in CBD and on recreational paths	3.1.2.2
	Achieve a walkability score over 90	3.1.2.3
	Increase mode share for walking and cycling within Fremantle	3.1.2.4
<b>Outcome</b>	<b>Public and active transport are preferred methods of transport</b>	<b>3.2</b>
<b>Objective</b>		<b>3.2.1</b>
	Improve public transport options (including the pursuit of high frequency fixed route public transport corridors), facilities and amenities for the efficient movement of people so there is less reliance on private transport and better connections to suburbs and activity centres	3.2.1.1
	Design streets, spaces and places for access by multiple transport modes based on a clear hierarchy	3.2.1.2
<b>Measure of success</b>		<b>3.2.2</b>
	Rezone land to support the development of public transport routes	3.2.2.1
	Develop preferred routes and case for high frequency fixed route public transport corridors	3.2.2.2
	Increase the share of journeys to work undertaken using public transport	3.2.2.3
<b>Outcome</b>	<b>An economically efficient, environmentally and socially sustainable freight network that supports continued container functions of the port</b>	<b>3.3</b>
<b>Objective</b>		<b>3.3.1</b>
	Achieve a port and freight network that suits Fremantle and the greater metropolitan area	3.3.1.1
<b>Measure of success</b>		<b>3.3.2</b>

	Advocate for effective and sustainable freight links with the port	3.3.2.1
	Advocate for a sustainable, viable and active port and investment in the right context-responsive infrastructure to support this	3.3.2.2
<b>Outcome</b>	<b>A city that provides a range of parking options that support community and visitor needs in balance with other land use and transport requirements</b>	<b>3.4</b>
<b>Objective</b>		<b>3.4.1</b>
	Improve parking options on the periphery of the city centre and appropriately focused parking options in the CBD	3.4.1.1
<b>Measure of success</b>		<b>3.4.2</b>
	Improve community satisfaction on parking within the city centre	3.4.2.1
	Majority of off-street parking (excluding on-street bays) on the periphery of the city centre	3.4.2.2

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## Character, culture & heritage

<b>Character, culture and heritage</b>		<b>4</b>
<b>Sustain and grow arts and culture and preserve and promote the importance of our social capital, built heritage and history (both pre and post European settlement).</b>		
<b>Outcome</b>	<b>Recognise and celebrate aboriginal heritage and culture</b>	<b>41</b>
<b>Objective</b>		<b>41.1</b>
	Strengthen sense of place, history and heritage	41.1.1
	To be recognised as a city with a holistic understanding of its heritage and an emphasis on reconciliation, interpretation and inclusive design	41.1.2
<b>Measure of success</b>		<b>41.2</b>
	Develop plan for aboriginal cultural centre	41.2.1
	Improve community satisfaction with and awareness of local history and heritage	41.2.2
<b>Outcome</b>	<b>Fremantle celebrates its history and built heritage through active renewal and adaption</b>	<b>42</b>
<b>Objective</b>		<b>42.1</b>
	Strengthen sense of place, history and heritage	42.1.1
	To be recognised as a city with an emphasis on strong heritage interpretation and design excellence	42.1.2
	Facilitate and promote investment in heritage	42.1.3
<b>Measure of success</b>		<b>42.2</b>
	Achieve state heritage registration for the West End area	42.2.1
	Improve community satisfaction with local history and heritage	42.2.2
	Strong investment in heritage buildings (BPs), programs and infrastructure	42.2.3
<b>Outcome</b>	<b>Fremantle provides a cultural, economic and physical environment that supports arts and culture</b>	<b>43</b>
<b>Objective</b>		<b>43.1</b>
	Attract and retain diverse quality arts organisations and artists	43.1.1
	Develop and support curated quality arts events and cultural experiences	43.1.2
	Incubate, support and develop a vibrant arts community	43.1.3
	Support innovative housing, work and exhibition options for artists	43.1.4
<b>Measure of success</b>		<b>43.2</b>
	Arts organisations operating in Fremantle report increased support, development and sustainability	43.2.1
	Fremantle is recognised as a hub for arts and culture	43.2.2
	Increase the number of City of Fremantle curated, external performing arts, visual arts and cultural events	43.2.3
	Increase the number of artists and arts organisations successfully	43.2.4

	accessing funding from all levels of government	
	Fremantle offers mentoring and a support role for leveraging funding	4.3.2.5
	The economic benefits of arts and culture to Fremantle is measured	4.3.2.8
<b>Outcome</b>	<b>Fremantle is recognised locally, nationally and internationally for its festivals and street life</b>	<b>4.4</b>
<b>Objective</b>		4.4.1
	Promote Fremantle as a leading edge destination to attract vibrant festivals and street life	4.4.1.1
<b>Measure of success</b>		4.4.2
	Increase the number of businesses taking an active role in festivals	4.4.2.1
	Increase the number of external festival events held in Fremantle	4.4.2.2
	Increase in visitor and participant numbers	4.4.2.3

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## Places for people

<b>Places for People</b>		<b>5</b>
<b>'Create great spaces for people through innovative urban and suburban design'</b>		
<b>Outcome</b>	<b>Fremantle provides more diverse and affordable living opportunities</b>	<b>5.1</b>
<b>Objective</b>		<b>5.1.1</b>
	Increase in diversity of dwellings (including adaptive, accessible and affordable housing)	5.1.1.1
<b>Measure of success</b>		<b>5.1.2</b>
	Provide for and incentivize more adaptive, accessible and affordable housing	5.1.2.1
	Increase the diversity of residential dwellings in the City of Fremantle	5.1.2.1
<b>Outcome</b>	<b>Fremantle has high quality urban and suburban environments for everyone to enjoy</b>	<b>5.2</b>
<b>Objective</b>		<b>5.2.1</b>
	Places and spaces (including recreation nodes) are designed using innovative and sustainable approaches to be actively used throughout the day and night by everyone	5.2.1.1
<b>Measure of success</b>		<b>5.2.2</b>
	Invest in ways to deliver high quality public spaces for multiple uses	5.2.2.1
<b>Outcome</b>	<b>Activate urban spaces through increased numbers of people within Fremantle</b>	<b>5.3</b>
<b>Objective</b>		<b>5.3.1</b>
	Create interesting and diverse activities to encourage people to stay longer in Fremantle	5.3.1.1
	Improved density in urban centres, transit corridors and redevelopment areas	5.3.1.2
	Redeveloped urban density to be achieved with improvements to green spaces	5.3.1.3
<b>Measure of success</b>		<b>5.3.2</b>
	An increase in the number of programmed events and activities in public spaces	5.3.2.1
	Increase the number of dwellings provided in the city centre	5.3.2.2
	Improved urban / suburban amenity with green spaces	5.3.2.3

## Health and happiness

<b>Health and Happiness</b>		<b>6</b>
<b>'Creating a physical and social environment where it is easy for people to lead safe, happy and healthy lives'</b>		
<b>Outcome</b>	<b>Fremantle is a welcoming, safe and caring place that celebrates and actively supports diversity</b>	<b>6.1</b>
<b>Objective</b>		<b>6.1.1</b>
	Create an environment where people feel welcome and safe	6.1.1.1
	Create public spaces which encourage people to linger and interact (to facilitate social connectivity)	6.1.1.2
	Improve community inclusiveness and participation	6.2.1.1
<b>Measure of success</b>		<b>6.1.2</b>
	Improve community satisfaction of community safety to exceed the industry average	6.1.2.1
	Reduce the number of anti-social related incidents in CBD	6.1.2.2
	Actively involve and engage with aged, youth, people with a disability, aboriginal people and people from all cultural backgrounds	6.1.2.3
	Conduct accessible events which celebrate diversity.	6.1.2.4
<b>Outcome</b>	<b>Partner with the community to build capacity for social inclusion and capital</b>	<b>6.2</b>
<b>Objective</b>		<b>6.2.1</b>
	Improve community inclusiveness and participation	6.2.1.1
	Facilitate a sense of community and meaningful social connection	6.2.1.2
<b>Measure of success</b>		<b>6.2.2</b>
	Increased participation in community life for all	6.2.2.1
	Increased awareness regarding the range of social groups and activities available	6.2.2.2
<b>Outcome</b>	<b>Environments that promote healthier lifestyles and community enjoyment</b>	<b>6.3</b>
<b>Objective</b>		<b>6.3.1</b>
	Enhance the health and wellbeing of people who live, work and visit Fremantle	6.3.1.1
	Support formal and informal sporting activities and sustainable clubs	6.3.1.2
<b>Measure of success</b>		<b>6.3.2</b>
	Improve community satisfaction of sporting and recreational facilities provided by the City of Fremantle to exceed industry standard	6.3.2.1
	Parks and open spaces are within walking distance for all residents	6.3.2.2
	There is a diverse range of parks and open spaces provided	6.3.2.3

Maintain connectivity and active transport infrastructure		
<b>Outcome</b>	<b>The City will have walkable access to green spaces for recreation</b>	<b>6.4</b>
<b>Objective</b>		<b>6.4.1</b>
	Pursue open space strategy which removes gaps in the open space network	6.4.1.1
	Ensure best practice open space design is applied in an integrated way for existing and new public open space	6.4.1.2
<b>Measure of success</b>		<b>6.4.2</b>
	Improve resident and worker access to functional public open space within a walkable catchment by 2020	6.4.2.1

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## Capability

<b>Capability</b>		<b>7</b>
<b>'An innovative, responsive, influential local government which leads the way in delivering services and projects through good governance, effective communication, responsible management and excellence in delivery'</b>		
<b>Outcome</b>	<b>A transparent and responsive organisation working in partnership with the community</b>	<b>7.1</b>
<b>Objective</b>		<b>7.1.1</b>
	Provide greater opportunities for the community to participate in decision-making processes	7.1.1.1
	Improve the quality of community engagement	7.1.1.2
	Improve community access to information to ensure people are well informed of council activities	7.1.1.3
	Maintain a high standard of corporate governance	7.1.1.4
	Encourage active civic participation through precinct groups, online engagement tools, events and other means	7.1.1.5
<b>Measures of success</b>		<b>7.1.2</b>
	Community satisfaction survey reports to exceed industry average	7.1.2.1
	Increase the number of interactions and participants by using the 'My Say Freo' online engagement tool and other engagements methods	7.1.2.2
	Active precinct groups in each ward or suburb	7.1.2.3
<b>Outcome</b>	<b>Effective leadership where people are responsible for outcomes, and are empowered, structured and resourced to act effectively and efficiently within a clear framework</b>	<b>7.2</b>
<b>Objective</b>		<b>7.2.1</b>
	Effectively communicate and build understanding and support for the City's vision and position on strategic matters and projects both internally and externally	7.2.1.1
	Build understanding and support for the vision	7.2.1.2
	Demonstrate clear connections between the city's its strategic direction and its services and activities	7.2.1.3
	Strengthen the City's organisational capacity and financial resilience	7.2.1.4
	Create an organisational culture of performance, innovation and excellence	7.2.1.5
<b>Measure of success</b>		<b>7.2.2</b>
	Improve community satisfaction survey results to exceed industry average	7.2.2.1
	Aligned Strategic Community Plan and Corporate Business Plan	7.2.2.2
	Improve employee engagement results to exceed the industry benchmark	7.2.2.3
	Implemented appropriate reporting measures for financial	7.2.2.4

	resilience	
<b>Outcome</b>	<b>An influential and collaborative thought leader in local government</b>	<b>7.4</b>
<b>Objective</b>		<b>7.4.1</b>
	Improve local, regional, state and national political relationships	7.4.1.1
	Build on Fremantle's reputation as an innovative leader	7.4.1.2
<b>Measure of success</b>		<b>7.4.2</b>
	Increase participation in state and regional forums	7.4.2.1
	Significant and appropriate investment from federal and state government	7.4.2.2
	Operational advocacy agenda	7.4.2.3
<b>Outcome</b>	<b>A city that maintains its assets and operates in a financially sustainable manner to meet the needs of its community</b>	<b>7.5</b>
<b>Objective</b>		<b>7.5.1</b>
	Maintain robust long term financial plan	7.5.1.1
	Improve the City's asset management practices	7.5.1.2
	Strengthen the City's financial resilience	7.5.1.3
<b>Measure of success</b>		<b>7.5.2</b>
	Implemented appropriate reporting measures for financial resilience	7.5.2.1
	Implement asset management plan	7.5.2.2
	Meet or exceed financial ratios for each of the nine asset classes	7.5.2.3

## Major Strategic Projects

### Advocacy

1. *Develop and pursue key advocacy positions in accordance with the advocacy policy.*

### Policy & Planning

1. *One Planet Strategy*
2. *Economic Development Strategy*
3. *Westport and planning for the future of Fremantle as a port*
4. *Freo 2029: Transformational Moves including:*
  - a. *Station Precinct redevelopment*
  - b. *Fremantle Oval Precinct redevelopment*
  - c. *Northern Gateway*
  - d. *Victoria Quay*
  - e. *Fishing Boat Harbour*
  - f. *Light rail / priority high frequency fixed route public transport corridors*
5. *Integrated Transport Strategy including:*
  - a. *Integrated Road Hierarchy*
  - b. *Greater Fremantle Parking Plan*
  - c. *Walking and Pedestrian Plan*
6. *Urban renewal projects including:*
  - a. *Heart of Beaconsfield*
  - b. *Fremantle Oval precinct*
  - c. *Leisure Centre precinct*
7. *Leisure and Recreation Plan*

### Capital & Delivery

1. *Kings Square Civic Centre Project*
2. *Greening Fremantle Strategy and Urban Forest Plan*
3. *Corporate Energy Plan and Water Conservation Strategy*
4. *Strategic Waste Management Plan*
5. *Asset Renewal*
6. *Destination Marketing*

### Subsidiary documents

- *Advocacy Policy*
- *One Planet Strategy*
- *Fremantle 2029: Transformational Moves*
- *Economic Development Strategy*
- *Destination Marketing Plan*
- *Integrated Transport Strategy*
- *Bike Plan*
- *Greening Fremantle Strategy 2020*
- *Urban Forest Plan*
- *Corporate Energy Plan*
- *Water Conservation Strategy*